



# Upper Mississippi River Basin Association

## 175th Quarterly Meeting

August 5, 2025

La Crosse, Wisconsin

Agenda with  
Background and Supporting Materials



## 175th Quarterly Meeting La Crosse

### Agenda August 5, 2025

Time	Topic	Page	Presenter
1:00 p.m.	Call to Order and Introductions		Wade Strickland, Wisconsin DNR <i>UMRBA Board Chair</i>
1:10	Approval of Prior Meeting Minutes	A1-9	
1:15	Executive Director's Report	B1-13	Kirsten Wallace, UMRBA
1:20	UMRBA Water Quality Executive Council Charter	C1-3	Nicole Vidales, Illinois EPA <i>UMRBA Water Quality Executive Committee Chair</i>
1:30	Invasive Carp <ul style="list-style-type: none"><li>— State and Federal Monitoring, Research, and Management Efforts</li><li>— UMRBA Plans for Policy-Level Cooperation</li></ul>		<i>UMRBA Board and Federal Liaisons</i>
2:30	Break		
2:45	Flood Risk Modeling and Resilience Capacity Mapping		Natalie Narvaez and Nfamara Dampha, University of Minnesota
3:10	Stakeholder Reports <ul style="list-style-type: none"><li>— Midwest Flood Control Association</li><li>— Mississippi River Watershed Partnership</li><li>— Friends of the Refuge – Mississippi River Pools 7 and 8</li></ul>		Charles Camillo, Midwest Flood Control Association Kim Lutz, America's Watershed Initiative Kathryn Lammers, Friends of the Refuge Mississippi River Pools 7 and 8
3:45	Administrative Issues <ul style="list-style-type: none"><li>— Future Meeting Schedule</li></ul>	D1-8	Wade Strickland, Wisconsin DNR
4:00 p.m.	Adjourn		

# **Upper Mississippi River Quarterly Meetings**

## **Attachment A**

### **Minutes**

<b>Page Number</b>	<b>Document Title</b>
A-1 to A-7	Draft Minutes of the May 20, 2025 UMRBA Quarterly Meeting
A-8 to A-9	Draft Minutes of the June 26, 2025 UMRBA Board Meeting

**Draft Minutes of the  
174th Quarterly Meeting of the  
Upper Mississippi River Basin Association**

**May 20, 2025  
Upper Midwest Environmental Sciences Center  
La Crosse, Wisconsin**

Wade Strickland called the meeting to order at 1:05 p.m. on May 20, 2025.

Participants were as follows:

UMRBA Representatives and Alternates:

Rick Pohlman	Illinois Department of Natural Resources
Jake Hansen	Iowa Department of Agriculture and Land Stewardship
Kirk Hansen	Iowa Department of Natural Resources
Grant Wilson	Minnesota Department of Natural Resources
Patrick Phenow	Minnesota Department of Transportation
Matt Vitello	Missouri Department of Conservation
Chris Wieberg	Missouri Department of Natural Resources
Levi Woods	Missouri Department of Transportation
Wade Strickland	Wisconsin Department of Natural Resources

Federal UMRBA Liaisons:

JC Nelson	U.S. Geological Survey, Midcontinent Region
Jeff Robichaud	U.S. Environmental Protection Agency
Karl Jansen	U.S. Army Corps of Engineers, MVP
Sabrina Chandler	U.S. Fish and Wildlife Service

Others In Attendance:

John Seitz	Illinois Department of Natural Resources
Nicole Vidales	Illinois Department of Natural Resources
Neil Rude	Minnesota Department of Natural Resources
Liz Scherber	Minnesota Department of Natural Resources
Glenn Skuta	Minnesota Pollution Control Agency
Ken Henderson	Missouri Department of Agriculture
Noah Cadwell	Missouri Department of Conservation
Sam Clary	Missouri Department of Conservation
Vanessa Perry	Wisconsin Department of Natural Resources

Adrian Stocks	Wisconsin Department of Natural Resources
Ben Patschull	Wisconsin Department of Natural Resources
Kelly Keefe	U.S. Army Corps of Engineers, MVD
John Henderson	U.S. Army Corps of Engineers, MVP
Caitlin Piotrowski	U.S. Army Corps of Engineers, MVP
Bre Popkin	U.S. Army Corps of Engineers, MVP
Rachel Hawes	U.S. Army Corps of Engineers, MVR
Leo Keller	U.S. Army Corps of Engineers, MVR
Marshall Plumley	U.S. Army Corps of Engineers, MVR
Scott Whitney	U.S. Army Corps of Engineers, MVR
Jasen Brown	U.S. Army Corps of Engineers, MVS
Michael Feldmann	U.S. Army Corps of Engineers, MVS
Chelsey Huelsmann	U.S. Army Corps of Engineers, MVS
Greg Kohler	U.S. Army Corps of Engineers, MVS
Jose Lopez	U.S. Army Corps of Engineers, MVS
Marilyn Lowe	U.S. Army Corps of Engineers, MVS
Shawn Sullivan	U.S. Army Corps of Engineers, MVS
Lauren Larson	U.S. Fish and Wildlife Service, Ecological Services
Matt Mangan	U.S. Fish and Wildlife Service, Ecological Services
Sara Schmuecker	U.S. Fish and Wildlife Service, Ecological Services
Jon Amberg	U.S. Geological Survey, UMESC
Kristen Bouska	U.S. Geological Survey, UMESC
Nate De Jager	U.S. Geological Survey, UMESC
Jeff Houser	U.S. Geological Survey, UMESC
Jim Fischer	U.S. Geological Survey, UMESC
Kathi Jo Jankowski	U.S. Geological Survey, UMESC
Brad Morris	U.S. Geological Survey, UMESC
Dane Boring	U.S. Environmental Protection Agency
David Pratt	U.S. Environmental Protection Agency
Amy Shields	U.S. Environmental Protection Agency
Kim Lutz	America's Watershed Initiative
Sierra Schuchard	America's Watershed Initiative
Brent Newman	Audubon
Alicia Vasto	Audubon
Anshu Singh	Corn Belt Ports
Brent Hoerr	Missouri Corn Growers Association
Fritz Funk	Izaak Walton League
Barry Draskowski	Izaak Walton League
Sophia Ressler	National Wildlife Federation
Nancy Guyton	Neighbors of the Mississippi
Olivia Dorothy	One Mississippi
Christine Favilla	Sierra Club
Andrew Stephenson	The Nature Conservancy/Confluence Resource Solutions
Rick Stoff	Stoff Communications
Jen Armstrong	Waterways Council
Paul Rohde	Waterways Council
Kirsten Wallace	Upper Mississippi River Basin Association

Brian Stenquist	Upper Mississippi River Basin Association
Mark Ellis	Upper Mississippi River Basin Association
Henry Hansen	Upper Mississippi River Basin Association
Sam Hund	Upper Mississippi River Basin Association
Natalie Lenzen	Upper Mississippi River Basin Association
Sadie Neuman	Upper Mississippi River Basin Association
Ken Petersen	Upper Mississippi River Basin Association
Lauren Salvato	Upper Mississippi River Basin Association
Laura Talbert	Upper Mississippi River Basin Association

## **Recognition of Federal Agency Partners**

Wade Strickland acknowledged that many federal agency personnel who have partnered with UMRBA in the participation of Upper Mississippi River programs and projects have retired in the recent months. Strickland recognized their many important contributions and wished them well in their retirements. Strickland also applauded the federal agency personnel who have stepped up in new roles and have taken on additional responsibilities.

## **Minutes**

Grant Wilson moved and Chris Wieberg seconded a motion to approve the draft minutes of the February 25, 2025 meeting. The motion carried unanimously.

## **Executive Director's Report**

Kirsten Wallace pointed to the Executive Director's report in the agenda packet for a summary of the Association's work efforts since the February 2025 meeting.

Wallace reported that UMRBA (Board leaders and staff) shifted its focus in the last quarter in light of the transition in the federal Administration, federal agency reorganization and workforce reduction initiatives, and the enactment of the full-year continuing resolution authority (CRA) passed on March 15, 2025. In enacting the CRA, Congress gave full discretion to the Administration for the allocation of the FY 2025 funding in major categories. For the Army Corps, it had days to publish a work plan outlining those allocations in its major funding categories – i.e., construction, operations and maintenance, and investigations.

These various decision points required substantial coordination with Congress and the federal administration. In particular, UMRBA focused on the Upper Mississippi River Restoration (UMRR) Program and the Navigation and Ecosystem Sustainability Program (NESP) as well as other flood- and navigation-related priorities. While the Army Corps' FY 2025 work plan ultimately resulted in lower appropriations for UMRR and NESP than what UMRBA requested, Wallace is confident that communicating about the importance of the programs will be beneficial in the coming years.

Wallace pointed to the UMRBA financial statements for January 2025 through March 2025 as provided on pages B-15 to B-24 of the agenda packet. Rick Pohlman moved and Kirk Hansen seconded the motion to accept the Association's budget report and balance sheet as included in the agenda packet. The motion was approved unanimously.

## **Flow Frequency Study**

Leo Keller presented on the UMRS Flow Frequency Study. Through the study effort, the Corps will produce renewed flow frequency curves and associated water surface profiles along the Mississippi River from Anoka, Minnesota to the confluence with the Ohio River and along the Illinois River from Dresden Island Lock and Dam to the confluence with the Mississippi River.

Keller reported that two entities provided comments to the Rock Island District in response to its request for review of the flow frequency hydraulic engineering management plan (HEMP). Husch Blackwell, an entity representing levee interests, asked about the influence of climate-related trends. Keller explained that the Corps is including a climate trend assessment to inform climate-driven risk in the watershed. Keller stated that the climate trend assessment is not used to inform the flow frequency results, which only reflect the historic flood events in the period of record. Keller added that Rock Island District has elected to pursue suggestions provided by USGS.

Keller noted that the Administration allocated \$1 million to the UMRS Flow Frequency Study in the FY 2025 work plan.

Keller said the Rock Island District has updated its cost estimate for the UMRS Flow Frequency Study to \$4.2 million with one additional year. This estimate is adjusted from \$3 million over three years. The following factors resulted in the increased cost and time: i) adjusted methodology per USGS's suggestions, ii) increased coordination and communication internally and externally, and iii) anticipated inefficiencies due to uncertainty in the timeliness and sufficiency in future appropriations.

Olivia Dorothy applauded Keller's efforts to engage the NGO community in the review of the HEMP.

## **Waterways Council Report**

Jen Armstrong presented on the Administration's allocations of FY 2025 work plan funding to inland navigation projects. Armstrong explained that \$200 million was allocated to inland navigation projects: \$44 million to Montgomery Lock, \$32.19 million to Chickamauga Lock, and \$122.9 million to T.J. O'Brien L&D major rehabilitation. In addition, the Administration allocated \$2.4 million to planning the Bayou Sorrel lock project in the Investigations account. In comparison, Armstrong noted that inland navigation was appropriated \$456 million in FY 2024 for construction projects and had been

Armstrong said the navigation industry is evaluating the resulting implications to the schedules for the ongoing and planned projects in FY 2026 and out-years.

## **Federal Fiscal Reports**

Wade Strickland pointed out that the USACE FY 2025 Work Plan was released just a few days prior and other federal agencies are awaiting their FY 2025 spending plans. There remain many unknowns regarding federal funding in this fiscal year. Strickland explained that UMRBA has invited its Federal Agency Liaisons to share what is known at this point and the questions that they are considering internally that have implications for Upper Mississippi River programs and projects.

Karl Jansen acknowledged the recent departures of talented staff across all sectors of USACE. Jansen noted that the demands for personnel per the FY 2025 allocations and previously funded work exceed the

staffing capacity for all three USACE Upper Mississippi River Districts. Jansen reported that the FY 2025 Work Plan includes a greater funding allocation for the Minnesota River navigation channel maintenance than in recent history, due largely to stakeholder interest.

Jeff Robichaud reported that several USEPA political appointees are familiar with the Upper Mississippi River Basin; however, it is still too early to know their priorities for Regions 5 and 7. The Administration has put forward priorities related to cooperative federalism and interagency collaboration. Robichaud noted that UMRBA clearly falls within those two priorities. USEPA is also engaged in the Administration's effort to rewrite the definitions associated with WOTUS in response to the Sackett decision. Robichaud expects additional staff departures in USEPA Regions 5 and 7 in the near future.

Sabrina Chandler stated that voluntary staff reductions will require USFWS to strategically reorganize the agency. About 200 out of 800 total personnel have voluntarily resigned from USFWS. Chandler pointed out that the President's FY 2026 Budget (skinny version) recommends a 30 percent reduction in funding from FY 2025 top-level appropriations. USFWS is awaiting confirmation of political appointees. A spending plan for FY 2025 will likely be delayed until a Director is confirmed. In response to a question from Strickland, Chandler stated that USFWS is still operating under a hiring freeze.

JC Nelson reported that USGS is also awaiting direction on FY 2025 spending. The top line numbers provided in the President's FY 2026 budget could have significant implications for USGS's programs and projects on the Upper Mississippi River; however, USGS is waiting the full President's Budget to understand the potential implications. Nelson reported that the majority of leadership at USGS Headquarters has retired or taken the deferred resignation.

UMRBA Board members shared initial assessments of how these significant cuts in federal funding might impact water resources work in the states as well as how the state administrations and legislatures are responding to the anticipated changes in federal funding.

### **UMRS Partnership: Norms of Collaboration**

Kirsten Wallace shared an overview of recent discussion among partner agency leaders. In particular, Wallace described the high level insights regarding strategic challenges and opportunities facing the implementation of Upper Mississippi River System programs and projects.

Wallace described UMRBA's work to develop strategic and tactical plans for advancing UMRBA's priorities in the next year to three years. Areas of focus include fostering the regional partnership, securing policy and funding, and implementing programs and projects through partnership forums.

Wallace put forward that the UMRBA member states, federal agencies, and Congress continue to demonstrate their collective commitment to integrated, interdisciplinary cooperation in an effort to sustain the Upper Mississippi River for its multiple purposes. Congress continues to support the existing authorities and has enacted new authorities to provide the mechanisms to sustain the river's habitat, ecological processes, and inland navigation system as well as to reduce the risks associated with major flooding. In addition to the partnership energy required to build capacity and collaborations, there are emerging challenges associated with uncertainty in federal funding (amount, timing, allocations), anticipated changes occurring in policy, and large-scale reductions in the federal workforce.



Agency leaders reflected on their value of the Upper Mississippi River partnership culture, remarking on its uniqueness and enormous value. The agency leaders committed to continue fostering the partnership and ensuring all teams are supported to work across agencies and disciplines. Together, they agreed to requesting that teams use the 'Seven Norms of Collaboration' to guide meetings and other collaborations.

Wade Strickland encouraged agency leaders and teams to lean into partnership. Recognizing the inherent challenges in this current time of uncertainty and fast-paced changes, Strickland encouraged partners to be forward-thinking, to remain centered on a collective vision and to stay, and to stay connected to the partnership.

Karl Jansen underscored the strength of our partnership as our collective advantage, aligning unity in effort and in communications to the Administration and Congress. Jansen expressed optimism that this partnership is what will get us through this time of uncertainty and will build momentum toward where we want it to be.

Jansen characterized the human experiences within the changing federal workforce. Jansen recognized the personnel who make up the federal workforce in the St. Paul District, other Corps Districts, and other federal and state agencies. We know them as a collection of people with families and career aspirations; they are our fellow Americans and public servants, committed to a very noble purpose. Many of us have experienced emotions of fear, confusion, and frustration. Jansen pointed to the longevity of the Army Corps and the many experiences it has faced, offering hope that, together, we will persevere through the uncertainty and challenges. Jansen encouraged partners to recognize the things that we can affect, and in particular, that is how we take care of one another as human beings. That includes within our respective organizations and in our partnership.

Jansen illuminated the opportunities that we can find in times of challenges and changes. As an example, reductions in funding provide us an opportunity to slow down a little bit and, with that time, to set conditions that allow us to go faster later.

Jansen expressed commitment to a thriving, multi-purpose waterway and surrounding environment in which everybody can benefit from the river as a tremendous natural resource. The Norms of Collaboration give us a means for practicing a set of behaviors for interacting with one another. Jansen encouraged the normalization of these behaviors now and into the future, preparing to model these same norms to the new people who will eventually be joining the partnership team, so that we can continue to produce the types of positive outcomes that we all want to achieve.

Sabrina Chandler recalled that this leadership discussion was initiated by an increase of workload that created stress in the system and that had forced us to think more intentionally about our collaboration. Chandler recognized that the energy it takes to collaborate can create additional stress on top of heavy workloads. It requires that leaders acknowledge that upfront and create the norms and expectations of partnership work as well as the leadership support to teams to make space for collaborating.

Chandler applauded the agency leadership for leaning into partnership and working together to unify language, set expectations, and develop practices for coming to partnership meetings as our best selves regardless of what was challenging us in other ways. This work will set us up well for engaging as a partnership in this time of change. Chandler expressed appreciation for this partnership's ability to have very difficult discussions, acknowledge and be honest about any sensitivities, and strive to come together and do great work.

Vanessa Perry reflected on the partnership's long-held recognition that collaboration is necessary to do the work we all want to do for the river. The challenge is figuring out how to do that work and do it together in a way where we can set expectations for ourselves, and then, conversely, to hold each other accountable to the ways that we wanted to work together. Perry expressed optimism and appreciation that people are interested in practicing the Norms of Collaboration together.

Brian Stenquist reflected on a body of literature that explains the emotional environment that happens through times of change from an old way of doing business to perhaps a new and yet unknown normal. Emotions can fluctuate between excitement to anger about the change and sadness about the past. In these times, it becomes even more important to be soft on the people and give space for people to voice negative emotions. In addition to setting a high aspiration for collaboration, Stenquist encouraged partners to set a high expectation that we are really good to one another as we go through these challenges and changes.

#### *Future Meeting Schedule*

October 2025 in La Crosse, Wisconsin

- UMRBA Quarterly Meeting – October 28
- UMRR Coordinating Committee quarterly meeting – October 29

February 2026 to be held virtually

- UMRBA Quarterly Meeting – February 24
- UMRR Coordinating Committee quarterly meeting – February 25

With no further business, the meeting adjourned at 3:07 p.m.

**Draft  
Minutes of the  
Upper Mississippi River Basin Association**

**June 26, 2025  
Virtual Meeting**

UMRBA Representatives and Alternates

Rick Pohlman	Illinois Department of Natural Resources
John Seitz	Illinois Department of Natural Resources
Kirk Hansen	Iowa Department of Natural Resources
Chris Klenklen	Missouri Department of Agriculture
Matt Vitello	Missouri Department of Conservation
Chris Wieberg	Missouri Department of Natural Resources
Wade Strickland	Wisconsin Department of Natural Resources
Vanessa Perry	Wisconsin Department of Natural Resources

Other Participants

Kirsten Wallace	Upper Mississippi River Basin Association
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Wade Strickland called the meeting to order at 11:00 a.m.

*UMRBA FY 2026 Budget*

Kirsten Wallace provided an overview of the anticipated net income for UMRBA in FY 2025, given the realization of certain assumptions. The UMRBA Board expressed general understanding and agreement with the year-end review.

Wallace summarized the implementation plans and assumptions that are integrated into the proposed FY 2026 budget. Wallace explained how the Board's priorities with respect to dues, water quality assessment, and other project funds are shown as revenue and then integrated into the general or project-specific expenses.

Wallace reviewed the proposed salary adjustments for UMRBA staff and then requested the Board's direction on the Executive Director salary adjustment. The Board discussed compensation for Executive Director positions in other similar multi-state water resource organizations, the workload of the UMRBA Executive Director position, and the long-term fiscal health of the organization, agreeing to an amount that was reflected in the proposed budget.

The projected net income in FY 2026 is \$69,401.70. Wallace recommended maintaining the surplus is to allow for i) a potential payment to the Army Corps if and when UMRBA executes a cost-share agreement for the UMRS Flood Risk and Resiliency Study, ii) building up UMRBA's operating reserves after a few years of purposefully drawing down reserves for certain projects, and iii) resiliency in the Association's finances for any potential interruptions in anticipated project income.

Chris Wieberg moved and Kirk Hansen seconded a motion to approve the FY 2026 budget as provided to the UMRBA Board by Kirsten Wallace on June 17, 2025. Wieberg qualified that the approval would be pending Grant Wilson's approval of the FY 2026 budget proposal, asking Wallace to ask that she submit a review request for approval to Wilson and report to the UMRBA Board about his vote during the August 5, 2025 quarterly meeting. Wade Strickland and Rick Pohlman agreed with the approach and voted in favor of approving the FY 2026 budget.

[Note: Subsequent to this meeting, on July 15, Grant Wilson submitted a vote of approval to adopt the FY 2026 budget as described in the motion. With Wilson's affirmative vote, the motion passed unanimously.]

The meeting adjourned at 11:20 a.m.

# Upper Mississippi River Quarterly Meetings

## Attachment B

### Executive Director's Report

<b>Page Number</b>	<b>Document Title</b>
B-1 to B-5	Executive Director's Quarterly Report
B-6 to B-7	DOI Partnership Support Letter (7/11/2025)
B-8	Treasurer's Quarterly Statement (7/24/2025)
B-9 to B-11	FY 2025 Profit and Loss Statement (7/25/2025)
B-12 to B-14	FY 2026 Profit and Loss Statement (7/25/2025)
B-15 to B-16	Balance Sheet (7/25/2025)



## **Executive Director's Report August 2025**

### **Advocacy**

#### *Federal Appropriations*

On June 23-26, 2025, UMRBA met with key Congressional offices thanking them for their support in requesting FYs 2025 and 2026 appropriations for UMRBA priorities as well as providing an update on efforts to prepare capability for FY 2027.

### **Commercial Navigation**

#### *National Waterways Foundation*

Kirsten Wallace serves as a Trustee of the National Waterways Foundation, and participated in its June 17, 2025 meeting, which was convened virtually. In addition to routine business, the Foundation discussed ongoing projects related to workforce development and modal comparison. Wallace is participating in a small team to explore potential future research related to the ability of the inland waterways to support overall transportation resiliency.

#### *U.S. Center for Maritime Innovation*

UMRBA joined the first U.S. Center for Maritime Innovation's Inland Waterways Regional Working Group meeting on July 15, 2025. The meeting purpose was to establish goals and objectives for the working group, share information on current initiatives, and discuss research priorities.

### **Ecosystem Health**

#### *Policy and Programmatic Interagency Coordination*

#### Department of the Interior Partnership Participation

In light of realized and further potential reorganization and workforce reductions in the Department of the Interior (DOI), UMRBA met with DOI, USGS, and USFWS leaders about the mechanisms in which the Department will allow USFWS and USGS to retain their abilities to participate in the Upper Mississippi River Restoration Program and other UMRBA priorities.

On June 25, 2025, UMRBA Board Members Wade Strickland and Matt Vitello, UMRBA Executive Director Kirsten Wallace, and USACE UMRR Program Manager Marshall Plumley met with USFWS leadership, USGS Acting Director, and DOI Acting Assistant Secretary for Water and Science Scott Cameron.

On July 11, 2025, UMRBA submitted a letter to DOI Deputy Secretary Katharine MacGregor offering UMRBA's support to the DOI in maintaining the Department's participation in UMRR as well as, more broadly, in the many ways UMRBA engages with the Department through interagency, federal-state cooperative management of the Upper Mississippi River System. The letter is provided on pages B-6 to B-7 of the agenda packet.

Agricultural interest groups have utilized the UMRR long term resource monitoring for trend detection of sediment and nutrients. While not designed for monitoring associated with nutrient loss reduction, UMRR long term resource monitoring provides the only long term, comprehensive, and continuous monitoring for the Upper Mississippi River basin. In response to its interest, UMRBA provided a briefing to the Agriculture Nutrient Policy Council during its July 23, 2025 meeting regarding UMRBA's coordination with the Administration and Congress to maintain the UMRR long term resource monitoring. This includes coordination with the Department of the Interior in efforts to maintain USGS's administration and implementation of the UMRR long term resource monitoring, in partnership with USACE, USFWS, and the UMRS states.

#### UMRR Coordinating Committee Meeting

The UMRR Coordinating Committee met virtually on May 21, 2025. The agenda involved programmatic briefings regarding accomplishments and progress related to habitat rehabilitation and enhancement projects (HREPs), long term resource monitoring, and communications. Following the enactment of the FY 2025 Continuing Resolution Authority, in which the Corps construction program was nearly reduced by half, the Administration allocated \$13.5 million to UMRR, requiring it to halt most programmatic work and prioritizing active HREP construction contracts and LTRM base monitoring. UMRR Program Manager described the implications to the program's implementation in FY 2025.

#### NESP Coordinating Committee Meetings

The Navigation and Ecosystem Sustainability Program (NESP) Coordinating Committee convened a quarterly meeting on June 4, 2025. The meeting was held virtually. The quarterly meeting focused on routine program reports as well as focused briefings on reach-based planning and ecosystem and navigation project implementation. In addition to this public-facing session, the Committee also convenes monthly meetings to advance programmatic priorities. Recent discussions have focused on reach planning and the NESP Science Panel.

#### *Programmatic Strategic Planning*

#### UMRR Implementation Planning

The UMRR Coordinating Committee members and other key programmatic leads met on May 21, 2025. This meeting was a continuation of a series of anticipated planning sessions to design an implementation strategy for UMRR at high, medium, and low funding scenarios. However, with the passage of the full year FY 2025 Continuing Resolution Authority and the suspension of UMRR programmatic activities, the purpose of this first meeting was to create a shared understanding of the current HREP construction, design, and planning schedules as well as long term resource monitoring projects and activities, initiate a conversation about FY 2026 spending priorities, and learn about the policies and staffing affecting federal and state agencies' participation in UMRR.

Subsequent to this meeting, the UMRR Coordinating Committee formed small teams to explore root challenges and potential solutions affecting the implementation of HREPs and LTRM. The UMRR Coordinating Committee is planning for an in-person planning session to occur on August 6, 2025.

## *Ecological Sustainability and Restoration*

### Systemic/Reach Planning

UMRBA staff continue to participate in the NESP System Planning Team and individual floodplain reach planning efforts. The reach teams have begun meeting in-person to illuminate restoration priorities.

### NESP Science Panel

UMRBA staff continue to participate in ongoing programmatic discussions about the purpose, composition, and activities of the NESP Science Panel.

### L&D 5 Invasive Carp Project

On July 29, 2025, UMRBA participated in a tour of a project at L&D 5 to deter invasive carp and better enable passage of native fish through the lock. Minnesota DNR hosted the tour for the MICRA Upper Mississippi River Invasive Carp Team.

## **Hazardous Spills Emergency Management**

### *Oil Pollution Act (OPA) Planning and Mapping*

UMRBA continues to update the Inland Sensitivity Atlas (ISA). UMRBA incorporated updates for Illinois and Wisconsin into the regional database as well as updates received from the Great Lakes Commission (GLC) for Indiana and Michigan. The new data was delivered to USEPA on July 15, 2025.

Staff participated in monthly Mapping Group meetings on June 2, July 7, and August 4, 2025. Staff also participated in an Inland Zone Planning call on June 26, 2025.

UMRBA completed the remaining Tribal Fact Sheets for USEPA. The fact sheets provide basic response information about Tribal Nations within USEPA Region 5. UMRBA staff participated in a final project meeting on June 9, 2025.

UMRBA hosted a Minneapolis/St. Paul Sub-area Committee meeting at Minnesota Pollution Control Agency in Saint Paul, MN, on July 28, 2025. Key topics included worst-case discharge planning, developing site-specific response strategies along the lower Minnesota River, and discussing the possibility of holding a future tabletop exercise involving the Lower Minnesota NWR.

### *Upper Mississippi River Hazardous Spills Coordination Group (UMR Spills Group)*

Key members of the UMR Spills Group held a virtual meeting on June 2, 2025 to develop a process for validating spill response strategies that UMRBA developed for UMR Pool 16. UMRBA staff are inviting local entities to participate in the validation and will schedule the field work for later in the summer.

## **Water Quality**

### *Interstate Water Quality Monitoring Program*

UMRBA is coordinating a one-year project to implement the fixed site monitoring component of its UMR Interstate Water Quality Monitoring Plan, beginning in October 2025. UMRBA is convening regular planning sessions among the state agency staff involved in implementing the fixed site



monitoring, including planning for a split-site monitoring test this summary to ensure that field sampling and analytical protocols yield comparable results.

UMRBA is also supporting the project by developing monitoring plans (e.g., submitting a quality assurance project plan to USEPA Region 5) and securing individual contractual agreements with each state for UMRBA's roles in coordination, communication, and analysis.

## **Integrated River Projects**

### *Water Resources Database Development*

Per resources from the USEPA Exchange Network grant, UMRBA is currently arranging a contract with an organization to develop a UMRBA water resources database. The two central purposes of the project are to build the infrastructure needed to house UMRBA's water resource datasets and to increase the Association's future capacity for supporting interstate data collection and data sharing efforts.

### *Informal Public Use Mapping Project*

With financial support from Missouri DNR, UMRBA completed a project to create geospatial information about informal public use of the river. This includes where people fish, hunt, gather other food resources, recreate, and so forth in areas beyond those located in formal public access places or beaches. This new data will be used to enhance understanding of river uses to support future work in public safety, outreach efforts, planning, and conservation. UMRBA is developing communications materials making the information accessible to UMRBA partners and stakeholders, including a fact sheet and a GIS-based storymap.

## **Communications and Partnership Collaboration**

### *Other Meetings, Events, and Partnership Collaborations*

UMRBA staff participated in national and regional collaborations through the following forums:

- Interstate Council on Water Policy meeting on July 16, 2025 with the Government Accountability Office regarding its evaluation of the liability terms in the USACE project partnership agreements.
- The USACE St. Paul District Change of Command ceremony on July 18, 2025 in St. Paul.
- The NatCap TEEMs (Natural Capital Project: Earth-Economy Modelers) Research Center Workshop on July 15, 2025. Held virtually, the Workshop purpose was to share results of a project about "nature's value in reducing flood risk impacts in the Upper Mississippi River Basin" and initiate dialogue about how to incorporate the results in localized and regional planning efforts.

## **Financial and Administrative Report**

### *UMRBA Financial Report*

Attached as page B-8 is UMRBA Treasurer Jason Tidemann's statement regarding his review of UMRBA's financial statement for the period of January 1, 2025 to March 31, 2025.

Attached as pages B-9 to B-16 are UMRBA's 2025 and 2026 budget reports and balance sheet. As of July 25, 2025, ordinary income for FY 2026 totaled \$97,786.50 and expenses totaled \$97,367.97 for net ordinary income of \$418.53. As of this date, UMRBA's cash assets totaled \$61,911.65.



July 11, 2025

Ms. Katharine MacGregor  
Deputy Secretary  
Department of the Interior  
1849 C Street, NW  
Washington, DC 20240

Dear Deputy Secretary MacGregor:

On behalf of Upper Mississippi River Basin Association (UMRBA), I am writing to offer our support to the Department of the Interior in maintaining the Department's participation in the Upper Mississippi River Restoration (UMRR) Program as well as, more broadly, in the many ways UMRBA engages with the Department through interagency, federal-state cooperative management of the Upper Mississippi River System.

Formed by the Governors of Illinois, Iowa, Minnesota, Missouri, and Wisconsin in 1981, UMRBA represents its member states' common water resource interests and works collaboratively with the federal and state agencies as well as non-governmental organizations and individuals. In particular, UMRBA is focused on investments in navigation, flood and drought risk reduction and resilience (including water availability), ecosystem sustainability, emergency response of hazardous spills, and water quality.

The Upper Mississippi River Basin Association values and fosters its deeply rooted partnership among federal and state agencies as well as key stakeholder groups. We have a strong grasp of the problems and solutions facing the system and we have a large partnership infrastructure with proven success that will help advance our shared priorities. The work ahead for us will require even greater collaboration and resourcing.

The Department of the Interior is a critical partner within our partnership and has been for many decades. Together, our mission is to advance and achieve integrated, multi-functional management of the Upper Mississippi River System for economic, ecological, and recreational purposes. Through the U.S. Fish and Wildlife Service and the U.S. Geological Survey, the Department of the Interior partnership involves managing Refuge lands and sponsoring water resource projects, lending expertise in the planning and implementation of water resources priorities, and improving knowledge of the status and trends of the Upper Mississippi River ecosystem, including river dynamics and invasive species presence and migration.

We would appreciate knowing your ideas on how UMRBA can support the Department as it considers reorganization and workforce reduction plans at the two agencies. We have many examples and success stories to underscore the value of the two agencies' participation in Upper Mississippi River programs and projects.

Given the more immediate nature of workforce reductions, in this moment, UMRBA is particularly interested in learning the mechanisms in which the Department will allow the two agencies to retain their abilities to implement their respective functions in the Upper Mississippi River Restoration Program if and when agency

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July 11, 2025

personnel performing the work might be affected by the Administration's workforce reduction initiatives.

UMRBA is pleased to confirm that the Administration has maintained the funding for UMRR in its FY 2025 Work Plan, including under a 44 percent reduction in construction funding for the whole agency. The President's FY 2026 Budget includes \$52 million for the Upper Mississippi River Restoration Program. This funding level allows for the full transfer of funding supporting the Department's participation in the program pending available personnel. For both fiscal years, the U.S. Army Corps of Engineers has confirmed the agency remains committed to transferring the financial support to the U.S. Fish and Wildlife Service and the U.S. Geological Survey to support their respective functions in the Upper Mississippi River Restoration Program.

We would like to arrange a meeting with you to discuss our partnership in greater detail with you. In follow up to this letter, our team will coordinate with your office to submit the scheduling request and arrange the logistics.

Sincerely,



Kirsten Wallace, Executive Director  
Upper Mississippi River Basin Association

cc: Wade Strickland, UMRBA Board Chair  
Kevin Lilly, Principal Deputy Assistant Secretary for Fish and Wildlife and Parks  
Scott Cameron, Department of the Interior Water and Science Assistant Secretary  
Justin "J" Shirly, U.S. Fish and Wildlife Service Acting Director  
Josh Coursey, U.S. Fish and Wildlife Service Senior Advisor to the Director  
William Meeks, U.S. Fish and Wildlife Service Midwest Region Director  
Sabrina Chandler, U.S. Fish and Wildlife Service Upper Mississippi River National Wildlife and  
Fish Refuge Manager and Area Supervisor  
Sarah Ryker, U.S. Geological Survey Acting Director  
Jon Hortness, U.S. Geological Survey Midcontinent Region Acting Director  
Lieutenant General William Graham, Chief of Engineers and U.S. Army Corps of  
Engineers Commanding General  
Major General Kimberly Peeples, U.S. Army Corps of Engineers, Mississippi Valley Division  
Commanding General  
Colonel Aaron Williams, U.S. Army Corps of Engineers, Rock Island District Commander  
Marshall Plumley, USACE Program Manager of the Upper Mississippi River Restoration Program  
and Navigation and Ecosystem Sustainability Program

## Natalie Lenzen, UMRBA

---

**From:** Tidemann, Jason (DNR) <jason.tidemann@state.mn.us>  
**Sent:** Thursday, July 24, 2025 10:39 AM  
**To:** Natalie Lenzen, UMRBA  
**Subject:** RE: UMRBA April 1 - June 30 Treasurer Report

Hello

As Treasurer, I have reviewed the monthly financial statements for the period 4/1/25-6/30/25. Activity reported on the Balance Sheet, Profit/Loss Budget Overview, Check Register, Visa statements and Open Invoices Report provide a reasonable and consistent representation of the monthly financial activity for the referenced period.

Jason Tidemann

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**From:** Natalie Lenzen, UMRBA <nlenzen@umrba.org>  
**Sent:** Monday, July 21, 2025 10:12 AM  
**To:** Tidemann, Jason (DNR) <jason.tidemann@state.mn.us>  
**Subject:** UMRBA April 1 - June 30 Treasurer Report

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Jason –

I would like to request your statement of review of our April 2025 through June 2025 financials for the Treasurer's report in the August 5, 2025 UMRBA Board meeting packet.

Please let me know if you have any questions or need any further information.

Thank you,  
Natalie

Natalie Lenzen  
Operations Manager | Upper Mississippi River Basin Association (UMRBA)  
7900 West 78<sup>th</sup> Street, Suite 380, Edina, MN 55439  
651-224-2880 (*main office*) | 763-349-2049 (*direct*)  
Find us online at [www.umrba.org](http://www.umrba.org) or [Facebook](#)

# Upper Mississippi River Basin Association

## FY 2025 Profit & Loss Budget Overview

July 2024 - June 2025

	TOTAL		
	ACTUAL	BUDGET	OVER BUDGET
<b>Revenue</b>			
4000 State Dues			
Illinois Dues	67,000.00	67,000.00	0.00
Iowa Dues	67,000.00	67,000.00	0.00
Minnesota Dues	67,000.00	67,000.00	0.00
Missouri Dues	67,000.00	67,000.00	0.00
Wisconsin Dues	67,000.00	67,000.00	0.00
WQ Assessment	108,000.00	108,000.00	0.00
<b>Total 4000 State Dues</b>	<b>443,000.00</b>	<b>443,000.00</b>	<b>0.00</b>
4100 Contracts and Grants			
Exchange Network Grant (IL)	19,663.87	25,400.00	-5,736.13
Interstate WQ Pilot	35,162.08	44,240.00	-9,077.92
Miss River Partnership (AWI)	1,000.00	1,000.00	0.00
UMN CIROH	54,383.87	49,650.00	4,733.87
USACE (NESP)	259,443.48	250,000.00	9,443.48
USACE (UMRR)	91,210.09	130,000.00	-38,789.91
USEPA (HTF)	133,735.96	136,000.00	-2,264.04
USEPA (OPA)	211,581.30	223,815.00	-12,233.70
USEPA (OWOW)	3,962.61	4,000.00	-37.39
USGS Nature-Based Solutions	6,719.92	6,720.00	-0.08
<b>Total 4100 Contracts and Grants</b>	<b>816,863.18</b>	<b>870,825.00</b>	<b>-53,961.82</b>
4200 Interest Income			
Short Term Interest			
Short Term (Brokerage Account)	15,288.56	20,000.00	-4,711.44
Short Term (CD)	1,351.66	1,540.00	-188.34
Short Term (Checking)	1,438.33	0.00	1,438.33
Short Term (Sweep)	69.11	75.00	-5.89
<b>Total Short Term Interest</b>	<b>18,147.66</b>	<b>21,615.00</b>	<b>-3,467.34</b>
<b>Total 4200 Interest Income</b>	<b>18,147.66</b>	<b>21,615.00</b>	<b>-3,467.34</b>
4300 Other Income			
Meeting Meals Income	780.00		780.00
Miscellaneous Income	49.00		49.00
<b>Total 4300 Other Income</b>	<b>829.00</b>		<b>829.00</b>
<b>Total Revenue</b>	<b>\$1,278,839.84</b>	<b>\$1,335,440.00</b>	<b>\$ -56,600.16</b>
<b>GROSS PROFIT</b>	<b>\$1,278,839.84</b>	<b>\$1,335,440.00</b>	<b>\$ -56,600.16</b>
<b>Expenditures</b>			
5001 Payroll Expenses			
Benefits	-6,545.71		-6,545.71
ICHRA	10,850.53		10,850.53
Salary	930,629.20	989,461.47	-58,832.27
SocSec Company	-1,758.61		-1,758.61
Taxes	75,287.90	76,683.26	-1,395.36

# Upper Mississippi River Basin Association

## FY 2025 Profit & Loss Budget Overview

July 2024 - June 2025

	TOTAL		
	ACTUAL	BUDGET	OVER BUDGET
<b>Total 5001 Payroll Expenses</b>	<b>1,008,463.31</b>	<b>1,066,144.73</b>	<b>-57,681.42</b>
5002 Benefits Administration	1,964.00	1,308.00	656.00
5100 Space Rental			
Office Rental	67,553.00	68,520.48	-967.48
<b>Total 5100 Space Rental</b>	<b>67,553.00</b>	<b>68,520.48</b>	<b>-967.48</b>
5101 Legal and Financial			
Bank Charges	31.50	35.00	-3.50
Insurance	7,921.50	6,235.00	1,686.50
Legal and Tax Services	12,500.00	12,500.00	0.00
<b>Total 5101 Legal and Financial</b>	<b>20,453.00</b>	<b>18,770.00</b>	<b>1,683.00</b>
5102 Telephone/Communications	12,057.92	11,260.00	797.92
5103 Communications/Publications	56,208.00	46,000.00	10,208.00
5104 Equipment			
Equipment (Maint./Rental)	5,870.15	5,000.00	870.15
Equipment (Purchase)		0.00	0.00
<b>Total 5104 Equipment</b>	<b>5,870.15</b>	<b>5,000.00</b>	<b>870.15</b>
5105 Supplies	5,082.26	5,200.00	-117.74
5106 Postage	103.04	125.00	-21.96
5107 Other Services	7,442.04	7,500.00	-57.96
5108 Relocation Expenses	2,850.40		2,850.40
5200 Meeting Expenses	11,590.17	11,000.00	590.17
5201 Travel	37,276.69	35,000.00	2,276.69
5202 State Travel Reimbursement			
Illinois	3,881.89	5,000.00	-1,118.11
Iowa	444.02	5,000.00	-4,555.98
Minnesota		5,000.00	-5,000.00
Missouri	2,815.25	5,000.00	-2,184.75
State WQ Travel		3,500.00	-3,500.00
Wisconsin	1,637.01	5,000.00	-3,362.99
<b>Total 5202 State Travel Reimbursement</b>	<b>8,778.17</b>	<b>28,500.00</b>	<b>-19,721.83</b>
5300 OPA Expenses			
Equipment (Maint./Rental) OPA	575.00	600.00	-25.00
Equipment OPA		0.00	0.00
Travel OPA	306.95	300.00	6.95
<b>Total 5300 OPA Expenses</b>	<b>881.95</b>	<b>900.00</b>	<b>-18.05</b>
5301 USGS Nature-Based Solutions			
Other Contractual Services	1,210.50	1,210.00	0.50
<b>Total 5301 USGS Nature-Based Solutions</b>	<b>1,210.50</b>	<b>1,210.00</b>	<b>0.50</b>
5302 USEPA NRS Workshops			
Communications	150.00	150.00	0.00
<b>Total 5302 USEPA NRS Workshops</b>	<b>150.00</b>	<b>150.00</b>	<b>0.00</b>
5303 Interstate WQ Expenses			

# Upper Mississippi River Basin Association

## FY 2025 Profit & Loss Budget Overview

July 2024 - June 2025

	TOTAL		
	ACTUAL	BUDGET	OVER BUDGET
Other Interstate WQ	46.97		46.97
<b>Total 5303 Interstate WQ Expenses</b>	<b>46.97</b>		<b>46.97</b>
5304 USEPA Gulf Hypoxia			
Contractual	9,450.00	10,000.00	-550.00
Other Gulf Hypoxia		0.00	0.00
Supplies		0.00	0.00
Travel	1,121.12	1,000.00	121.12
<b>Total 5304 USEPA Gulf Hypoxia</b>	<b>10,571.12</b>	<b>11,000.00</b>	<b>-428.88</b>
5305 USACE NESP			
Other NESP	45,225.00	40,500.00	4,725.00
Travel	5,196.25	5,200.00	-3.75
<b>Total 5305 USACE NESP</b>	<b>50,421.25</b>	<b>45,700.00</b>	<b>4,721.25</b>
5306 CIROH UMRS			
Contractual	15,138.21	6,500.00	8,638.21
Other CIROH		0.00	0.00
Supplies	708.68	600.00	108.68
<b>Total 5306 CIROH UMRS</b>	<b>15,846.89</b>	<b>7,100.00</b>	<b>8,746.89</b>
5307 Exchange Network			
Contractual	1,800.00	6,150.00	-4,350.00
<b>Total 5307 Exchange Network</b>	<b>1,800.00</b>	<b>6,150.00</b>	<b>-4,350.00</b>
5999 Miscellaneous Expense	125.01		125.01
<b>Total Expenditures</b>	<b>\$1,326,745.84</b>	<b>\$1,376,538.21</b>	<b>\$ -49,792.37</b>
NET OPERATING REVENUE	<b>\$ -47,906.00</b>	<b>\$ -41,098.21</b>	<b>\$ -6,807.79</b>
NET REVENUE	<b>\$ -47,906.00</b>	<b>\$ -41,098.21</b>	<b>\$ -6,807.79</b>



# Upper Mississippi River Basin Association

## FY 2026 Profit & Loss Budget Overview

July 2025 - June 2026

	TOTAL		
	ACTUAL	BUDGET	OVER BUDGET
Revenue			
4000 State Dues			
Illinois Dues		70,350.00	-70,350.00
Iowa Dues	17,587.50	70,350.00	-52,762.50
Minnesota Dues	17,587.50	70,350.00	-52,762.50
Missouri Dues	62,611.50	70,350.00	-7,738.50
Wisconsin Dues		70,350.00	-70,350.00
WQ Assessment		113,400.00	-113,400.00
<b>Total 4000 State Dues</b>	<b>97,786.50</b>	<b>465,150.00</b>	<b>-367,363.50</b>
4100 Contracts and Grants			
Exchange Network Grant (IL)	0.00	210,000.00	-210,000.00
Interstate Monitoring (Mult)		55,000.00	-55,000.00
Interstate WQ Pilot	0.00		0.00
UMN CIROH	0.00	230,000.00	-230,000.00
USACE (NESP)	0.00	72,000.00	-72,000.00
USACE (UMRR)		210,000.00	-210,000.00
USEPA (HTF)	0.00	133,000.00	-133,000.00
USEPA (OPA)	0.00	250,000.00	-250,000.00
<b>Total 4100 Contracts and Grants</b>	<b>0.00</b>	<b>1,160,000.00</b>	<b>-1,160,000.00</b>
4200 Interest Income			
Short Term Interest			
Short Term (Brokerage Account)		20,000.00	-20,000.00
Short Term (CD)		1,500.00	-1,500.00
Short Term (Checking)		4,500.00	-4,500.00
Short Term (Sweep)		500.00	-500.00
<b>Total Short Term Interest</b>		<b>26,500.00</b>	<b>-26,500.00</b>
<b>Total 4200 Interest Income</b>		<b>26,500.00</b>	<b>-26,500.00</b>
<b>Total Revenue</b>	<b>\$97,786.50</b>	<b>\$1,651,650.00</b>	<b>\$ -1,553,863.50</b>
<b>GROSS PROFIT</b>	<b>\$97,786.50</b>	<b>\$1,651,650.00</b>	<b>\$ -1,553,863.50</b>
Expenditures			
5001 Payroll Expenses			
ICHR	1,206.27		1,206.27
Salary	79,218.42	1,037,571.11	-958,352.69
Taxes	6,105.86	81,954.19	-75,848.33
<b>Total 5001 Payroll Expenses</b>	<b>86,530.55</b>	<b>1,119,525.30</b>	<b>-1,032,994.75</b>
5002 Benefits Administration		1,958.00	-1,958.00
5100 Space Rental			
Office Rental	2,755.27	70,000.00	-67,244.73
<b>Total 5100 Space Rental</b>	<b>2,755.27</b>	<b>70,000.00</b>	<b>-67,244.73</b>
5101 Legal and Financial			
Bank Charges		25.00	-25.00
Insurance	3,221.00	8,000.00	-4,779.00

# Upper Mississippi River Basin Association

## FY 2026 Profit & Loss Budget Overview

July 2025 - June 2026

	TOTAL		
	ACTUAL	BUDGET	OVER BUDGET
Legal and Tax Services		3,000.00	-3,000.00
<b>Total 5101 Legal and Financial</b>	<b>3,221.00</b>	<b>11,025.00</b>	<b>-7,804.00</b>
5102 Telephone/Communications	4,559.51	12,000.00	-7,440.49
5103 Communications/Publications	0.00	20,000.00	-20,000.00
5104 Equipment			
Equipment (Maint./Rental)	184.00	3,000.00	-2,816.00
<b>Total 5104 Equipment</b>	<b>184.00</b>	<b>3,000.00</b>	<b>-2,816.00</b>
5105 Supplies	0.00	5,500.00	-5,500.00
5106 Postage		100.00	-100.00
5107 Other Services		7,500.00	-7,500.00
5200 Meeting Expenses		12,000.00	-12,000.00
5201 Travel	0.00	40,000.00	-40,000.00
5202 State Travel Reimbursement			
Illinois		5,000.00	-5,000.00
Iowa		5,000.00	-5,000.00
Minnesota		5,000.00	-5,000.00
Missouri		5,000.00	-5,000.00
State WQ Travel		3,500.00	-3,500.00
Wisconsin		5,000.00	-5,000.00
<b>Total 5202 State Travel Reimbursement</b>		<b>28,500.00</b>	<b>-28,500.00</b>
5300 OPA Expenses			
Equipment (Maint./Rental) OPA		1,000.00	-1,000.00
Equipment OPA		500.00	-500.00
Other OPA		1,000.00	-1,000.00
<b>Total 5300 OPA Expenses</b>		<b>2,500.00</b>	<b>-2,500.00</b>
5304 USEPA Gulf Hypoxia			
Contractual	0.00	5,300.00	-5,300.00
Supplies		1,050.00	-1,050.00
Travel	59.26	2,500.00	-2,440.74
<b>Total 5304 USEPA Gulf Hypoxia</b>	<b>59.26</b>	<b>8,850.00</b>	<b>-8,790.74</b>
5305 USACE NESP			
Other NESP	0.00	12,000.00	-12,000.00
Travel		2,500.00	-2,500.00
<b>Total 5305 USACE NESP</b>	<b>0.00</b>	<b>14,500.00</b>	<b>-14,500.00</b>
5306 CIROH UMRS			
Contractual	0.00	74,000.00	-74,000.00
Other CIROH		3,500.00	-3,500.00
Supplies		740.00	-740.00
Travel		400.00	-400.00
<b>Total 5306 CIROH UMRS</b>	<b>0.00</b>	<b>78,640.00</b>	<b>-78,640.00</b>
5307 Exchange Network			
Contractual		145,000.00	-145,000.00

# Upper Mississippi River Basin Association

## FY 2026 Profit & Loss Budget Overview

July 2025 - June 2026

	TOTAL		
	ACTUAL	BUDGET	OVER BUDGET
Supplies	58.38	250.00	-191.62
Travel		1,000.00	-1,000.00
<b>Total 5307 Exchange Network</b>	<b>58.38</b>	<b>146,250.00</b>	<b>-146,191.62</b>
<b>Total Expenditures</b>	<b>\$97,367.97</b>	<b>\$1,581,848.30</b>	<b>\$ -1,484,480.33</b>
NET OPERATING REVENUE	<b>\$418.53</b>	<b>\$69,801.70</b>	<b>\$ -69,383.17</b>
NET REVENUE	<b>\$418.53</b>	<b>\$69,801.70</b>	<b>\$ -69,383.17</b>

# Upper Mississippi River Basin Association

## Balance Sheet As of July 25, 2025

	TOTAL
ASSETS	
Current Assets	
Bank Accounts	
Checking HT 2732	61,911.65
Investment	
Brokerage Account	309,558.23
CD_2 HT	52,539.16
<b>Total Investment</b>	<b>362,097.39</b>
<b>Total Bank Accounts</b>	<b>\$424,009.04</b>
Accounts Receivable	
Contract/grants	0.00
Invoiced/Billable	171,841.66
<b>Total Contract/grants</b>	<b>171,841.66</b>
<b>Total Accounts Receivable</b>	<b>\$171,841.66</b>
Other Current Assets	
Prepaid Expense	8.00
Office Rental Prepaid Expense	-3,876.01
<b>Total Prepaid Expense</b>	<b>-3,868.01</b>
<b>Total Other Current Assets</b>	<b>\$ -3,868.01</b>
<b>Total Current Assets</b>	<b>\$591,982.69</b>
Fixed Assets	
604(b) Equipment	3,683.12
Accum. Deprec. 604(b)	-1,520.51
Accum. Deprec. OPA	-22,941.95
Accum. Deprec. STC	-3,885.00
Accum. Deprec. UMRBA	-33,424.52
Accum. Deprec. WQ	-1,290.00
OPA Equipment	27,744.64
STC Equipment	4,332.67
UMRBA Equipment	94,681.64
WQ Equipment	1,290.00
<b>Total Fixed Assets</b>	<b>\$68,670.09</b>
<b>TOTAL ASSETS</b>	<b>\$660,652.78</b>

# Upper Mississippi River Basin Association

## Balance Sheet As of July 25, 2025

	TOTAL
<b>LIABILITIES AND EQUITY</b>	
Liabilities	
Current Liabilities	
Credit Cards	
Visa Chase 5294	301.89
<b>Total Credit Cards</b>	<b>\$301.89</b>
Other Current Liabilities	
Deferred MO DoC (WLM) Revenue	4,206.05
Office Expense Liabilities	0.00
Travel Expense	1,619.60
<b>Total Office Expense Liabilities</b>	<b>1,619.60</b>
Payroll Liabilities	0.00
Accrued Vacation	65,805.15
Accrued Vacation FICA	5,034.09
Federal Withholding	189.00
Medicare	
Medicare Company	39.17
Medicare Employee	39.17
<b>Total Medicare</b>	<b>78.34</b>
MN Income Tax	1,206.17
MN Unemployment Taxes	-361.22
Social Security	
SocSec Company	167.50
SocSec Employee	167.50
<b>Total Social Security</b>	<b>335.00</b>
SUTA (Minnesota UC)	325.51
Workforce Enhancement Fee	334.97
<b>Total Payroll Liabilities</b>	<b>72,947.01</b>
<b>Total Other Current Liabilities</b>	<b>\$78,772.66</b>
<b>Total Current Liabilities</b>	<b>\$79,074.55</b>
<b>Total Liabilities</b>	<b>\$79,074.55</b>
Equity	
Retained Earnings	581,159.72
Net Revenue	418.51
<b>Total Equity</b>	<b>\$581,578.23</b>
<b>TOTAL LIABILITIES AND EQUITY</b>	<b>\$660,652.78</b>

# **Upper Mississippi River Quarterly Meetings**

## **Attachment C**

### **UMRBA Water Quality Executive Council**

<b>Page Number</b>	<b>Document Title</b>
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C-1 to C-3	UMRBA Water Quality Executive Council Charter (March 2025)
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# **Charter of the Upper Mississippi River Basin Association Water Quality Executive Council**

## **Purpose**

The Upper Mississippi River Basin Association (UMRBA) established the Water Quality Executive Council (WQEC) to carry out the strategic leadership and direction of the UMRBA water quality program. The purpose of the WQEC is to facilitate collaborative decision-making, cooperative action, and information sharing on behalf of the UMRBA Board of Directors and among the states of the Upper Mississippi River Basin (Illinois, Iowa, Minnesota, Missouri, and Wisconsin) and to provide a policy link between the collective and individual actions of the states and federal government.

## **Authority**

The WQEC was established by resolution of the UMRBA on August 24, 2006, consistent with Section V of the UMRBA Bylaws, which empowers UMRBA to establish committees.

The WQEC is advisory to the UMRBA Board and is charged to consider, decide, and/or recommend strategic or operationally significant policy, programmatic, and financial matters.

Each agency with representation on the WQEC participates under the auspices of its own authorities governing interagency coordination and water protection. The views expressed and actions taken by individual agency representatives and by the WQEC are not binding on any agency, unless the member agencies explicitly enter into a binding agreement.

## **Membership**

Membership of the WQEC shall be composed of the water quality administrator(s), or equivalent, of each of the following agencies:

Illinois Environmental Protection Agency  
Iowa Department of Natural Resources  
Minnesota Pollution Control Agency  
Missouri Department of Natural Resources  
Wisconsin Department of Natural Resources

Members shall be appointed by the directors of the agencies named above. In the event that a member is unable to participate in a meeting of the WQEC, the member may designate another staff person to act on their behalf, on a temporary basis. The directors of the agencies and/or their duly appointed member representative may designate nonvoting members of the WQEC from within their respective agency or state.

Regions 5 and 7 of the U.S. Environmental Protection Agency shall be invited to serve as nonvoting members of the WQEC. Each of the two Regional Administrators shall be requested to appoint a representative from their agency to participate in and assist the WQEC.

The WQEC may invite federal liaisons to the UMRBA Board, or representatives on behalf of their respective agency, to participate in or provide advice to the WQEC.

## **Scope of Mission**

The primary focus of the WQEC shall be on the strategic direction and organizational resources related to the UMRBA water quality program, including interstate collaboration for the federal Clean Water Act on the interstate portion of the main stem of the Mississippi River, north of its confluence with the Ohio River. Basin-wide matters related to water quality or water protection may also be addressed by the Council, as mutually agreed upon by the Council members or as requested by UMRBA.

## **Roles and Responsibilities**

- i) Advance the directions and support the priorities of the UMRBA Board. Create an annual, strategic work plan with priorities and deliverables that align with the UMRBA water quality program goals. Develop and implement strategic initiatives.
- ii) Advise and guide the UMRBA Board on water quality-related policy, program, and resource matters.
- iii) Develop and recommend Board- or interstate-level communications, policies, and projects to advance the mission of UMRBA and the goals of the UMRBA water quality program.
- iv) Promote effective interstate implementation of Clean Water Act responsibilities by the states on the Upper Mississippi River.
- v) Develop consensus among the basin states' water quality administrators on major issues related to interstate and intrastate implementation of the Clean Water Act and other water quality responsibilities on the Upper Mississippi River.
- vi) Provide a forum for state water quality administrators to discuss policy, programmatic, and budgetary issues related to interstate and intrastate implementation of the Clean Water Act and other related water quality programs on the Upper Mississippi River.
- vii) Foster coordination between the states' water quality agencies and other state and federal agencies, particularly those represented on the UMRBA.
- viii) Establish standing committees and/or working groups to advance priorities of the WQEC. For each standing committee or working group, the WQEC will appoint membership, determine its terms of service or duration (e.g., ongoing function or specific project), the scope of its work, and any expectations for its operations and reporting to the WQEC. The WQEC shall consider action taking into consideration the findings and recommendations of any committee or working group.
- ix) Ensure that the products and efforts of the WQEC and its committees or work groups are recognized and incorporated, as appropriate, into the water quality programs of the states' environmental protection agencies.



## **Operation**

The position of WQEC Chair shall rotate on a biennial basis among its members. The duties of the Chair shall include presiding at meetings of the Council; consulting with UMRBA staff in preparation of agendas, materials, and work plans for the Council; and reporting to UMRBA on the activities of the Council.

The WQEC shall regularly communicate with the UMRBA Board and its established committees and working groups. The WQEC shall meet three times per year (spring, summer, and fall) and on an as-needed basis. One meeting per year shall be held jointly with the UMRBA Board and one meeting per year shall be held jointly with its established committees and working groups.

Whenever possible, the WQEC will attempt to achieve unanimous consent among its members, particularly on matters of policy.

Reports, policy papers, or position statements resulting from the deliberations of the WQEC shall be forwarded to the UMRBA Board for its consideration and action.

The UMRBA shall provide staff support to the WQEC, including making meeting arrangements, preparing meeting agendas and summaries, preparing background materials, developing draft reports and policy papers, and carrying out other activities as assigned by the WQEC, consistent with staff capacity as reflected in UMRBA's budget.

The WQEC shall prepare an annual work plan and estimate of funding needs for consideration by the UMRBA Board in development of the annual UMRBA budget. Sources of funding to support the WQEC may include special assessments on the Council's participating state agencies; UMRBA dues that support UMRBA's general operations; and grants, cooperative agreements, or contracts from outside sources.

The cost of participating in the WQEC and its committees and working groups shall be the responsibility of the state agencies. On an annual basis, the UMRBA Board will determine an allocation in the UMRBA budget to support travel for members of the WQEC, its committees, and its working groups.

# **Upper Mississippi River Quarterly Meetings**

## **Attachment D**

### **Additional Items**

<b>Page Number</b>	<b>Document Title</b>
D-1	Future Meeting Schedule
D-2 to D-8	Frequently Used Acronyms (4-29-2022)

## QUARTERLY MEETINGS FUTURE MEETING SCHEDULE

OCTOBER 2025	
<u>La Crosse, WI</u>	
October 28	UMRBA Quarterly Meeting
October 29	UMRR Coordinating Committee Quarterly Meeting

FEBRUARY 2026	
<u>Virtual</u>	
February 24	UMRBA Quarterly Meeting
February 25	UMRR Coordinating Committee Quarterly Meeting

## Acronyms Frequently Used on the Upper Mississippi River System

AAR	After Action Report
A&E	Architecture and Engineering
ACRCC	Asian Carp Regional Coordinating Committee
AFB	Alternative Formulation Briefing
AHAG	Aquatic Habitat Appraisal Guide
AHRI	American Heritage Rivers Initiative
AIS	Aquatic Invasive Species
ALC	American Lands Conservancy
ALDU	Aquatic Life Designated Use(s)
AM	Adaptive Management
ANS	Aquatic Nuisance Species
AP	Advisory Panel
APE	Additional Program Element
ARRA	American Recovery and Reinvestment Act
ASA(CW)	Assistant Secretary of the Army for Civil Works
A-Team	Analysis Team
ATR	Agency Technical Review
AWI	America's Watershed Initiative
AWO	American Waterways Operators
AWQMN	Ambient Water Quality Monitoring Network
BA	Biological Assessment
BATIC	Build America Transportation Investment Center
BCOES	Bid-ability, Constructability, Operability, Environmental, Sustainability
BCR	Benefit-Cost Ratio
BMPs	Best Management Practices
BO	Biological Opinion
CAP	Continuing Authorities Program
CAWS	Chicago Area Waterways System
CCC	Commodity Credit Corporation
CCP	Comprehensive Conservation Plan
CEICA	Cost Effectiveness Incremental Cost Analysis
CERCLA	Comprehensive Environmental Response, Compensation, and Liability Act
CEQ	Council on Environmental Quality
CFR	Code of Federal Regulations
CFS	Cubic Feet Per Second
CG	Construction General
CIA	Computerized Inventory and Analysis
CMMP	Channel Maintenance Management Plan
COE	Corps of Engineers
COPT	Captain of the Port
CPUE	Catch Per Unit Effort
CRA	Continuing Resolution Authority
CREP	Conservation Reserve Enhancement Program
CRP	Conservation Reserve Program

CSP	Conservation Security Program
CUA	Cooperative Use Agreement
CWA	Clean Water Act
CY	Cubic Yards
DALS	Department of Agriculture and Land Stewardship
DED	Department of Economic Development
DEM	Digital Elevation Model
DET	District Ecological Team
DEWS	Drought Early Warning System
DMMP	Dredged Material Management Plan
DNR	Department of Natural Resources
DO	Dissolved Oxygen
DOA	Department of Agriculture
DOC	Department of Conservation
DOER	Dredging Operations and Environmental Research
DOT	Department of Transportation
DPR	Definite Project Report
DQC	District Quality Control/Quality Assurance
DSS	Decision Support System
EA	Environmental Assessment
ECC	Economics Coordinating Committee
EEC	Essential Ecosystem Characteristic
EIS	Environmental Impact Statement
EMAP	Environmental Monitoring and Assessment Program
EMAP-GRE	Environmental Monitoring and Assessment Program-Great Rivers Ecosystem
EMP	Environmental Management Program [Note: Former name of Upper Mississippi River Restoration Program.]
EMP-CC	Environmental Management Program Coordinating Committee
EO	Executive Order
EPA	Environmental Protection Agency
EPM	Environmental Pool Management
EPR	External Peer Review
EQIP	Environmental Quality Incentives Program
ER	Engineering Regulation
ERDC	Engineering Research & Development Center
ESA	Endangered Species Act
EWMN	Early Warning Monitoring Network
EWP	Emergency Watershed Protection Program
FACA	Federal Advisory Committee Act
FEMA	Federal Emergency Management Agency
FERC	Federal Energy Regulatory Commission
FDR	Flood Damage Reduction
FFS	Flow Frequency Study
FMG	Forest Management Geodatabase
FONSI	Finding of No Significant Impact
FRM	Flood Risk Management

FRST	Floodplain Restoration System Team
FSA	Farm Services Agency
FTE	Full Time Equivalent
FWCA	Fish & Wildlife Coordination Act
FWIC	Fish and Wildlife Interagency Committee
FWS	Fish and Wildlife Service
FWWG	Fish and Wildlife Work Group
FY	Fiscal Year
GAO	Government Accountability Office
GEIS	Generic Environmental Impact Statement
GI	General Investigations
GIS	Geographic Information System
GLC	Governors Liaison Committee
GLC	Great Lakes Commission
GLMRIS	Great Lakes and Mississippi River Interbasin Study
GPS	Global Positioning System
GREAT	Great River Environmental Action Team
GRP	Geographic Response Plan
H&H	Hydrology and Hydraulics
HAB	Harmful Algal Bloom
HEC-EFM	Hydrologic Engineering Center Ecosystems Function Model
HEC-RAS	Hydrologic Engineering Center River Analysis System
HEL	Highly Erodible Land
HEP	Habitat Evaluation Procedure
HNA	Habitat Needs Assessment
HPSF	HREP Planning and Sequencing Framework
HQUSACE	Headquarters, USACE
H.R.	House of Representatives
HREP	Habitat Rehabilitation and Enhancement Project
HSI	Habitat Suitability Index
HU	Habitat Unit
HUC	Hydrologic Unit Code
IBA	Important Bird Area
IBI	Index of Biological (Biotic) Integrity
IC	Incident Commander
ICS	Incident Command System
ICWP	Interstate Council on Water Policy
IDIQ	Indefinite Delivery/Indefinite Quantity
IEPR	Independent External Peer Review
IGE	Independent Government Estimate
IIA	Implementation Issues Assessment
IIFO	Illinois-Iowa Field Office (formerly RIFO - Rock Island Field Office)
ILP	Integrated License Process
IMTS	Inland Marine Transportation System
IPR	In-Progress Review
IRCC	Illinois River Coordinating Council

IRPT	Inland Rivers, Ports & Terminals
IRTC	Implementation Report to Congress
IRWG	Illinois River Work Group
ISA	Inland Sensitivity Atlas
IWR	Institute for Water Resources
IWRM	Integrated Water Resources Management
IWS	Integrated Water Science
IWTF	Inland Waterways Trust Fund
IWUB	Inland Waterways Users Board
IWW	Illinois Waterway
L&D	Lock(s) and Dam
LC/LU	Land Cover/Land Use
LDB	Left Descending Bank
LERRD	Lands, Easements, Rights-of-Way, Relocation of Utilities or Other Existing Structures, and Disposal Areas
LiDAR	Light Detection and Ranging
LMR	Lower Mississippi River
LMRCC	Lower Mississippi River Conservation Committee
LOI	Letter of Intent
LTRM	Long Term Resource Monitoring
M-35	Marine Highway 35
MAFC	Mid-America Freight Coalition
MARAD	U.S. Maritime Administration
MARC 2000	Midwest Area River Coalition 2000
MCAT	Mussel Community Assessment Tool
MICRA	Mississippi Interstate Cooperative Resource Association
MDM	Major subordinate command Decision Milestone
MIPR	Military Interdepartmental Purchase Request
MMR	Middle Mississippi River
MMRP	Middle Mississippi River Partnership
MNRG	Midwest Natural Resources Group
MOA	Memorandum of Agreement
MoRAST	Missouri River Association of States and Tribes
MOU	Memorandum of Understanding
MRAPS	Missouri River Authorized Purposes Study
MRBI	Mississippi River Basin (Healthy Watersheds) Initiative
MRC	Mississippi River Commission
MRCC	Mississippi River Connections Collaborative
MRCTI	Mississippi River Cities and Towns Initiative
MRRC	Mississippi River Research Consortium
MR&T	Mississippi River and Tributaries (project)
MSP	Minimum Sustainable Program
MVD	Mississippi Valley Division
MVP	St. Paul District
MVR	Rock Island District
MVS	St. Louis District

NAS	National Academies of Science
NAWQA	National Water Quality Assessment
NCP	National Contingency Plan
NIDIS	National Integrated Drought Information System (NOAA)
NEBA	Net Environmental Benefit Analysis
NECC	Navigation Environmental Coordination Committee
NED	National Economic Development
NEPA	National Environmental Policy Act
NESP	Navigation and Ecosystem Sustainability Program
NETS	Navigation Economic Technologies Program
NGO	Non-Governmental Organization
NGRREC	National Great Rivers Research and Education Center
NGWOS	Next Generation Water Observing System
NICC	Navigation Interests Coordinating Committee
NPDES	National Pollution Discharge Elimination System
NPS	Non-Point Source
NPS	National Park Service
NRC	National Research Council
NRCS	Natural Resources Conservation Service
NRDAR	Natural Resources Damage Assessment and Restoration
NRT	National Response Team
NSIP	National Streamflow Information Program
NWI	National Wetlands Inventory
NWR	National Wildlife Refuge
O&M	Operation and Maintenance
OHWM	Ordinary High Water Mark
OMB	Office of Management and Budget
OMRR&R	Operation, Maintenance, Repair, Rehabilitation, and Replacement
OPA	Oil Pollution Act of 1990
ORSANCO	Ohio River Valley Water Sanitation Commission
OSC	On-Scene Coordinator
OSE	Other Social Effects
OSIT	On Site Inspection Team
P3	Public-Private Partnerships
PA	Programmatic Agreement
PAS	Planning Assistance to States
P&G	Principles and Guidelines
P&R	Principles and Requirements
P&S	Plans and Specifications
P&S	Principles and Standards
PCA	Pollution Control Agency
PCA	Project Cooperation Agreement
PCX	Planning Center of Expertise
PDT	Project Delivery Team
PED	Preconstruction Engineering and Design
PgMP	Program Management Plan



PILT	Payments In Lieu of Taxes
PIR	Project Implementation Report
PL	Public Law
PMP	Project Management Plan
PORT	Public Outreach Team
PPA	Project Partnership Agreement
PPT	Program Planning Team
QA/QC	Quality Assurance/Quality Control
RCRA	Resource Conservation and Recovery Act
RCP	Regional Contingency Plan
RCPP	Regional Conservation Partnership Program
RDB	Right Descending Bank
RED	Regional Economic Development
RIFO	Rock Island Field Office (now IIFO - Illinois-Iowa Field Office)
RM	River Mile
RP	Responsible Party
RPEDN	Regional Planning and Environment Division North
RPT	Reach Planning Team
RRAT	River Resources Action Team
RRCT	River Resources Coordinating Team
RRF	River Resources Forum
RRT	Regional Response Team
RST	Regional Support Team
RTC	Report to Congress
S.	Senate
SAV	Submersed Aquatic Vegetation
SDWA	Safe Drinking Water Act
SEMA	State Emergency Management Agency
SET	System Ecological Team
SMART	Specific, Measurable, Attainable, Risk Informed, Timely
SONS	Spill of National Significance
SOW	Scope of Work
SRF	State Revolving Fund
SWCD	Soil and Water Conservation District
T&E	Threatened and Endangered
TEUs	twenty-foot equivalent units
TIGER	Transportation Investment Generating Economic Recovery
TLP	Traditional License Process
TMDL	Total Maximum Daily Load
TNC	The Nature Conservancy
TSP	Tentatively selected plan
TSS	Total Suspended Solids
TVA	Tennessee Valley Authority
TWG	Technical Work Group
UMESC	Upper Midwest Environmental Sciences Center

UMIMRA	Upper Mississippi, Illinois, and Missouri Rivers Association
UMR	Upper Mississippi River
UMRBA	Upper Mississippi River Basin Association
UMRBC	Upper Mississippi River Basin Commission
UMRCC	Upper Mississippi River Conservation Committee
UMRCP	Upper Mississippi River Comprehensive Plan
UMR-IWW	Upper Mississippi River-Illinois Waterway
UMRNWFR	Upper Mississippi River National Wildlife and Fish Refuge
UMRR	Upper Mississippi River Restoration Program [Note: Formerly known as Environmental Management Program.]
UMRR CC	Upper Mississippi River Restoration Program Coordinating Committee
UMRS	Upper Mississippi River System
UMWA	Upper Mississippi Waterway Association
USACE	U.S. Army Corps of Engineers
USCG	U.S. Coast Guard
USDA	U.S. Department of Agriculture
USFWS	U.S. Fish and Wildlife Service
USGS	U.S. Geological Survey
VTC	Video Teleconference
WCI	Waterways Council, Inc.
WES	Waterways Experiment Station (replaced by ERDC)
WHAG	Wildlife Habitat Appraisal Guide
WHIP	Wildlife Habitat Incentives Program
WIIN	Water Infrastructure Improvements for the Nation Act
WLM	Water Level Management
WLMTF	Water Level Management Task Force
WQ	Water Quality
WQEC	Water Quality Executive Committee
WQTF	Water Quality Task Force
WQS	Water Quality Standard
WRDA	Water Resources Development Act
WRP	Wetlands Reserve Program
WRRDA	Water Resources Reform and Development Act