

Upper Mississippi River Hazardous Spills Coordination Group Spill Response Training and La Crosse Area Functional Exercise October 2-4, 2014

Thursday, October 2

Spill Response Training Sessions

Stoney Creek Hotel and Conference Center 3060 South Kinney Coulee Road, Onalaska, Wisconsin 54650

<u>Time</u>	<u>Topic</u>	<u>Presenter(s)</u>
8:00 a.m.	Welcome and Introductions	Tom Kendzierski , WI DNR
8:15	Exercise and Training Orientation	Dave Morrison, MPCA
8:25	 Upper Mississippi Resource and Response Overview Contingency Planning Overview Upper Mississippi Spill Response Considerations and Planning Tools La Crosse Area Overview: Natural Resources and Human Use Resources 	Ann Whelan, US EPA Dave Hokanson , UMRBA Jim Nissen, USFWS and Keith Butler, La Crosse County
9:00	Bakken Crude Oil Background	April Mack, CTEH
10:00	BREAK	
10:15	Incident Command – Key Concepts and Application to Functional Exercise	Dave Morrison , MPCA Steve Renninger , US EPA
10:45	 Response: Operations Section Response considerations for newer fuel products On-water booming and containment strategies 	Steve Faryan, US EPA Pat Flowers, Xcel Energy
Noon	LUNCH	
1:15 p.m.	 Response: Operations Section (continued) Wildlife reconnaissance and recovery Wildlife rehabilitation 	Jason Suckow, USDA Rhonda Murgatroyd , WRS
2:15	 Response: Planning Section Shoreline cleanup assessment techniques (SCAT) and endpoints 	Ann Whelan, US EPA

(Continued)

Thursday, October 2 (Continued)

<u>Time</u>	Topic	<u>Presenter(s)</u>
2:45 p.m.	BREAK	
3:00	Natural Resource Damage Assessment (NRDA)	Dave Warburton, USFWS
3:15	Response: Logistics • Communications	Todd Nehls, WEM
3:35	 Hands-On Stations Air monitoring Booming equipment Collection equipment Communications equipment Personal protective equipment Planning tools Wildlife capture and hazing 	All
4:30	Wrap up of Training Session Preview and Check-In for Functional Exercise	Dave Morrison , MPCA All
5:00	ADJOURN TRAINING	
7:00 to 8:30 p.m.	SPECIAL EVENING SESSION: Rail Response 101	Ed Dankbar, CP Rail Derek Lampkin , BNSF

Friday, October 3

Functional Exercise

Stoney Creek Hotel and Conference Center 3060 South Kinney Coulee Road, Onalaska, Wisconsin 54650 and La Crosse Municipal Boat Harbor 1609 Marco Drive, La Crosse, Wisconsin 54601

<u>Time</u>	Activity	<u>Location</u>
7:30 a.m.	Exercise Check-in	Stoney Creek Hotel
7:30 a.m.	Field Check-in	La Crosse Municipal Boat Harbor
8:30	Exercise Introduction	Stoney Creek Hotel <u>and</u> La Crosse Municipal Boat Harbor
8:45	Briefing from Current IC regarding Previous Operational Period	Stoney Creek Hotel
9:00	Safety Briefing for Boat Crews	La Crosse Municipal Boat Harbor
9:05	IC/UC Update Objectives	Stoney Creek Hotel
9:30	Assignments and Launch of Boat Crews	La Crosse Municipal Boat Harbor
11:00	Boat Crews Debrief at Landing	La Crosse Municipal Boat Harbor
Noon	Lunch	Provided at Both Locations
1:30	Press Conference	La Crosse Municipal Boat Harbor
3:00	Boat Crews Off Water	La Crosse Municipal Boat Harbor
3:30	Boat Crews Return to ICP	Stoney Creek Hotel
4:00	Post-Incident Review	Stoney Creek Hotel
5:00 p.m.	Exercise Ends	

Saturday, October 4

Field Exercise Day

La Crosse Municipal Boat Harbor 1609 Marco Drive, La Crosse, Wisconsin 54601

<u>Time</u>	Activity	<u>Presenter(s)</u>
8:00 a.m.	Check-in, Safety Briefing, and Review of Functional Exercise Outcomes	Matt Stokes, STARS
8:30	 Response Tactics Practice and Demonstration Deflection boom in river Pumps and skimmers Boom across sensitive target "J" booming (still water) Containment boom around vessel Shore deployment of boom Specific tactics as identified in Pool 8 Geographic Response Plan/functional exercise 	Stokes , STARS (Leader) and other group leaders
	Demonstration of Wildlife Hazing and Recovery Techniques (ongoing)	Jason Suckow and Paul Wolf, USDA
11:30	Clean-Up, Wrap-Up	All
Noon	Adjourn	

Participants in La Crosse Functional Exercise and Training October 2-4, 2014 La Crosse, WI (email addresses listed where provided)

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UPPER MISSISSIPPI RIVER SPILL RESPONSE CONSIDERATIONS AND PLANNING TOOLS

Dave Hokanson, Water Quality Program Director Upper Mississippi River Basin Association

OVERVIEW

- Upper Mississippi River (UMR) Response Considerations
- Need for UMR Spill Response Coordination
- Planning and Response Tools These are Available for Use During the Exercise & During Hands-On Session Later Today

UPPER MISSISSIPPI RIVER

- Resource Setting: Scope and Scale
 - 189,000 square miles in basin
 - 1,300 miles in total length
 - 850 miles navigable, 816 interstate



UPPER MISSISSIPPI RIVER SPILL RESPONSE CONSIDERATIONS

Complex Physical System

- Locks and dams, main channel, side channel, backwaters
- Flows/spill trajectories variable and hard to predict High Value Natural Resources

Seasonal concentrations of migratory waterfowl

- Threatened and endangered species
- Diverse habitats, National Wildlife Refuges

Recreation

Including Presence of Commercial and Recreational Vessels (safety considerations, Interference with response efforts) Water Supply
 Drinking Water, industrial processes, cooling



UPPER MISSISSIPPI RIVER SPILL RESPONSE CONSIDERATIONS

- Diverse Potential Pollution Sources
 - Storage Facilities
 - Pipeline
 - Rail
 - Vessels
 - Highway crossings
 - Industrial discharges



NEED FOR COOPERATION AND COORDINATION IN SPILL RESPONSE ON THE UMR **Multiple Jurisdictions and Agencies**

- Potential for Downstream Impacts
- Public-Private Sector Coordination
- Need to Target Limited Resources (equipment, personnel, planning, etc.)
- Adapt to Emerging Issues and Priorities
- So, need:
 - Forums (e.g., UMR Hazardous Spills Coordination Group)
 - Training and Exercises (such as this week)
 Planning Tools (next...)





UMR SPILL RESPONSE PLAN AND RESOURCE MANUAL

- A contingency plan to supplement other area and agency plans (R5, R7 area) maintained by UMR Spills Group
- Addresses how state and federal agencies respond to UMR spills
- Includes resource manual appendices with reference information
- Restricted access and public distribution versions (due to contents of appendices in resource manual) see www.umrba.org for public plan



UMR Emergency Action Field Guide



REGIONAL PLANNING & RESPONSE TOOLS

Inland Sensitivity Atlas

- US EPA product; collaboration between US EPA, Great Lakes Commission & UMRBA
- Geographic focus:
 - Six-state U.S EPA Region 5 area
 - State-wide atlases (IL, IN, MI, MN, OH, WI)
 - Sub-areas within Region 5
 - River corridors
- All states mapped, updates ongoing

REGIONAL PLANNING & RESPONSE TOOLS

Inland Sensitivity Atlas

- A set of databases and maps that display potential sources of spills and sensitive resources (cultural, economic, and natural resources)
- Data accessible to a variety of users: GIS analyst to field responder
- Maps in user-friendly "GeoPDF" format
- A tool for organizing and managing planning and response information
- Distributed on DVD by US EPA





REGIONAL PLANNING & RESPONSE TOOLS

Inland Sensitivity Atlas

- Spill Responders
 - To access a spill
 - Site-specific details
 - Provide contact information
- Response Planners
- For writing facility plans
- For training & exercises
- Updating sub-area plans



REGIONAL PLANNING & RESPONSE TOOLS

Geographic Response Planning

- Response Strategies
 - UMR Sub-areas: Minneapolis-St. Paul, Quad Cities, and St. Louis
 - Geographic Response Plans
 - Initiated in response to UMR events and for protection of sensitive resources
 - Horicon Marsh; UMR Pools 7, 10, 13 and 19
 - Include response strategies, initial incident action plan, and other resources

 - Draft Pool 8 GRP including response strategies and Initial Incident Action Plan available for exercise





HABITAT- SPECIFIC RESPONSE FACT SHEETS

Available for habitats including:

- Deep Marsh Annual
- Deep Marsh Perennial
- Open Water
- Rooted-Floating Aquatics
- Sedge Meadow
- Shallow Marsh AnnualShallow Marsh Perennial
- Shallow Warsh Perennial
 Submersed Vegetation
- Wet Meadow



QUESTIONS?

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TYPE OF RESPONSES

- Fixed Facility Fire and Chemical Releases
 - Refineries
 - Chemical Manufacturing Companies
- Hazardous Waste Facilities
- Pipeline Transportation Companies
- Train Derailments
- Oil and Gas Exploration Companies
- Barge Shipping Incidents
- Forest Fires

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Air Monitoring Strategy

- Reasons for Air Monitoring
 - Safety for workers (365 degrees around incident)
 - · Safety of the community near the incident
 - (evacuations, re-occupation)
 - Assessment of potential problems (changes in site conditions)
 - PPE selection (upgrade, downgrade)
 - Identification of product (unknowns, mixtures)
 - Compliance with regulatory standards and guidelines
 - Documentation for downstream litigation

Where to Conduct Air Monitoring

- Breathing Zone
 - OSHA defines the breathing zone as.....
 - The breathing zone is within a ten inch radius of the worker's nose and mouth.
- <u>OSHA</u> requires that worker exposure monitoring air samples be collected in the breathing zone.
- Worker exposure monitoring must always be collected outside of any respiratory protection equipment.
- Ambient Air
 - Also use breathing zone guidance in monitoring ambient conditions

Air Monitoring - Source Material

- Source Material can be:
 - · Pooled product,
 - · Open containers,
 - Leaking tanks
 - · Contaminated soil and/or water
 - DECON area
 - Contaminated equipment (e.g. hoses, pumps etc...)

Air Monitoring for Source Material

- Air Monitoring for Source Material must be:
 - Conducted in a safe manner (consider respiratory protection),
 - Differentiated from breathing zone air monitoring,
 - Properly documented as source material when recording data
 - Clearly communicated
 - Results should be flagged as source material

Air Monitoring Strategy

Sample Location Selection

- Place yourself between incident and receptors
- Between incident and workers
- Between area of downgraded PPE
- At receptors
 Schools
- Business parks
- Daycares
- Community events
- Nursing homes
- Municipal works
- Hospitals
 Residential areas
- Highways
- Recreational areas
- Downwind of an incident is priority
- If product in waterway, follow the leading edge of product nearest the shoreline

Air Monitoring Strategy

- Sample Collection Tips
 - Documentation
 - Calibration Logs
 - Photograph Logs
 - Air Monitoring Logs
 - Documentation of all Readings
 - Time, date, GPS location, work activity notes, odor description
 - Document ABSENCE of chemicals



REDUCTION OF DATA GAP BNSF TacTox Program

- Partnership of CTEH, BNSF, & trained responders across rail system.
- 3 TIER Response System
- All incidents involving a release or potential release of chemicals have access to Toxicologist support and direction.
- Fast response time
- Air Monitoring kits maintained by CTEH
- Data monitored and reported by CTEH

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WHAT IS CRUDE OIL?

- Naturally-occurring substance resulting from the decomposition of plant material over millions of years
- Ranges in appearance from mobile, volatile, light colored liquids to dark, viscous tar-like materials with low vapor pressure.
- Carbon numbers range from C4 to C60+
- Sulfur, oxygen and nitrogen compounds, organometallic complexes (nickel and vanadium), dissolved gases, such as hydrogen sulfide. .
- An "average" crude oil contains:

 - 84% carbon,
 14% hydrogen,
 1-3% sulfur, and
 approximately 1.0% nitrogen,
 approximately 1.0% oxygen,
 and approximately 0.1% minerals and salts.





SPECIFIC COMPONENTS OF Crude Oil: Toxicity and Physical Hazards Primary acute concerns **CRUDE OILS** · Hydrogen sulfide (Headspace as well as open air) Flammability VOCs (confined space hazard) Secondary acute and primary longer-term concerns Aliphatics BTEX compounds (substance specific standard) Aromatics Hexane Total hydrocarbons BTFX Odors • PAHs • Polycyclic aromatic **Combustion byproducts** hydrocarbons (PAHs) Oxides of carbon, nitrogen and sulfur Various organics - aldehydes, aromatic Metals Particulate matter/soot, PAH's NO TWO CRUDE OILS ARE THE SAME! 26 CTEH CENTER FOR TOXICO WWW CTEH COM



ACUTE CONCERNS -FLAMMABILITY/VOCS Flammability is a major concern with unweathered crude oils. VOCs Eye and URT irritation CNS depression in high concentrations CNS depression in high concentrations Confined space/headspace hazard

SECONDARY ACUTE AND PRIMARY LONGER-TERM CONCERNS

- BTEX compounds
 - Benzene carcinogen/OSHA standard
- Hexane high-dose neuropathy
- Total hydrocarbons
- Odors

COMBUSTION BYPRODUCTS

 complex mixture of heated air, suspended solid and liquid particles, gases, fumes, aerosols and vapors. The type of smoke produced in a fire depends on the chemical composition of the material being burned, the flame temperature, the availability of oxygen, and weather-related elements.

Fine Carbon Particulate Matter (PM) is

- Greatest hazard to response workers and general public
- Fine PM can be carried to much greater distances than other byproducts causing a greater potential area of exposure

PARTICULATE MATTER

- Follow the plume this will highly depend on wind direction and terrain.
- Collect real time air monitoring readings and find 5 minute average in each location to capture variability
- Wildfire smoke particle size 0.4 0.7 µm in diameter
- Petroleum fire smoke particle size < 1 µm in diameter
- Safe to use published values in the document: Wildfire Smoke: A Guide for Public Officials (Lipsett, 2008) includes AQI, visibility, PM10 for 1-3 hours, 8 hours and 24 hour
- Work area set at "unhealthy" AQI value
- Community set at "unhealthy for sensitive populations"



	VOC Emissions from Crude Analytical Approach	e Oil
 Breathing z crude oil. 	one air samples were taken in the v	icinity of spilled
 Instant US EP/ 	taneous sample using evacuated canisters. A Analytical Method TO-15 + T entatively Identifi	ed C ompounds (TICs).
Compare p	ercentages of different types of VOC	Cs released.
 Identify ind 	ividual VOCs being released from cr	ude oil.
 Identify heat 	alth protective values for VOCs.	
Scenario	Health Protective Value Source	Exposure Duration
Worker	NIOSH, OSHA, ACGIH	8 or 10 hour TWA
Community	EMI SIG Protective Action Criteria (PAC)	1 hour (short term, acute)
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	VOC Emissions from Crude Oil Proposed Analyte List for Crude Oil Air Monitoring				
	Analyte	PAC-1 ^a or CHPV ^b Ratio			
	Benzene	1.5500 ^b			
	Hexane	0.0230 b			
	Pentane	0.0192 ^b			
	Toluene	0.0107 ^b			
 Propose Analyte Analyte the res 	ed analyte list based on results of V ss can be monitored with both anal a list may be subject to change at sp ponse.	Norker CHPV Ratio analysis. lytical and real-time methods. pecific incidents based on data collec	ted during		
 H2S and air more 	d combustion byproducts (if a fire v hitoring.	was involved) would also be priority a	analytes for		
www.c	TEH.COM	38 CTEH CENTER F			

CLEANUP - THE ISSUES

- Not all crude oils are created equally.
- Environmental conditions alter worker hazards during cleanups.
- H&S professionals need to recognize changing conditions to keep cleanup workers safe.



Crude Oil Behavior in the Environment

Major factors:

- Meteorological conditions
 - Affects viscosity of the oil
 - Affects weathering of the oil
- Weathering of crude oil
 - Volatile fraction gone within 48 hrs under warmer conditions responsible for most of the toxicity
 - Afterward, primary hazard is repeated dermal contact

DIFFERENT SPILL CONDITIONS = DIFFERENT WORKER HAZARDS

Spills in Water:

- Depth affects volatile fraction
- Composition affects volatile fraction
- Time/extent of weathering determines airborne hazards
- Heavier oils WILL SINK

Spills on Land:

- Time/extent of weathering determines airborne hazards
- Impacted soil may entrain volatiles
- Stored oil:
 - Decomposition creates sulfur and other issues





WEATHERING EFFECTS ON WORKER EXPOSURE POTENTIAL

- Absence of volatiles reduces/eliminates inhalation exposure potential
- Skin exposure hazards become the primary risk driver



• PPE decisions must be based on sound data and continued evaluation of hazards

ENSURING WORKER SAFETY Initial characterization: - Grab sampling air

- SDS reliability?
- Continued characterization: - Monitoring air in real time
 - Evaluation of storage headspace
- Feedback: Continually evaluate the data to update PPE requirements



ALICEVILLE, ALABAMA -CRUDE OIL DERAILMENT

The Work Area was Dynamic

- Fire Fighting
- Train Wrecking
- Environmental Excavation
- Bridge/Track Engineering
- Road Construction
- Oil Spill

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Each operation occurred simultaneously and all within the derailment area WWW.CTEH.COM

ALICEVILLE, ALABAMA -CRUDE OIL DERAILMENT

Challenges of a Dynamic Work Site:

- Variety of worker groups each with unique exposure potential
 - Can everyone be protected equally?
 Are all work groups ready for respiratory protection if needed?

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- High worker densities and nearby fire hazards Each working group must be involved in the hazard analysis and risk assessment for the combined effort per operational period.

ALICEVILLE, ALABAMA -CRUDE OIL DERAILMENT Fire Hazard Analysis

- Train wrecking operations alongside oil spill cleanup
 - Workers waist-deep in oil were very close to train wrecking operations
 - Chemical suits worn over FRC

During operations with elevated fire risk, nearby oil spill operations should be reevaluated

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LAC MEGANTIC

The first two weeks...

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- Lac Megantic was in shock
 - Emotionally charged areas surrounding site
 - Difficult to get the right resources in place to start recovery
- Many response resources were idle for several days

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INCIDENT CHALLENGES

- · 63 railcars involved
- No additional release or spill of crude oil or firefighting water/foam allowed
- Foam application before moving each car
- No torches

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- High benzene concentrations when digging or dragging
- Limited confined space entry capabilities for tank car decontamination

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LAC MEGANTIC Responder Safety: Elevated Benzene • 1.5 ppm in breathing zone *sustained* – Measured 20 feet from pooled oil • Efforts were made to vacuum standing product before wrecking to reduce need for respiratory protection.

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LAC MEGANTIC WRECKING OPS

More Issues...

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- Interactions with regulatory agencies regarding wrecking operations
- Action limit for ½ face APR = 0.5ppm benzene and 25 ppm VOC. Full face required over 5 ppm benzene.
- Respirator supply and fit testing for wreckers
- Where to put 63 scrap tankcars?

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LESSONS LEARNED

- Prior relationships are crucial.
- Tact is essential in emotionally charged situations.
- Benzene cannot be ignored.

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• To let it burn or not to let it burn? That is the question.

BAKKEN CRUDE OIL

- General characterization of the oil can help guide hazard assessment, but cannot replace actual analysis of the material.
- Understanding the "weathering" process can aid in the selection of proper PPE for oil spill workers.

TAKE HOME LESSONS

- Not all oil spills are the same: know what the differences might be
- As oil weathers, worker hazards change: keep up with changing conditions and update H&S approach accordingly
- Avoid complacency: it's not just another oil spill.

































	Daily Planni	ing Cycle	
	ICS 230 - Daily Me	eting Schedule	
Incident. Oak Glen Release		Prepared By: Woltje, Andrew	at 3/24/2014 09:33
Period: Period 7 (3/25/2014 0)	00 - 3/25/2014-07:00)	Version Name: Period 7 DAILY MEETING SCH	DULE
Meeting Name & Date/Time	Purpose	Attendees	Location
Ops Briefing 3/25/2014 07:00	Update incomming shift on current events.	Update incomming shift on current events. Incident Commander, Planning Section Chief, Logistics	
IC/UC Objectives Meeting 3/25/2014 09:00	Reviewfidentify and prioritize objectives for th next operational period.	e Unified Command and ICS Advisor	EPA Trailer
Contrast 1.4 Center and Staff Meetin 3/25/2014 10:00	g Coordinate Command Staff functions, responsibilities and objectives.	Federal OSC, State OSC, State OSC, Local OSC, Local OSC, Local OSC, Incident Commander, Situation Unit Leader, Documentation Unit Leader, Information Officer, Information Officer, Safety Officer, Operations Section Chief, Finance Section Chief, Logistics Section Chief, Finance Section Chief, Logistics Section Chief, Finance Section Chief, Environmental Unit Leader	Command Post
Media Brief 3/25/2014 11:00	Update media on current situation		Parking Lot
Tactics Meeting 3/25/2014 13:30	Develop primary and alternate strategies to m incident objectives for the next operational period.	eef Operations Section Chief, Logistics Section Chief, Resource Unit Leeder, Shuadion Unit Leeder, Environmental Unit Leeder, Storeline Cleanup Assessment Specialist, Safety Officer, Communications Unit Leader, EPA START	Command Post
Planning Meeting 3/25/2014 16:00	Define/Review incident objectives, strategies and tactics and identifies resource needs for t next operational period.	Federal OSC, State OSC, State OSC, Local MSC, Local OSC, Local OSC, Indient Commander, Planning Section Chief, Operations Section Chief, Occurrentation Unit Leader, Statistic Initi Leader, Resource Unit Leader, Information Officer, Information Officer, Logistics Section Chief, LCS Advisor, Finance Section Chief, Environmental Unit Leader, Communication Unit Leader	Command Post
IAP Prep. and Approval 3/25/2014 18:00	Immediately following the Planning Meeting, the attendees prepare their assignments for the b	Planning Section Chief, Safety Officer, AP Operations Section Chief, Logistics Section	Command Post





	ICS 230 - Daily Me	eting Schedule)		
Indent Out Dan House		Preparent By: Write Ascene	at 3/24/2014 09:33	
Period Period 7 (3/25/2914 0	710 305/2014 07:50	Version Name Period 7 DAILY MEETING SCHE	EDILLE	
Maning Norm & Cale/Time	Maning Name & CalinTime Purposit-		Location	
Ope Brialing \$/25/2014 07:50	Up the incoming shift or carried income	Incident Communder, Flanning Section Cheef, Operations Section Chief, Logistics Section Chief, Favarice Section Chief	Command Post	
IC/UC Countries Meeting 3/06/2014 09:00	ReviseNexity and provides objectives for the read speculational period.	e Unified Conimalid und ICS Advisor	EPA Tusier	
Command & Generate a) Start Meson 305/2014 10:00	ng Charattech Commund Stat? Anothers reponsibilition and objectives.	Friedward OEC, Stater (1955, Livitia) OSC, Livitia (OSC, Livitia) OSC, Livitia OSC, Livitia (OSC, Livitia) OSC, Livitian Datarrentolitary, Bittakoki Urbi Landari Datarrentolitary (Urbi Landari, Islaming Diffeor, Hahmadon Officer, Bahtey Officer, Operatione Siscilary Clivit, Plansing Section Ohid, Linguistica Bectory Chief, Frankron Section Ohid, Linguistica Bectory Chief, Frankron Section Ohid, Linguistonemental Livitia Landari	Correnand Pole	
Media Intel 3/25/2014 11:00	Update insidig un current datagion		Farking Ltd	
Tactor Usering A2552014 13:39	Develop prenary and alternate to another to incident objectives for the deal operational period.	Cperamons Seyton Direl, Logistics Sectors Chef Resource Unit Leader, Stanfor Unit Leader, Provisionation Unit Leader, Sharriero Charup Adatasticset Specialiti, Solery Officer, Communications Unit Leader, EPA 97487	Co	
Planning Manting 305-2014 (9:00	Define Filmine Incident statectives, Mravages, and lactor per Metrilling indicates medic for the next operational period	Festina DBC: State OEC. Brain DBC: Local bio DBC: Local OBC, Texalo OBC, Hindlerd Commission: Section OBA: Development Localer, Mission Unit Lealer, Presures Ture Localer, Mission Unit Lealer, Presures Ture Officer, Logistics Section Child, CS Advance Frigures Section Child, Environmental Mar Lealer, Environmentation Unit Lealer	Carrinard Plan	
AP Prep. And Approval 3/25/2014 18:00	Internet/skay hitseling its Plansing Maksing, 5 strenders prigram they assignments for the 5 to most the PSC southern for assertbling the IAP companying.	 Planning Sector Crief, Safey Officer, Operations Sector Crief, Lightics Section Chief, Finance Sector Crief. 	Correspond Frank	
Ope Briefing N25/2014 19:00-	Update incomming shift on current events	Instant Commander, Planting Section Crief, Operation Section Chief, Legistics Section	Greenwood Powe	

Command and Ger	ho	ral Staf	AIN ff M	eetin	g	oca Logistics
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		ICS 233 - Open	Action Tracker	1	
Incident	Oui Gien Finisae	81.000	Prepared By Bintality, Paul	_	M 2GYODICOR IV-
Jian. Number	Description	Requirisble Sectory/Temore	Shina and Status Update	Drivered	Start, Target, Completind Dates
1	Devening thrange: plan for reenclation prime. Submit to (11A for opported.	Environmental Unit	la Programs		Start ACT 2014 14:51 Timper
2	Deverlapi Atradegic plan fin responsion phase. Subwit to EPA for approval	Environmental Health Agencies	In Piopent	T	Start:3/28/2014 10.26 Target: Compliant:
2	Statemis grouped water results and report third, obligations hydroxilic reliablenship tedween yone 3 and 4	Enveronmental Linit	In Programs Provid and Datarry consistent. Microstoling wells correctly being vessibled.	a	Start 2/18/2014 00:00 Terget 2020/04 12:00 0
•	Subert daily fractant Additions in tritled Convenient, livelane has test number, galants of water, galaxies of oil date in tervers, date not at vertices.	Operation) Sectors	In Program. On young	1	Start 3/22/0014 18:07 Targati Complement
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6	Update UC on Nunning Inperations	Operations Sections	in Programs	100	Start 3032014 DR 16 Target: Oneglenet
7	(Jpdate UC on Great Parks contourstment	Feance Settern Overt	in Program	T	State 30702014 16:28 Target 4/102014 18:00 Completed
8	(Apdplar UC set) Health Digit reamburgament	Fiscan Sector Chiel	ter Programs	T	Darr 3/24/2014 10:44 Larget: 42/2014 18:00 Completed



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Incident: Oak Gent Honoppe Decisit: Decisit 7 (3/05/2014 07	20. 3050014 02:00	repared by: Wolfe Anorea	# 3242014 00.30
Meeting Name	- area 2014 (0.00)	PERCEPTION FOR THE PERCEPTION OF THE	LIVILE.
& Date/Time	Purpose	Attendees	Location
Ops Briefing 3/25/2014 07:00	Update incomming shift on current events.	Incident Commander, Planning Section Chief, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Post
IC/UC Objectives Meeting 3/25/2014 09:00	Review/dentify and prioritize objectives for the next operational period.	Unified Command and ICS Advisor	EPA Trailer
Command & Geneneral Staff Meetin 3/25/2014 10:00	 Coordinate Command Staff functions, responsibilities and objectives. 	Pederal OSC, State OSC, State OSC, Local OSC, Local OSC, Local OSC, Incident Commander, Bination Unit Leeder, Documentation Unit Leeder, Documentation Unit Leeder, Information Officer, Information Officer, Stafety Officer, Operations Section Chief, Finance Section Chief, Environmental Unit Leeder	Command Post
Media Brief 3/25/2014 11:00	Update medie on current situation		Parking Lot
Tanking Meeting 3/25/2014 13:30	Develop primary and alternate strategies to me incident objectives for the next operational period.	et Operations Section Chief, Logistics Section Chief, Resource Lint Leader, Situation Unit Leader, Environmental Linit Leader, Showline Cleanup Assessment Specialist, Safety Officer, Communications Unit Leader, EPA START	Command Post
Planning Meeting 3/25/2014 16:00	Define/Review incident objectives, strategies, and tactics and identifies resource needs for the next operational period.	Federal OBC, State OBC, State OBC, Local OBC, Local OBC, Local OBC, Incident Commander, Flanning Section Chief, Operations Section Chief, Documentation Unit Leader, Stateno Unit Lader, Relacurce Unit Leader, Information Officer, Information Officer, Logistics Section Chief, ICS Advince, Finance Section Chief, Environmental Unit Leader, Communications Unit Leader	Command Post
IAP Prep. and Approval 3/25/2014 18:00	Immediately following the Planning Meeting, the attendees prepare their assignments for the U- to meet the PSC deadline for assembling the UAP components.	Planning Section Chief, Safety Officer, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Poet
Ops Briefing 3/25/2014 19:00	Update incomming shift on current events.	Incident Commander, Planning Section Chief, Operations Section Chief, Logistics Section	Command Post





	ICS 230 - Daily Mee	ting Schedule)	
Incident: Qak Gien Release	P	repared By: Woltje, Andrew	at 3/24/2014 09:33
Period: Period 7 (3/25/2014 07:0	0 - 3/26/2014 07:00) V	ersion Name: Period 7 DAILY MEETING SCHE	EDULE
Meeting Name & Date/Time	Purpose	Attendees	Location
Ops Briefing 3/25/2014 07:00	Update incomming shift on current events.	Incident Commander, Planning Section Chief, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Post
IC/UC Objectives Meeting 3/25/2914 09:00	Review/Identify and prioritize objectives for the next operational period.	Unified Command and ICS Advisor	EPA Trailer
Command & Generatinal Staff Meeting 3/25/2014 10:00	Coordinate Command Stuff Functions, responsibilities and objectives.	Federal OSC, State OSC, State OSC, Local OSC, Local OSC, Incident Commander, Staaston Uhit Leader, Documentation Uhit Leader, Information Officer, Information Officer, Stery Officer, Operations Section Chief, Finance Sector Chief, Logistics Section Chief, Finance Sector Chief, Environmental Unit Leader	Command Post
Media Brief 3/25/2014 +1-00	Update modia on current situation		Parking Lot
Tactics Meeting 3/25/2014 13:30	Develop primary and alternate strategies to me incident objectives for the next operational period.	P. Operations Section Chief, Logistics Section Chief, Resource Unit Leader, Situation Unit Leader, Environmental Unit Leader, Shoeline Cleanup Assessment Specialist, Safety Officer, Communications Unit Leader, EPA START	Commend Post
Panning Meeting 3/25/2014 16:00	Define/Review incident objectives, strategies, and tactics and identifies resource needs for the next operational period.	Federal OSC, State DSC, State OSC, Local OSC, Local OSC, Local OSC, Incident Commander, Planning Becchin Chief, Operations Section Chief, Documentation Unit Leader, State Inst. Leader, Resource Link (More, Logistics Section Chief, ICS Advisor, Finance Section Chief, Environmental Unit Leader, Communications Unit Leader	Command Post
IAP Prep. and Approval 3/25/2014 18:00	Immediately following the Planning Meeting, the attendees prepare their assignments for the U/J to meet the PSC deadline for assembling the U/P components.	Planning Section Chief, Safety Officer, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Poet
Ops Briefing 3/25/2014 19:00	Update incomming shift on current events.	Incident Commander, Planning Section Chief, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Post



Discussing SCAT recommendations (Pre-Tactics) SCAT team = Park, OEPA, EPA, Sunoco consultants







	ICS 230 - Dudy Me	ding Schedule	
Insident: Oak Gign Nalayza		repared By: Wolge Andrew	er 30%2014 09:33
Period: Period 7 (3/25/2014/07/0	0 (3/25/2014 07:08)	renaizer Marrier Presized 3 DAIL V MEETING SCHE	DURF
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ICA/C Disjectives Minorg 3/25/25/4 99:50	Neversettionity and process dependent to the next operational period	Violini Constant and ICS Adveca	EPA Trainer
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Mada Brat 3/25/2014 11:06	Upping mode on commit situation		Paukarg Lot
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VDP Drag, and Approval \$725/2014 (32)8	Investiganty Adapting the Planning Meeting, the attendent prepare their assignments for the M to react the PSIC stratilities for assessibling the UP compression.	Parring Sector Chief, Safety Officer, Constance Sector Chief, Safety Officer, Chief, Ference Sector Chief	Command Float
Ope Breiling	Update meaning still to correct events.	Nextent Convisionles, Planning Suction Chief,	Converses) Pract





	ICS 230 - Daily Mee	ting Schedule)		
Incident: Oak Gien Release	P	repared By: Woltje, Andrew	M 3/24/2014 09:33	
Period: Period 7 (3/25/2014 07:00 - 3/25/2014 07:00)		Version Name: Period 7 DAILY MEETING SCHEDULE		
Meeting Name & Date/Time	Purpose	Attendees	Location	
Ops Briefing 3/25/2014 07:00	Update incomming shift on current events.	Incident Commander, Planning Section Chief, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Post	
ICUC Objectives Meeting 3/25/2014 09:00	Review/dentify and prioritize objectives for the next operational period.	Unified Command and ICS Advisor	EPA Trailer	
Command & Geneneral Staff Meeting 3/25/2014 10:00	Coordinate Command Staff Functions, responsibilities and objectives.	Federal OSC, State OSC, State OSC, Local OSC, Local OSC, Local OSC, Incident Commander, Shaabon Uhit Leader, Documentation Uhit Leader, Information Officer, Information Officer, Safety Officer, Operations Section Chief, Finance Section Chief, Environmental Unit Leader	Command Post	
Media Brief 3/25/2014 11:90	Update media on current situation		Parking Lot	
Tactics Meeting 3/25/2014 13:30	Develop primary and alternate strategies to me incident objectives for the real operational period.	Coperations Section Chief, Logistics Section Chief, Resource Unit Leader, Situation Unit Leader, Environmental Unit Leader, Shoeline Cleanup Assessment Specialist, Safety Officer, Communications Unit Leader, EPA START	Command Post	
Parvning Meeting 3/25/2014 16:00	Define/Review incident objectives, strategies, and bactics and identifies resource needs for the next operational period.	Federal OSC, State OSC, State OSC, (Local OSC, Local OSC, Local OSC, Indiater Commander, Planning Bection Chief, Operations Section Chief, Docameritation Unit Leader, Situation Unit Leader, Resource Unit Leader, Internation Officer, Information Officer, Logistics Section Chief, ICS Advisor, Finance Section Chief, Loviermental Unit Leader, Communication Unit Leader	Command Post	
IAP Prep. and Approval 3/25/2014 18:00	Immediately following the Planning Meeting, the attendees prepare their assignments for the UU to meet the PSC deadline for assembling the UP components.	Planning Section Chief, Safety Officer, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Poet	
Ops Briefing 3/25/2014 19:00	Update incomining shift on current events.	Incident Commander, Planning Section Chief, Operations Section Chief, Logistics Section Chief, Finance Section Chief	Command Post	
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Response Considerations for Ethanol, BioDiesel and Dilbit

Steve Faryan USEPA On-Scene Coordinator

Ethanol Response Considerations Proper Air Monitoring Equipment Combustible Gas Indicator (CGI) and Flame Ionizing Detector (FID) or MultiRAE Plus Five-Gas Air Monitoring Instrument; Photo Ionizing Detector (PID). Must review response factors prior to using PID.

Proper Spill Containment

coper Spiil Containment Ventilate area and eliminate ignition sources. Fire-fighting measures must use ALCOHOL-RESISTANT FOAMS. Containment/response should follow typical containment procedures. Example: use non-combustible oil-dry, absorbent socks, booms, et that are ALCOHOL-RESISTANT. Avoid entry into sewers and waterways due to flammability hazards, potential aquatic toxicity, and potential microbial upsets at wastewater treatment plants. Waste generated from the clean-up may exhibit the flammability characteristic for hazardous waste.

Note: The Response Overview includes measures for the other major chemicals involved in the manufacturing process.

EXPECTED FATE

- **Release in Soil** Rapidly biodegraded in soil
- **Release in Water** -Mixes with water - At high concentrations of water, ethanol separates from gasoline - Rapidly biodegraded in groundwater and surface water Studier for services. - Studies focusing on possibility of ethanol inducing transport of other chemicals such as benzene - YSI meter is ideal instrument as it gives Dissolved Oxygen, Conductivity, Temperature and pH in a single throw in a couple of minutes
- Release in Air from spill/fire -Ethanol vapor, like gasoline vapor, is denser than air and tends to settle in low areas - Vapor disperses rapidly
- Release to storm/sanitary sewers

-Ethanol released to water will volatilize and rapidly biodegrade Potential decrease in DO as a result of ethanol degradation can upset microbial functions at WWTPs

- Potential flammability hazard must be addressed when ethanol is released to a sanitary or storm system





Overall Health Risks of Ethanol

- Human Health Effects
- Iman Heatth Effects Exposure to fuel ethanol can occur by breathing its vapors (inhalation), getting it on the skin or in the eyes (skin absorption), or accidentally swallowing it (ingestion).
- The following symptoms of exposure to fuel ethanol may appear immediately: Dullness of memory and concentration; impaired motor coordination; and drowismess, stupor, and finally coma. May cause skin irritation as a result of defatting.
- Carcinogenic compounds are not present in pure ethanol; however, because gasoline is used in the blend, ES5 is considered to be potentially carcinogenic.
- **Ecological Effects** • Pure ethanol has demonstrated lethal concentrations for fish (rainbow trout) at 11,200 to 15,300 milligrams per liter (mg(1)) (mg/L).
- Pure ethanol is expected to biodegrade rapidly and bioaccumulation or concentration in the food chain is not expected.
 However, the biodegradation may decrease the dissolved oxygen in surface water resulting in fish kills.




Overall Health Risks of a Biodiesel Release EXPECTED FATE OF BIODIESEL Ecological Effects Biodiesel biodegrades much more rapidly than conventional diesel. Release in Air as result of spill/fire Inhalation effects are negligible unless heated to produce vapors. **Release in Soil** When biodiesel is present in bulk in the environment, it can coat animals that come in contact with it and may reduce the ability of oxygen to reach aquatic systems. In this respect, its action is similar to petroleum diesel fuel. -Biodegradation occurs -Combustion produces carbon monoxide, carbon dioxide along with thick smoke. rapidly, with faster rates under aerobic conditions than anaerobic conditions. If biodiesel fuel were to be ingested, enzymes in the body called esterases would break the biodiesel fuel molecules into the component fatty acids and alcohol molecules. The alcohol is usually methanol and methanol is toxic. Thus, methanol toxicity could be a concern for ingestion of biodiesel fuel. Biodiesel does not have the toxicity and the solvent action that diesel fuel has, so its effects on animals are expected to be less severe. Release in Water Release in Water -Insoluble in water. Degrades rapidly and fairly extensively in aquatic environments. Estimated to degrade at a rate approximately four times faster than petroleum diesel – 85% of pure biodiesel expected to degrade within 28 days. Release to storm/sanitary sewers -May be high in free fatty acids and glycerol, and can have a high biochemical oxygen demand (BOD). These can The treatment of oiled birds and animals would be similar to the treatment provided when an oil spill occurs. Neat biodiesel fuel is approximately 11 percent methanol by weight, so ingestion of 100 grams of biodiesel would release 11 grams, or 14 milliliters (mL) of methanol. For a 70 kilogram (kg) adult, the fatal dose of methanol ranges from 60 to 160 mL. However, in water it has a high oxygen demand which can lead to massive fish title disrupt wastewater treatment plant operations.

Appropriate Mitigation Measures for Release of Biodiesel Fuel

Proper Air Monitoring Equipment

Human Health Effects

- Biodiesel fuel has a very low volatility at normal ambient temperatures and vapors are not typically an issue. However, vapors/mists may be generated when heated above ~266 degrees Fahrenheit (°F). Proper Spill Containment
 - Containment/response should follow typical oil containment procedures. Example: use oil-dry, petroleum-compatible absorbent socks, booms, etc; the absorbent material used should be resistant to alcohol in the event methanol has further commingled with the biodiesel release. Disposal of biodiesel-contaminated soil or products can be considered non-hazardous provided methanol and/or hexane have not commingled with the release to meet the flammability characteristic for hazardous waste.

Note: The Response Overview includes measures for the other major chemicals involved in the manufacturing process.

Response to Diluted Bitumen (Dilbit, Tar Sands)

- Most Dilbit is transported via pipeline
- More Rail Tank Car transport and Barge transport is being reported
- Health and Safety, Response Considerations, Fate and Transport in the Environment

There are other oil sands products you need to be aware of transported by rail and pipeline:

- Oil sands (tar sands): Naturally-occurring combination of bitumen, clay, sand, and water
- Bitumen: Semi-solid raw petroleum product resulting from in-situ partial biodegradation of crude oil reserve
- Diluent: Any lighter viscosity petroleum product used to dilute bitumen for transportation
- Dilbit: Diluted bitumen, bitumen mixed with any diluent for transport
- · Synbit: Bitumen combined with synthetic crude oil
- Dilsynbit: Synbit combined with a diluent

Response considerations for a release of Dilbit

- High benzene levels in diluent may necessitate evacuation of the public in the immediate area
- Air monitoring necessary for public and workers (Benzene will drive the risk levels)
- Dilbit is transported warm 180 degrees, volatiles will evaporate quickly
- Once the volatiles have evaporated, Dilbit is suspended in the water column and will sink

Fate and Transport of Dilbit

- Initially specific gravity is less than 1 and product floats
- As the diluent evaporates product becomes suspended in water column and will sink
- Consider response tactics to stop flow of release (dams, bladder bags, diversion to tanks or a pond)
- When the product becomes suspended or sinks typical oil response equipment is ineffective

Spill Response Considerations Safety

- · Air monitoring Fire
 - O₂
 - CO
 - Explosive Levels LEL/UEL
 - H₂S
 - Benzene
 - Organic vapors (VOCs)
 - Sulfur and Nitrogen Oxides
 - Particulates smoke

Spill Response Considerations

Monitoring Equipment

For Spill:

- + 4 or 5 gas monitors for $\mathrm{O_2},$ LEL, $\mathrm{H_2S}$
- PID/FID for VOCs (FIDs may be more sensitive)
- Chemical-specific monitors for benzene
- Colorimetric tubes
- PID with benzene tube
- Additionally, for fire:
 - Particulate monitors for Polynuclear Aromatic Hydrocarbons (PAHs) sampling
 - Monitors or sampling equipment for particulates (smoke)

Exposure Guidelines ACGIH NIOSH OSHA Petroleum (8002-05-9) Not established CEIL: 1800 mg/m3 Not established TWA: 350 mg/m3 Hydrogen sulfide (7783-06-4) TWA: 1 ppm STEL: 5 ppm CEIL: 10 ppm CEIL: 20 ppm Oregon <1] TWA: 0.5 ppm TWA: 0.1 ppm TWA: 1 ppm STEL: 2.5 ppm (71 - 43 - 2)STEL: 5 ppm STEL: 1 ppm [Oregon 0.25 ppm] TWA: 100 ppm Ethylbenzene TWA: 20 ppm TWA: 100 ppm (100-41-4) STEL: 125 ppm TWA: 100 ppm STEL: 150 ppm TWA: 200 ppm CEIL: 500 ppm Toluene (108-88-3) TWA: 20 ppm









2 Xcel Energy

Deploying Boom

- Environmental Issues
 - Wind & Waves
 - Current
 - Debris
 - Water Depth
 - Shoreline



XeelEnergy Environmental Influences Wind Creates wave chop Moves oil contamination

 More influence along river course

Splashover



🙋 Xcel Energy-

Environmental Influences

- Current
 - Oil movement
 - Limits equipment effectiveness
 - Entrainment
 - Modified deployment methods
 - Erosion at shore



<section-header> Contention Contention

Xcel Energy*

Environmental Influences

• Shoreline

- Anchoring location
- Recovery site
- Access





Xcel Energy*

River Dynamics

- Bends and current flow
- Other issues
 - Wing dams
 - Dredged channels
 - Dams







2 Xcel Energy

Boom Deployment Strategies

- Exclusion booming
- **Deflection booming**
- Containment booming
- Cascade booms
- Backup boom



















2 Xcel Energy

Boom to River

- Use Conditions
 - Low current flow, orWell practiced
 - location(s)

Safety Issues

- Max. strain on boat
- Max. tension on lines
- Procedure



















When a Wildlife Branch is Needed

- Wildlife are impacted or have potential to be impacted
- Setting up the Wildlife Branch Where is the response center to be located? What kind of office resources are needed, such as phone and internet capability?
- Mobile Command Post EPA, local or state governments can usually provide. Make sure Wildlife Branch has a spot reserved in the Command Post!
- Identify dedicated resources Liaison with primary response unit.
- □ What is the Wildlife Branch Scope of Work?

Wildlife – Who is in Charge?

Wildlife Branch Director

- Facilitates wildlife response coordination between ICS branches
- Communicates needs of the Wildlife Branch to IC/UC
- Communicates with RP to establish rehab center

Wildlife Branch Deputy Supervisor

- Coordinates reconnaissance, recovery, hazing, salvage
- Communicates with Branch Director
- Handles logistics associated with wildlife response

Potentially Responsible Party

Considerations:

- Is the RP able to hire an appropriate rehabber?
- It may be necessary to help them do it (help identify resources, assist with procedures)



- Many won't know what to do or have the capability Make a checklist of issues to discuss
- with the RP IC should make sure the right people are engaged
- Does the RP have appropriate licenses?



Wildlife Reconnaissance Considerations

- What are the best reconnaissance methods?
- What species are known to be present in the affected area?
- What approaches are recommended to avoid nesting impacts, prevent escape or chasing into the oil?
- What capture techniques should be used?
- How will the Wildlife Branch share collected data?

Wildlife Reconnaissance Observations

- Are concentrations of birds or other wildlife in the affected area or attracted to the affected area?
- How many of what species?
- What percentages of the colonies or flocks are oiled?
- □ What is the degree of oiled plumage?
- Are birds seen preening excessively, panting, feeding, caring for young? Not all birds need to be immediately rescued even if oiled.
- Are dead animals observed?

Wildlife Reconnaissance - Methods

- Environmental sensitivity index maps
- Local knowledge
- Hotline reports
- Ground surveys
- Car, boat, and aircraft surveys
- Data collection and organization









Example - Boat Survey - Methodology

- Distance Sampling Techniques
- Regulated speed in smaller boats with unobstructed views of water
- Survey adapted to shoreline configuration
- Assess representative areas efficiently and effectively
- GPS during data collection locate sick and dead birds
- Record:
 - Species
 - Number of individuals
 - Distance from transect
 - Distance from trans
 - Behavior





Called birds that are experiencing wettress to the skin or disconfort will take focus on intensely preening olide fasthers. This is an indicate that they are inner level of distances. If a bird with ebvious of on its feathers is observed exhibiting consistent preening behavior, then capture should be attempted.

Important: Remember that all birds preen on and off throughout the day. Your indication of stressed behavior is intensive preening focused on an obvious oiled area.

Surface-Feeding Birds (pull, aliminer, cost, pallinder, dick, white pallinas). These speces will often get storg of of an thur testmen during of palls. If they are seen with large another of of the covers any testment of test are approximately 50% or more of the series body, then they are also all typically de not pase a threat to the body. More Jithese birds are not exhibiting intense present palwore, then be local and the to the field. More Jithese birds are not exhibiting intense present palwore.

Diving Birds (cormeranty, anhingas)

These birds are highly vulnerable to hypothemia when olied. Any of these species sighted with abvious oil on them should be captured. Oil may be difficult to identify on these dark-feathered species. The bird's bahavior may indicate their need to be captured. If these birds are spotted obsersively presting or showing space for beat stress (sametor) or hypothemic University of beats (birds). They should be captured,

























Considerations: How to choose a deterrent?

Specific area to protect.

- Is it logistically feasible?
- How much reflective tape, number of balloons, etc., would it take to be successful?

Maintenance plan in place.

• "Scary man" and balloons / kites need to be checked and moved around to be effective.

Right tool / Right time.

- Lasers work best in low light to almost no light conditions.
- Effigies can be effective for deterring wildlife but they can also be considered offensive to the public.

Hazing or Deterrent - Acoustic TechniquesNon-Naturalvs.NaturalPropane
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Acoustic Techniques - Considerations

Safe use of pyrotechnics:

- Must be trained to use pyrotechnics.
- Do **NOT** use when there is a risk of fire.
- Must use proper personal protective equipment. (hearing and eye protection)
- Must follow legal storage, transportation and purchase requirements of Class C explosive materials.
- Notification of public and response workers in the immediate area.

....More Considerations

Safe use of pyrotechnics:

Specific area to protect -

- Is it logistically feasible?
- How many propane cannons would it take to be successful?
- Maintenance plan in place -
 - Propane cannons and distress calls need to be checked and moved around to be effective.

Right tool / right time -

- Will there be a significant noise disturbance for the "locals"?
- Time of year is a big factor. Nesting birds are hard to harass and may want to use other options for T/E species.





Alternative Techniques - Considerations

Generally used for special or unique situations:

- Use of RC equipment around spill area.
- **Risks associated with using boats and aircraft.**
- Dogs / falcons for the purpose of hazing wildlife must be under control at all times.
- Methyl anthranilate fog can not be used over fish bearing water bodies.

Hazing and Deterrent

Remember to ALWAYS use adaptive management!

Keep in mind:

- Safety
 - Laws & Policies
 - National Environmental Policy Act (NEPA)
 - Endangered Species considerations
 - The Well Being of the Animals
 - Public Perception

2d: Wildlife Rehabilitation and Release







Rehab and Release - Permit Language



In any given incident/ response involving the capture, rehabilitation, release, and general handling of wildlife, there are various permits that may be required.

WHAT YOU NEED TO KNOW:

- Requirements are State-specific
- Contractors will need to have the appropriate permits in order to perform these activities
- FWS and State Departments of Natural Resources should be consulted for applicability of appropriate permits

Rehab and Release – Mobile Rehabilitation





Rehab and Release - Considerations

- □ Habitat needs of the species vary seasonally
- Coordination with others rehabilitation group, local officials, landowners
- Media (public information)
- Number of individuals
- □ Age of animal and individual health status
- Compatibility with other species
- Site conditions weather, predators
- Time of day
- Acclimate animals air temperature, warm water

Rehab and Release - Considerations

- Transportation
- Containers appropriate size, type, number
- Special handling instructions
- Pre-release exam by a wildlife veterinarian
- Recontamination risk
- Alternative long-term care

Rehab and Release - References

- Oiled Bird Rehabilitation Training Manual, Copyright 2005, Tri-State Bird Rescue & Research, Inc., Chapter 7 – Husbandry and Release
- Best Practices for Migratory Bird Care During Oil Spill Response, November 2003, USFWS, Edited by Catherine Berg





	IL C. TAL & MILES. Cardin				
	Migratory Bird Permits Authorized Activities Involving Migratory Birds				
Migratory Bird Management	Was to the Magazory Bird Trasty Act? The Migratory Bird Trasty Act (MBTA) is the primary Papadotion in the U.S. established to conserve migratory Trink- Under the MBTA, novem may take. possion, import, acyorf: transport, sell, particular, existence any migratory birds, or the parts, nosts, or ergo of such a bird excernt under the terms of a valid nermit	Waterford Sole and Disponst. Although a permit is not required to passes properly market captive-test waterford or their rage, a permit is necessary to engage in the date or transfer cash briefs, Projerty market captive-breed mallared hash are an exception, requiring no permit to cash, have or heaty. Platoner, Permits are issued to individual			
Mission	issued pursuant to Federal regulations. The MBTA covers migratory hird species muterial mode four intermitional treaties	engaging in falcoury, which is the art of training raptors for pursuit of game and the sourt of hunting with yaptors.			





Wildlife Salvage - Documentation

Date:	_	_	(Print nam Survey G	e and sign) rew Member	r					Contact Info:	
Beach Segme	ent Nan	D#:		_	_		Begin	ning Lat L	ong*: andmark) La	Lo	
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Survey Mod	AD BIR	RDS CO	Survey: 1	pass or roun	àtrip (circle a	we) Wind	Speed Direction	if neces	sary)	tart Time:	End Time:
Species Code	m.	Live or Dead	Time Collected (24-hour)	Tag Number ²	Position relative to high tide line ³	Oiling*	Scavenging ⁱ	Age	Photo (ID No.)	Disposition (LE or Rehab Center)	Comments
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A SNAPSHOT OF WILDLIFE REHABILITATION

Spill Response Training & La Crosse Area Functional Exercise 2 October 2014 Presented by: Rhonda Murgatroyd Wildlife Response Services, LLC

Initial Wildlife Response Priorities --Notifications--

 Federal Agency – U.S. Fish & Wildlife Service (USFWS) – Notify Wisconsin Ecological Field Services Office at: Wisconsin Field Office; 2661 Scott Tower Drive; Green Bay, WI 54229-9565; Phone: 920-866-1717; Fax: 920-866-1710; TTY: 1-800-877-8339 (Federal Relay); e-mail: GreenBay@fws.gov. Notify Minneapolis Ecological Field Services Office at: Twin Cities Field Office; 4101 American Boulevard East; Bloomington, MN 55425; Phone: 612-725-3548; Fax: 612-725-3609; TTY: 1-800-877-8339 (Federal Relay); e-mail: TwinCities@fws.gov. USFWS Primary Refuge Contact: Jim Nissen, Refuge Manager – La Crosse District: 608-7719-2385; James Nissen@fws.gov. All are located in USFWS Region 3 – Great Lakes, Big Rivers Region. Regional Headquarters Office – Minneapolis, Minnesota (Minnesota, Wisconsin, Jowa, Missouri, Illinois, Indiana, Michigan, Ohio): 612-713-5350

 State Agencies – Wisconsin Department of Natural Resources; WI DNR West Central Spills Coordinator (Tom Kendzierski) at 715-839-1604; Minnesota Department of Natural Resources; Duty Officer at 651-649-5451.

Wildlife Branch Director Responsibilities

- Identify sensitive areas / locate animals at risk / recommend response priorities (ICS form 232). Include in IAP.
- Determine need for wildlife contractor.
- Determine who is authorized to recover live & deceased animals.
- Notifies USFWS Migratory Bird Regional Permit Office.

Who Captures & Cares for Wildlife?

- Only trained personnel from the U.S. Fish and Wildlife Service, Wisconsin Dept of Natural Resources, Minnesota Dept of Natural Resources, US Dept of Agriculture, Animal & Plant Health Inspection Service (USDA APHIS Wildlife Service), or wildlife responders permitted by these agencies, are allowed to capture and rehabilitate oiled wildlife.
- WRS wildlife response teams must possess state (issued under emergency declaration at the direction of state wildlife trustees, if not already permitted in impacted state) and federal (Federal Regulation 50 CFR 21.31) permits for rehabilitation of oiled wildlife. WRS personnel maintain state permits in Texas, Louisiana and Arkansas, as well as a USFWS federal permit for migratory birds.

Education Considerations

- Wildlife Rehabilitation Training
- OSHA HAZWOPER Certification
- ICS Training
 - Levels 100, 200, 300, 400, 700, 800
- Animals in Disasters (Module A & B)- FEMA Class
- Livestock in Disasters FEMA Class
- Developing & Managing Volunteers FEMA Class
- CPR & First Aid Training Certification
- Boater Safety Certificate
- Substantial Time Commitment Daily Wildlife Rehab

Be Prepared For Anything It Could Be One Or It Could Be Many





Wildlife Response "Back In The Day"

• Mobilize Where – I Need A Place to Set Up Wildlife Center

Are Response Trailers On The Way?

- Which Responders Are Mobilizing (Even this has changed with more response activity away from coast).
- Who Am I Working For (RP)
- What Is The Trajectory? This Will Give Me A Good Idea of Wildlife Concentrations and the ability to plan a better response.

Wildlife Response "Back In The Day" cont.

- Have Oiled Animals Already been sited?
- Are Wildlife Trustees Already Engaged? Contacts?
- Resources Available (Wildlife Supplies and Rehabilitation Location, Boats, Vans, Lodging)
- WRS Documentation, Surveys, Capture, Rehabilitation, Carcass Collection, Hazing, Relocation and Pre-Emptive Capture

Wildlife Response "The Here And Now"

- All WRS Documentation Merging With
- Wildlife Trustee Specific Forms [e.g., Evidence Storage Log, Oiled Bird Intake Form, Wildlife Branch Daily Asset Report, Live Oiled Animal Data Log, Wildlife Branch Daily Report Form (to populate 209), Carcass Collection Documents, Field Survey Log (photos, GPS coordinates and tracks)].
- Wildlife Rehabilitation Personnel Are Writing More Plans (field mobilization, communications, hazing, hacking, release, severe weather, trapping, relocation), the list goes on – we don't just "do it" any longer.

Wildlife Response "The Here And Now" cont.

- Photo Documentation Becoming More Labor Intensive (being looked at closer).
- All Data To Be Entered Into Excel Spreadsheets For Future Use.
- Wildlife Responders Becoming More Engaged In Overall Incident.
- This Is A Positive Move For Both Trustees And RP's; Just More Labor Intensive For Us, Requiring Additional Personnel.



Busy Wildlife Center







Husbandry/Medical Care





Outside Flight Pen





Best Practices For Migratory Bird Care During Oil Spill Response

- The "Best Practices" document is the result of a three day workshop held in February 2001.
- Establishes national standardized protocols for dealing with both unoiled and oiled birds during a spill incident.
- 46 page document can be found at <u>http://www.fws.gov/contaminants/other</u> <u>documents/best_practices.pdf</u>
- It is a guide If followed, an oiled wildlife response will achieve the best possible outcome.

The Ultimate Goal – Healthy Release

















Habitat Type	Cleanup Endpoint	Allowable Cleanup Methods
Sand Beaches	Sand Beaches should be visibly free of all oil and oil residue. No oil odor should be evident and there should be no subsurface oil existing.	Manual removal with shovels/rakes; minitize removal of clean sediments on/under olical layers Use of heavy equipment will require additional approval. Passive recovery of sheen with sorbents.
Marshes Vegetated Spoil Banks Scarps Forested Wetlands	General: No potentially mobile oil as evidenced by sheen remaining on substrate. Residual oil does not rub off on contact (no oil greater than stain).	Remove loose oiled debris (use best mgt guidelines). Passive removal using snares on a rope or other sorbent material as appropriate. Minimize foot traffic, and avoid disturbance and removal of peat mat or soil determined on a site-specific basis include flushing, manual pickup of poole oil, and monitoring. Aggressive cleanup methods should not be employed. Natural recovery should be considered











Pro	ducts/Tools by Period Inc	Multi-Open Mident Type	rational
Products/ Tools	Simple (CG Type 3)	Medium (CG Type 4)	Complex (CG Type 5)
Shoreline Treatment Recommend./ Priorities	Map showing segments and attached table with habitat- specific cleanup guidelines and endpoints; list priorities for cleanup	Printout of SCAT data and STR by segment/date; sort by new data, status, task force, etc.	Generate segment- specific STR from the SCAT database
Shoreline Operational Stage Map	Manual transfer of operational stage on computer-generated base map	Digitize operational stage on computer- generated base map and/or kmz file	Track operational stage in the SCAT database, to generate updated status maps using GIS
Shoreline Inspection Report	Typed list of sign-off status	Printout of updated spreadsheet list with sign-off status	Database/GIS trackin of sign-off status
кероrt	Typed list or sign-off status	sign-orr status	or sign-off status















SCAT Leaders.	SCAT Coordinator: Chris Preter/Cardino EN TRix (302-598-1988); SCA 37-478-91771	T Ops Rep: Russel Howerton/SIXL (409-609-8430), SOSC Rep. Date
Soument	Recent Observations (J/30/14)	Treatment Recommunitations
ZA 01	Lower flow di dastelle accansolatomit of cancentralad oly detons. Previous olmg under rocki induced tud still present «12 pockots of floating oli at \$110° exch (down frem appox 11m ²)	 Prepare areas for thermal treatment and/or deaded quaying. Remove only debris as an accurate end Rescume floating with 6 inch quark end Mobilize pooled alloy's debris ento main fine to move downstream File tocks to expanse of on indexide.
7A 87	Leven Flaw Galactele accumulations of bancentrated usly define. Previous ofing under rocks not researched due to the considering 412 pockets of flooring of at 18 ⁴ each (down from appose 1m ²). No upgrifterm interfeatulia id decharge noted	Orepute a rook for thermal treatment ann/kir directed spraying Previous only Mahris as ancountered. Previous floating with 5-inds pump. Nobsize pooled wiloby stellar inter must flow to move downstream Pilip tocks to exprass all on understate. Toos a or top layer
20 01 Oppar tiland	End Terranding Branch Even Terra No. 1	Left Oscionning Brancic Program serve for termal (institute and/or discited aproying Berowne out) determing with instructurated, Program Sching with
20 07	 Lover flow Blaiting of all is 18⁴ each (down from approx. Im⁴) Previous angle under color mislical full prevent Battels ing of ally desire. 	 Prepare areas for themas involved and/or dimited proving Rennew out doors as an economical Rennew out doors as an economical Rennew out doors are an economical Mostare pooled an issue areas much themas for the to move downit ream Spiral marks for marking a balfacture and a laid doors This mode as evidable to anyone of an undernois (for economical and anyone) and an undernois (for economical and anyone).
2C.01 (Left Side Accound Lawer Island)	Lower Nex Device office of the second ball still present Microsoft balls office of the second states	Prepare areas for hermal treatmant and/or deaded spraying: I ensure failable and executience I macrow failable and is in chi group. Ideale a primed address datas with another to ensure downstream Provide a primed address datas with another to ensure downstream The prime and a prime down and another to ensure downstream The prime and a prime down and the prime and another the prime and another to ensure downstream The prime and a prime down and the prime and a prime downstream The prime and the prime down and the prime and the prim and the prime and the prime and the prim and
2C-82 (Pight Side Around Lower Island)	Lower-flaw Tolinitinal pre-service of purched will a cell bity debros.	 No treatment needed prior to initiation of termedial phase.
2C-03 Just up stream of Dern	 <12 packets of floating sid at \$18² each (down from approx. Tm²). Reduced excumulated oil in hard bourn above dam. Accumulated oil fully contained. Bathold into ally dams. 	 Freque aveca for thermal treatment and/ar directed spraying Remove oily debris as encountered. Filip accannoible reckal. Substrait services and/ar directed floating of accoundated al.







Segment ID:	Segment Name		
Survey Date:	Survey Time:		_
Tides:	Weather:	-	
Inspection Complet	sd Along Entire Segment: 7	er (37)	
Result/Recommend	Rion:		
D No cel observed			
🗇 Meets cleanup en	iponia.		
D No further treatm	ent recommended		
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1			
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Segment Inspec	ction Report for	
Segment ID:	Segment Name	
Survey Date:	Survey Time:	_
Tides:	Weather:	-
Inspection Completed / Result/Recommendation	Along Entire Segment: Les / No	
No oil observed		
Meets cleanup endpo	ints.	
No further treatment	recommended.	
Further treatment rec	ommended.	



























2-Step Process to Calculate Oiling Degree

	Across-shore Band Width							
Oil Dist.	Wide >1.82m	Medium 0.91-1.82m	Narrow 0.30-0.91m	Very Narrow <0.30m				
Continuous > 90%	Heavy	Heavy	Moderate	Light				
Broken 51-90%	Heavy	Heavy	Moderate	Light				
Patchy 11-50%	Moderate	Moderate	Light	Very Light				
Sporadic 1-10%	Light	Light	Very Light	Very Light				
Trace < 1%	Very Light	Very Light	Very Light	Very Light				
		Initial Ca	tegorization					
Average Oil Thickness	Heavy	Moderate	Light	Very Light				
Thick/Pooled >1 cm	Heavy	Heavy	Moderate	Light				
Cover 0.1-1.0 cm	Heavy	Heavy	Light	Light				
Coat 0.01-0.1 cm	Moderate	Moderate	Light	Very Light				
Stain/Film <0.01 cm	Light	Light	Very Light	Very Light				
<u> </u>								



















What is Natural Resource Damage Assessment & Restoration (NRDAR)?

- Evaluates natural resources which may have been injured by hazardous substances or oil;
- Measures extent to which services provided by those resources have been affected;
- Determines the cost of restoring those resources and services (= damages); and
- Restores and/or replaces natural resources and their services.

Examples: Restored wetland habitat, parkland trails developed for public use, etc.

NRDAR is <u>different</u> from spill response and clean-up:

Response (Clean-Up) controls contaminant sources and/or removes pathways ("stops the harm")

NRDAR restores or replaces natural resources; *after* the response. ("fixes what's broke")

Natural Resources:

Land, Air, Water, Wildlife, Fish, Plants, Groundwater

Natural Resource Trustees:

States Tribes

Federal Resource Management Agencies



NRDAR Authorities

- Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA or "Superfund")
 DOI Regulations 43 CFR 11
- > Oil Pollution Act NOAA Regulations 15 CFR 990
- > Clean Water Act

NRDAR References

http://www.doi.gov/restoration/index.cfm

http://www.epa.gov/superfund/programs/nrd/primer.htm

NRT-RRT Factsheet



Federal Natural Resource Trustees and ICS/UC NRT-RRT

Prepared by the National Response Team, Federal Natural Resource Trustees and the Incident Command System/Unified Command. August 1998.

Purpose: To facilitate implementation of the incident command system/unified command (ICS/UC) in managing response to oil discharges and hazardous substance releases under the National Oil and Hazardous Substances Pollution Contingency Plan (NCP), this fact sheet describes:

• Which organizational units of an ICS/UC Federal natural resource trustees1 might work in during emergency response activities;

 \cdot Resources and assistance Federal trustees can provide during response and preparedness activities; and

• Where in ICS/UC the coordination link occurs between Federal trustee response and natural resource damage assessment (NRDA) activities.

Background: The National Response Team (NRT) has issued an Incident Command System/ Unified Command technical assistance document, Managing Response to Oil Discharges and Hazardous Substance Releases under the NCP. The technical document states, "although NRDA activities are not carried out under the direction of the Federal On-Scene Coordinator (FOSC), a means of coordination between the FOSC and the trustees needs to be established as part of pre-incident planning." This fact sheet provides information that should be useful in doing this pre-incident planning.

Natural resource trustees have responsibilities as natural resource managers to protect natural resources under their trusteeship. These same agencies have responsibilities as natural resource trustees to assess damages to and ensure restoration of natural resources under their trusteeship.

Trustees Responsibilities in Preparedness and Emergency Response and Activities During Emergency Response

In preparedness and emergency response under the NCP, trustee representatives:

• Designate appropriate contacts in Area (ACPs) and Regional Contingency Plans (RCPs), and receive notification of discharges and releases.

• Provide technical and scientific assistance/information on natural resource issues in the preparation of ACPs and RCPs and during response activities.3

 \cdot For lands and resources under trustee agency control, identify special concerns and local agency contacts in ACPs and RCPs, and provide guidelines/concurrence to the OSC on appropriate response techniques and cleanup endpoints during response.

 \cdot Facilitate compliance with the consultation requirements of the Endangered Species Act (NOAA and DOI).

· Provide information from NRDA activities that might assist in response activities.

• NRDA responsibilities, on behalf of the public, of the trustees include:

· Determining whether a natural resource injury has occurred;

 \cdot Assessing damages for injury to, destruction of, or loss of natural resources for those resources under their trusteeship;

· Developing and implementing a plan for restoration of injured resources; and

 \cdot Obtaining compensation from the responsible party for these damages through negotiation or litigation.

In carrying out NRDA responsibilities during a response action, trustee representatives coordinate with the OSC by:

 \cdot Carrying out NRDA activities in a way that is complementary to and not in conflict with response operations.4

 \cdot Designating a lead administrative trustee to serve as the focal point for coordination between NRDA activities and response operations.5

• Providing data from NRDA activities that may support more effective operational decisions to the OSC in a timely manner. Such data can be useful to the OSC in making response decisions.

Federal land and resource managing agencies have statutory responsibilities to protect these lands and resources that may affect their actions and recommendations during an oil discharge or hazardous substance release. These laws may authorize them to take protective actions with or without OSC concurrence and to recover their costs from the responsible party. This is covered in the individual agency fact sheets in the appendix.

Trustee Participation in ICS/UC in Support of Response

Depending on the nature of the incident, trustee representatives, acting as natural resource or land managers, may participate in one or more ICS units.

Each trustee agency may have a different approach to participation in ICS. See agency appendices for more information.

Planning: Trustee representatives can provide information about sensitive resources and appropriate response techniques through this section. Planning is likely to be the most common location for trustee participation in the ICS.

Trustee representatives should participate and assist in activities affecting lands and resources under their jurisdiction. For example, trustee representatives may identify changes in protection priorities or response activities that could prevent or minimize adverse effects to natural resources.

Operations: Trustee representatives should participate and assist in implementation of wildlife response efforts. This is particularly important to ensure these efforts are in compliance with relevant laws. Trustee representatives should participate and assist in activities affecting lands and resources under their jurisdiction.

Command: For incidents with significant effect or the potential for significant effect on trust resources (e.g., critical habitat for threatened and endangered species), having a trustee representative in Command would help to ensure that information on these resources is available to and used appropriately in decision making. For incidents that threaten or affect Federal lands or resources, depending on the management agency and the laws it operates under, it may be advisable to have a representative from the affected agency as part of Command. This representative could provide guidance/concurrence on response and protection strategies commensurate with the special status of the affected or threatened lands or resources.

Logistics: When trustees have significant equipment and vehicle resources or facilities to contribute to the response, it may be useful to have trustee representatives in this section. This might be the case when a spill occurs on or threatens Federal land.

Finance/Administration: If there is significant trustee agency participation in the response, a trustee representative in this section could assist in supporting trustee personnel. This could involve dealing with time-record documents for personnel and equipment, handling cost estimates and records for trustee agency personnel, etc.

Activities in Emergency Response

Identify/Prioritize Resources at Risk: Trustees can supplement the OSC's information on sensitive resources found in the ACP. The trustees provide local expertise and up-to-date information relevant to the specifics of the incident. Trustees also assist the OSC in priorities in the ACP for sensitive habitat and resources requiring protection.

Evaluate Protective Measures and Clean-up Strategies: Trustees can advise the OSC on determination of cleanup end-points (i.e., how clean is clean). For Federal lands or resources, the land/resource manager should have an integral role in determining the cleanup endpoint. Participate in Team Assessing Clean-up (Shoreline Clean-up Assessment Team SCAT in coastal areas): Trustees can provide resource experts to assist in assessment of clean-up activities. For Federal lands or resources, representatives of land/resources manager(s) should participate in clean-up assessment. Observations relevant to natural resource injury determination made by members of the clean-up assessment team should be provided to trustee representatives with NRDA responsibility.

Participate in Post Clean-up Inspection (Sign-off Team): Trustee participation on inspection teams at proposed completion of cleanup activities can assist the OSC in determining adequacy of cleanup. For Federal lands or resources, a representative of the land/resource manager should participate on the sign-off team.

Wildlife Rehabilitation: Trustee representatives participate through the ICS regarding appropriate response actions for injured wildlife. Trustee representatives ensure proper rehabilitation organizations are contacted and necessary permits have been obtained. They provide oversight to ensure wildlife response plans are implemented appropriately. Trustees also maintain chain of custody for wildlife that cannot be rehabilitated. Trustee representatives are responsible for development and implementation of wildlife release protocols.

Trustee NRDA Liaison with ICS/UC

NRDA Liaison with ICS/UC

Exchange of information between and coordination of natural resource damage assessment and response activities can be beneficial by preventing natural resource injury or losses, avoiding duplication of data-gathering, and allowing for efficient use of available personnel and equipment. Most NRDA activities occur outside of the ICS/UC. The appropriate place within the ICS for emergency response information exchange and coordination to occur depends on the nature of the response and the trustees involved (see trustee agency appendices).

• The Planning Section is responsible for collection, evaluation, dissemination, and use of information about the incident, including information about natural resources. This is often a logical place for the liaison between trustee NRDA work and incident response. The trustee liaison is provided by the lead administrative trustee or other personnel designated to serve this function. The person within the Planning Section responsible for working with the lead administrative trustee may be the Scientific Support Coordinator or other personnel designated to serve this function. Because most of the NRDA activities are conducted outside the ICS/UC, it is extremely important for the person, within the Planning Section working with the lead administrative trustee, to communicate the NRDA operations to the unified command and response operations to the lead administrative trustee.

• The Command Staff may be the most appropriate place for liaison for incidents with significant natural resource injury concerns or where trustee concerns are not adequately addressed through the Planning Section.

Natural Resource Injury Determination Activities

Natural resource trustees determine if a NRDA is appropriate for a specific incident. Making this determination may or may not require data collection.

Injury documentation requires gathering information on spilled/released product pathways, documenting exposure to specific resources along those pathways, and quantification of injuries caused by the product. Direct or indirect exposure to the product may injure/disrupt natural resources and/or services provided by those resources.

Within the first 24-48 hours, trustee representatives usually focus their efforts on gathering and preserving perishable data. Water column data are generally collected as soon as possible. A source sample of the product with appropriate chain of custody is collected and archived for future characterizations.

Trustees, the RP, and the OSC need to collect similar physical, chemical, and biological data. They also need sample and laboratory protocols. Coordination of worker health and safety plans, work plans, protocols, and activities is advantageous to all parties and should be pursued. Where coordination cannot occur, trustees must ensure that injury determination activities do not interfere with response activities.

Emergency Restoration: During a response, trustee representatives may take emergency restoration actions that are feasible or necessary to minimize continuing or prevent additional injury. Emergency restoration activities initiated by trustee representatives should not interfere with the ongoing response. Trustee emergency restoration authority is exercised through NRDA emergency provisions of CERCLA and OPA.7 Each trustee
agency may have a different approach to emergency restoration. See agency appendices for more information.

Endnotes

1 Natural resource trustees are:

(a) FEDERAL OFFICIALS designated by the President:

• SECRETARIES OF INTERIOR, AGRICULTURE, DEFENSE, & ENERGY as land managing agencies, for natural resources located on, over, or under land administered by each agency.

• SECRETARIES OF COMMERCE AND INTERIOR for general categories of natural resources, including their supporting ecosystems.

(b) STATE OFFICIALS designated by the Governor.

(c) INDIAN OFFICIALS designated by the governing body of any Indian tribe.

(d) FOREIGN OFFICIALS designated by the head of any foreign government (for OPA releases only).

Federal and State Agencies and Indian Tribes may be co-trustees for the same natural resource.

Detailed information on natural resource trustees and emergency response may be found in a training module on the World Wide Web address: http://www.doi.gov/oepc/response/a00.htm.

2 Information about individual natural resource trustee agencies is attached as appendices to this document.

3 The NCP requires the OSC to "coordinate all response activities with the affected natural resource trustees and, for discharges of oil. . . consult with the affected trustees on te appropriate removal action to be taken" [40 CFR 300.135(j)(2)]. The NCP also requires the OSC to consult with the Department of the Interior (DOI) and the National Oceanic and Atmospheric Administration (NOAA) before using chemical countermeasures in spill situations not covered by a preauthorization plan [40 CFR 300.910(b)].

4 40 CFR 300.615(c)(3)(ii)

5 40 CFR 300.3059e) and 300.615(c)(3)(ii)

6 40 CFR 400.305

7 15 CFR 990.26 and 43 CFR 11.21

Appendix A: Federal Natural Resource Trustees

Department of Commerce National Oceanic and Atmospheric Administration Department of the Interior

TO BE ADDED:

Appendix B: State Natural Resource Trustees Appendix C: Indian/Tribal Natural Resource Trustees Appendix D: Foreign Officials Natural Resource Trustees

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Wisconsin Emergency Management -**Emergency Services** • What do we do? How are we accessed? • What do we bring?



Emergency Services

- Emergency Police Services Todd Nehls
 - Coordinate state-wide mutual aid and EMAC
 - Deploy for both pre-planned and emerging events
 - Maintain deployable WEM Equipment
 - Aligned Law Enforcement Response Teams (ALERT)
- Emergency Fire Services Keith Tveit
 - Coordinate state-wide mutual aid (MABAS) and EMAC
 - Deploy for both pre-planned and emerging events
 - Maintain deployable WEM Equipment
 - REACT Center



How are we accessed?

- Pre- Event (NASCAR, PGA, FTD, NGA)
 - Planning teams
 - Equipment request
- Direction of the Administrator - Situational Awareness
- Disasters (Floods, tornadoes)
 - WEM Duty Officer
 - State Sheriff or Fire Chief





- Cellular VTC available on request POTS, FAX, and Internet (via BGAN and/or cellular)
- On board wired and wireless Ethernet
- Telescoping video camera monitoring
- On board VHF Repeaters for MARC1 and VTAC36 40 foot Telescoping repeater antenna mast



80' Light/Repeater Mobile Tower

- Self-erecting mobile telecommunication and lighting tower trailer designed for rapid deployment.
- 80' maximum height
- 30 minute setup
- On board VHF Repeaters for MARC1 and WEM STWD
- On board ACU-M tied to both VHF Repeaters and a VHF
 WISCOM control station
- 18KW generator
- 6 High-Powered Halogen light bulb array
- 3 VHF antennas





Radio Cache at JFHQ

- 55 VHF digital portables: WISCOM and conventional interop channels
- 20 7/800MHz digital portables: WISCOM, conventional, and ARMER interoperable channels
- 30 UHF analog portables: UHF interoperable channels
- 20 VHF analog portables: VHF interoperable channels
- Portable VHF analog Repeater and duplexers for 16
 primary interop repeater channels
- Portable VHF analog Repeater and duplexer for VTAC36
 2 Portable LHE Repeaters for LHE interoperable
- 2 Portable UHF Repeaters for UHF interoperable channels
- Staff equipped with satellite telephones



Page 1

Response Considerations

The following factors should be considered:

- · Fire and explosion potential of vapors at or near the spill site
- Personal and human life safety considerations (See safety considerations)
- Potential adverse effects of the oil
- Proper use of safety equipment
- Heat stress/stroke or hypothermia
- Small boat safety
- Management of volunteers

Speed is essential in recovery efforts:

- Oil spreads and drifts rapidly; containment and recovery will be more effective if carried out before oil spreads over wide areas.
- Evaporation rapidly increases oil viscosity.

Three-Tiered Response Consideration:

Although every spill is unique, the consideration of discharge volume, location, and possible impacts allows spill events to be categorized according to three tiers.

Tier 1: Accidental discharges occurring at or near a vessel or facility as a result of disruption in routine operations. Impacts are low and in-house response capability is adequate.

Tier 2: Medium-size spills occurring within the vicinity of vessel or facility as a consequence of a non-routine event. Significant impacts are possible and external (regional) support for adequate spill response, e.g., assistance from a local spill cleanup co-operative, is required.

Tier 3: Large spills occurring either near or remote from a vessel or facility as a result of a nonroutine event, requiring substantial resources and support from national or worldwide spill cooperatives to mitigate effects perceived to be wide-reaching, i.e., spills of national significance.

Water Response

A boom is a floating physical barrier used to control the movement of oil. Boom is

typically the first mechanical response equipment taken to a spill site. It is used to:

- 1) contain slicks for removal by skimmers or burning,
- 2) deflect or divert slicks towards a collection area or away from sensitive resources,
- 3) exclude slicks from selected areas and protect sensitive shorelines and amenities, and
- 4) ensnare oil by the addition of sorbent material.

Boom is manufactured in a wide variety of designs,

sizes, and materials for different applications. Personnel responsible for selection and use of boom should:

• Understand the function of basic components and ancillary fittings common to most boom.

• Identify the boom in terms of its expected location of use, sea conditions, and spill response operation.

DIVERSION (FOR CONTAINMENT AND COLLECTION)

Booming in a Stream

The objective of stream booming is to remove oil from the fastest water and divert it to slower water. A stream can be boomed by deploying the boom either upstream or downstream. In either case, the boom is first set out on the stream bank. Before the boom is deployed, rig anchor points on the boom. The boom is attached to a shore anchor, and then the boom is either towed upstream to a midstream anchor point, or the boom is allowed to drift down-stream with the

current. Once the boom is set, intermediate anchors are set as needed to ensure that the boom maintains the proper configuration (remembering that the current perpendicular to the boom should not exceed ³/₄ knot).

Water Response Continued

Current Calculations

Table 1 presents the time for floating debris to drift 100 feet. This is most accurately determined by placing two markers at a spacing 100 feet apart. Floating debris is then thrown into the water approximately 20 feet upstream of the first marker. Determine the time it takes the debris to transit the distance between the two markers in seconds. This assumes that the minimum escape velocity under a boom perpendicular to the current (90 degrees) is 0.7 knots. Table 1 also provides an estimate of the length of boom required for deflecting oil at a specified angle for a 100-foot profile (perpendicular width) to the current. It also provides an estimate of the number of anchors or shoreline tiebacks required for that length of boom assuming anchor points are required every 50 feet.

Time to Drift 100 Feet (seconds)	Velocity (ft/sec)	Velocity (m/sec)	Velocity (knots)	Max Boom Deflection Angle (degrees)	Boom Required for 100-foot Profile to Current (feet)	Anchors if Placed Every 50 feet (number)
6	16.7	5.1	10.00	4.0	1,429	30
8	12.5	3.8	7.50	5.4	1,071	22
10	10.0	3.1	6.00	6.7	857	18
12	8.3	2.5	5.00	8.0	714	15
14	7.1	2.2	4.29	9.4	612	13
17	5.9	1.8	3.53	11.4	504	11
20	5.0	1.5	3.00	13.5	429	10
24	4.2	1.3	2.50	16.3	357	8
30	3.3	1.0	2.00	20.5	286	7
40	2.5	0.8	1.50	27.8	214	5
60	1.7	0.5	1.00	44.4	143	4
>86	≤1.2	<u><</u> 0.35	<u>≤</u> 0.70	90.0	100	3

Water Response Continued

Anchoring

Anchor line (rode) tension should be held close to the bottom to ensure that the anchor holds properly. This is obtained by using the proper scope of line and the appropriate length and weight of chain. Approximately six to eight feet of chain should be attached to the anchor shaft to keep the anchor at the proper angle for digging in and setting properly. Rode should be at least five to ten times the depth of water in order to hold in swift currents, as shown in Figure 2. The mooring leg should provide a good horizontal restraint to the boom without pulling it down below the surface in swift currents.

A buoy is used about 10 feet from the boom to help prevent downward tension. A buoy, can be attached to the leading edge of the boom if additional buoyancy is needed in swift currents. An anchor retrieval line is attached to the crown of the anchor (anchor trip) and has a separate buoy. This aids in positioning the anchor during deployment and breaking the anchor free for retrieval. Permanent anchoring systems should be designed to handle all conditions that may be encountered. Multiple anchors may be required for heavy current and ice conditions. When using multiple anchors, it is usually safer to deploy them separately, using the pull of the boat to ensure each is set.



Boom Sets

Diversionary (single boom): A boom is deployed from one bank at an angle to the current and anchored midstream or on the opposite bank for diverting the oil to an eddy or other quiet-water collection point on the shoreline. Alternatively, a single long boom can be used in a multichannel stream to divert oil so that it stays in one channel.

Deflection /Diversionary (Single Boom)



Diversionary (cascade): Several booms are deployed in a cascade fashion when a single boom can't be used because of a fast current or because it's necessary to leave openings for boats to get through. This configuration can be used in strong currents where it is impossible or difficult to deploy one long boom. Shorter sections of boom used in a cascade deployment are easier to handle in fast water. However, more equipment is needed than when a single boom is used.





Boom Sets Continued

Booming in Open Water

Deflection booming is often used where the water current is greater than 1 knot or where exclusion boom does not protect the shoreline. Deflection booming diverts oil to locations that are less sensitive or more suitable for recovery. Boom is anchored at one end at the shoreline, while the free end is held at an angle by an anchor system. Deflection boom is deployed at an angle to the current to reduce and divert surface flow. This allows the oil to move along the boom and eliminates vortexes and entrainment. Anchoring is usually placed every 50 feet depending on the current. Anchoring distance will vary depending on current. Cascading deflection boom involves two or more lengths of boom ranging from 100 feet to 500 feet placed in a cascading formation in the water. The lead boom deflects the slick, and subsequent booms placed downstream of the lead boom continue the deflec- tion process until the slick is directed to the desired area.

Diversionary (Cascade)



Deployment Considerations and Limitations

The optimum angle of boom deployment depends on the current speed and the length and type of boom. The angle is smaller in strong currents than in weak currents and decreases as boom length increases. The more stable the boom is, the larger the optimum deployment angle is for a given current speed. Because deflection booms significantly reduce surface current, successive booms are deployed at increasingly larger angles.

Don't assume 100% containment with one boom system

Readjust angles and widths between boom sections as current and wind change. Constantly monitor near-shore boom systems to prevent escape of oil.

Boom Sets Continued

Booming at a Culvert

In many spill response situations it may be necessary to prevent the oil from flowing into a culvert. Blocking the culvert introduces the risk of washing out the feature that is above the culvert, in most cases a road. Under these circumstances boom should be deployed in either a multiple chevron or a diversionary deflection configuration. This will deflect the oil from the mouth of the culvert and cause it to collect along the road.



Deployment Considerations and Limitations

- 8x6 Delta boom is most commonly used for this tactic
- The speed of the current perpendicular to the boom must be maintained at ³/₄ knot or less to prevent oil loss.
- The number and configuration of booms depend on flow rate and number of collection sites. With any boom system do not assume 100% containment with one system.
- An assortment of skimmers can be used alongside the roadway. When selecting a skimmer, consideration must be given to oil viscosity, available capacity, and volume of oil to be recovered.

Boom Sets Continued

CONTAINMENT AND COLLECTION

Containment in Open Water

Exclusion and deflection tactics (also outlined in this appendix) are often used as part of the containment and collection strategies. Once contained, there are a variety of recovery tactics that can then be used to recover the oil. The type of containment tactic depends highly on the location of the spill, whether in water or on land, and the environmental conditions, whether there is snow or ice present.

In larger areas of open water two boats, as shown in the illustration, can tow containment booms of up to 1000 feet. This method can be used for temporary containment and/or transport of oil.



BNSF Boom Deployment 7 La Crosse, Wisconsin	Page 9	
Water Response Contin	nued	

Boom Failure

There are five basic types of operational boom failure:

- Entrainment
- Drainage
- Splash-over
- Submergence
- Planing

Each type of failure is discussed below.

Entrainment Failure



Entrainment failure generally occurs at current velocities between 0.7 and 1.0 kts. A head-wave forms upstream of a boom and turbulence occurs on the downstream side of a head-wave. This turbulence causes oil droplets to escape under a boom. The amount of oil lost during entrainment failure depends on the thickness of oil in a head-wave. The velocity at which a head-wave becomes unstable and oil droplets flow under a boom is called the critical velocity.

1 knot: 45-90° 2 knots: 20-30° 3 knots: 15-20° 4 knots: 10-15°

BNSF Boom Deployment La Crosse, Wisconsin	Page 10	
	_	

Water Response Continued

Drainage Failure:



Drainage failure rarely occurs. It can happen when a small boom is used to hold so much oil that oil flows down the face of the boom, escaping to the other side.

Increasing skirt depth is not usually a solution since it increases the potential for planing.

Splash-over Failure:



Splash-over failure may occur in choppy water when wave height is greater than boom freeboard and the wave length/height (L/H) ratio is less than 10:1. Most booms, however, perform well in gentle, rolling swells, even when the wave height is much larger than the freeboard.

BNSF Boom Deployment 7 La Crosse, Wisconsin	Page 11	

Water Response Continued

Submergence Failure:



Submergence failure may occur when a boom is deployed or anchored in a fast current or is being towed at a high velocity. The tendency for boom to submerge at a given velocity is determined by the boom's reserve buoyancy (the buoyancy in excess of that required to keep a boom afloat in still water). Higher reserve buoyancy reduces the tendency to submerge.

Submergence failure is not common because entrainment failure usually occurs at a much lower speed.

Planing Failure:



A strong wind and strong current moving in opposite directions may cause a boom to heel flat on the water surface. The resulting loss of oil is called planing failure. This failure is most likely to occur when a boom has inadequate ballast or when an internal tension member is near or above the waterline.



Oil spill response training

Upper Mississippi River / La Crosse area Oct. 2-4, 2014

As crude oil production has expanded in the Northern Plains, the number of trains carrying oil has increased on the major rail routes in the Upper Midwest and along the Upper Mississippi River corridor. Trains travel along and through hundreds of miles of wildlife refuges and sensitive natural areas, increasing the risk of potential environmental damage.

Concerns about spills and other accidents have led to greater scrutiny of train traffic and calls for more safety controls at state and federal levels.



For example, Minnesota amended its "Spill Bill" in 2014 to include specific requirements for any railroad operating a unit train, which is a train with more than 25 tankers carrying oil or other hazardous substances. One requirement is additional training for emergency responders along rail routes.

In response to these issues, the Upper Mississippi River Hazardous Spills Coordination Group is hosting rail spill response training Oct. 2-4, in the La Crosse, Wis. area. This training will help prepare emergency responders at all levels to quickly mitigate a large oil release on a sensitive natural resource area that is popular for recreation. This exercise will simulate response to a rail-based release of oil impacting the Mississippi River. The training will focus on the following key components of response:

- Unified command, which is a formal way of organizing several entities under one command structure;
- Boom deployment, which is placing equipment on the water to hold a substance such as oil in place to prevent spreading and to facilitate removal;
- · Wildlife protection and oiled-wildlife capture and rehabilitation; and
- · Communications.

Participants in the La Crosse exercise

A diverse partnership of public and private sector responders are participating in the training, involving nearly 100 individuals and several organizations. Some participating agencies have the important role of managing issues of potential loss of life, public hazard risks and personal property damage, while others focus on the welfare of wildlife and natural resources. Below are some of the participating partners.

Local partners

- · Wisconsin cities of Campbell, La Crosse, Onalaska, and Shelby, Fire and Police Departments
- Wisconsin counties of Buffalo, La Crosse, Monroe, and Vernon

State agencies

- · Iowa Dept. of Natural Resources
- · Minnesota Dept. of Natural Resources
- Minnesota Homeland Security and Emergency
 Management

Federal agencies

- · Civil Air Patrol
- Federal Railroad Administration
- National Weather Service
- U.S. Army Corps of Engineers

Private partners

 BNSF Railway and Canadian-Pacific Railway, including their technical and response contractors

- · Minnesota Pollution Control Agency
- Wisconsin Emergency Management
- · Wisconsin Dept. of Natural Resources
- Wisconsin Dept. of Transportation
- · U. S. Coast Guard
- U.S. Dept. of Agriculture
- U.S. Environmental Protection Agency
- · U.S. Fish and Wildlife Service
- · J.F. Brennan
- Midwest Fuels
- Xcel Energy

Mississippi River natural resources

This training will focus on a spill to the Goose Island Complex on the Wisconsin side of Pool 8 of the Upper Mississippi River. This complex is an area of unique ecological significance, featuring extensive backwater marshes and floodplain forests. This area also hosts large numbers of waterfowl during the fall migration. In addition, the largest campground in Wisconsin is here, and the area is a popular hunting and fishing destination.

In its entirety, the Mississippi River and its floodplain sustain a diverse population of living things, and is home to nationally and globally significant ecosystems, including:

- · 260 species (at least) of fishes;
- · 38 documented species of mussel;
- · 50 species of mammals;
- · 145 species (at least) of amphibians and reptiles; and
- 40 percent of the nation's migratory waterfowl and 60 percent of all North American birds use the river or its basin corridor during their spring and fall migrations.

The Upper Mississippi River also provides water for 23 public water systems serving nearly 3 million people.

About the Upper Mississippi River Hazardous Spills Coordination Group

The Upper Mississippi River Hazardous Spills Coordination Group (UMR Spills Group) is a working group of the Upper Mississippi River Basin Association (UMRBA). The UMR Spills Group membership includes five states and four federal agencies, focusing on the coordination of people and resources along the Mississippi to protect and be prepared for large spills and emergencies.

UMRBA is a regional interstate organization formed by the governors of Illinois, Iowa, Minnesota, Missouri and Wisconsin to coordinate the states' river-related programs and policies, and work with federal agencies that have river responsibilities. UMRBA is involved with programs related to commercial navigation, ecosystem restoration, water quality, aquatic nuisance species, hazardous spills, flood risk management, water supply, and other water resource issues. For more information, visit <u>www.umrba.org</u>.

NEWS RELEASE

DATE: Monday, Sept. 29, 2014

CONTACTS: Ed Culhane, Wisconsin DNR communications, 715-781-1683 Cathy Rofshus, Minnesota Pollution Control Agency, 507-206-2608 Tom Kendzierski, Wisconsin DNR spill coordinator, 715-839-1604 Larry Dean, U.S. Fish & Wildlife Service, 612-713-5312 Sgt. Randy Rank, La Crosse Police Department, 608-789-7240

SUBJECT: Emergency responders train for large oil spill

LA CROSSE – A coalition of federal, state and local emergency responders will conduct three days of training here this week to prepare for a large-scale train incident with crude oil spilling from tank cars into Mississippi river.

Training will begin Thursday at the Stoney Creek Hotel and Conference Center in Onalaska and will expand Friday and Saturday onto the Mississippi River, with equipment being launched at the La Crosse Municipal Boat Harbor.

On-water drills will include the placement of deflection booms designed to divert or contain an oil spill along with mock oiled-wildlife collection and rehabilitation efforts by natural resource managers. Officials are working with print, broadcast and online media to alert the public that this is an exercise and not a real emergency.

"The energy boom has brought a lot of crude oil in regular proximity to high value natural resources and refuge areas," said exercise director David Morrison of the Minnesota Pollution Control Agency. "One of our tasks as emergency responders is to prepare for the worst by practicing rapid containment and recovery, wildlife protection and habitat preservation."

Officials said the primary goal of responders to any train incident involving crude oil would be to protect human safety.

The training is organized by the Upper Mississippi River Hazardous Spills Coordination Group, a coalition of state and federal agencies with emergency response responsibilities, with support from local governments, private-sector partners, and the Upper Mississippi River Basin Association.

The training will focus on four functions – unified command, boom deployment, wildlife protection and rescue, and communications.

Unified command is a formal way of organizing several entities into a single incident command structure. Boom deployment refers to various methods of placing equipment on the water to hold a substance such as oil in place to prevent spreading and facilitate removal.

Wildlife protection includes the use of "hazing" to prevent birds from entering a dangerous environment and use of various techniques to rescue birds and animals affected by a spill.

Communications involves the rapid dissemination of information to the public in the event of an emergency.

Agencies conducting the drill include the Wisconsin Department of Natural Resources, the U.S. Environmental Protection Agency, the U.S. Fish & Wildlife Service, the U.S. Department of Agriculture Wildlife Services, several local fire and police departments, Wisconsin Emergency Management, county emergency managers, Minnesota officials, the Civil Air Patrol, and others. Representatives from BNSF Railway, Canadian Pacific Railway, and several private businesses will take part in the drill as well.

-30-

MEDIA ADVISORY

CONTACTS: Cathy Rofshus, Minnesota Pollution Control Agency, 507-206-2608 Ed Culhane, Wisconsin DNR, 715-781-1683

Editors/reporters:

Take a ride on the Mississippi River:

Observe / photograph spill response training close up

Editors / Reporters: RE: Mississippi River/LaCrosse spill response training

Outdoor News Conference at 1:30 p.m. Friday, Oct. 3

La Crosse Municipal Harbor Boat Landing

Featuring representatives from:

- Wisconsin Department of Natural Resources
- Minnesota Pollution Control Agency
- U.S. Fish & Wildlife Service
- La Crosse Police Department



MEDIA BOAT RIDES AVAILABLE!!

1:30 P.M. – FOLLOWING THE CONFERENCE, BOATS WILL BE AVAILABLE TO TAKE JOURNALISTS OUT ON THE RIVER TO OBSERVE AND PHOTOGRAPH SPILL EXERCISES IN THE AREA OF GREEN ISLAND.



Media Links

KSTP http://kstp.com/article/stories/S3577917.shtml?cat=1

La Crosse Tribune

http://lacrossetribune.com/news/local/emergency-responders-prepare-for-mississippi-river-oil-spillin-three/article_07380577-5b28-50b5-b527-f7932b53f148.html

http://lacrossetribune.com/news/state-and-regional/wi/emergency-responders-prepare-for-oilspill/article_058a6174-9dd6-5a91-af2e-32c7c5669464.html

http://lacrossetribune.com/news/local/emergency-responders-prepare-for-real-world-disaster-inmock-river/article_56280f3d-fad7-54ad-a480-e9fd37c7c0c5.html

Minnesota Public Radio

http://www.mprnews.org/story/2014/10/03/mississippi-river-states-prep-for-oil-spill

Wisconsin Public Radio

http://www.wpr.org/agencies-prepare-possible-rail-accidents-oil-spill-simulations-mississippi-river

http://www.wpr.org/emergency-responders-simulate-massive-oil-spill-mississippi

KSTP- 5 EYEWITNESS NEWS

Emergency Responders Prepare for Oil Spill in Mississippi

Created: 10/02/2014 7:25 AM KSTP.com

Nearly 100 emergency responders are training this week on how to handle a large oil spill on the Mississippi River caused by a train derailment.

The training is a response to rapidly rising rail shipments of crude oil from North Dakota that pass by the Mississippi. North Dakota has more than doubled its oil production in the last two years to more than 1 million barrels a day.



Federal, state and local emergency responders gathering in the La Crosse area will practice deploying booms to contain a spill, learn how to deal with oil-covered wildlife and train in communication and organization.

David Morrison of the Minnesota Pollution Control Agency is directing the exercise. Morrison says the energy boom is bringing a lot of crude oil in regular proximity to natural resources and refuge areas.

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Emergency responders prepare for Mississippi River oil spill in three-day exercise



9 HOURS AGO • BY CHRIS HUBBUCH

Nearly 100 emergency responders from federal, state and local agencies in three states will spend three days this week training for how to handle a large oil spill on the Mississippi River.

In field drills, crews will practice deploying booms to contain a spill, how to collect oil-covered wildlife as well as organization and communication.

Emergency crews took part in a "tabletop" exercise last summer, but this will be the first such functional

exercise to be held in this area, said Dave Hokanson, water quality program director for the Upper Mississippi River Basin Association.

The training, which begins today, is a response to exponential growth of crude oil shipments by rail.

About seven unit trains pass through La Crosse County each day carrying up to 21 million gallons of volatile crude oil from the Bakken formation in South Dakota.

Minnesota recently updated its laws to require railroads to provide additional training for emergency responders along routes with oil train shipments.

While a train derailment could result in an explosion or other urban disaster, this exercise is focused on responding to an environmental disaster.

"Not that those aren't important things," Hokanson said. "But we wanted to see what would happen if we had product in the water."

Organizers chose La Crosse for its location on the Upper Mississippi National Fish and Wildlife Refuge. Hokanson said the combination of moving water, backwaters and floodplain forest as well as sizable populations of migrating waterfowl — give the area ecological significance and provide responders a variety of challenges.

"We want to test our ability to form a unified command, test our ability to deploy boom on the water, evaluate impacts to wildlife and habitat, and test communications," Hokanson said.

The event is organized by the Upper Mississippi River Hazardous Spills Coordination Group, a coalition of state and federal agencies, with support from local government and private sector partners, including Canadian Pacific and BNSF railroads, the two carriers moving crude oil down either side of the Mississippi River.



Emergency responders prepare for oil spill

OCTOBER 02, 2014 7:28 AM

ONALASKA, Wis. (AP) — Nearly 100 emergency responders are training this week for the possibility of a large oil spill on the Mississippi River caused by a train derailment.

The training is a response to rapidly rising rail shipments of crude oil from North Dakota that pass by the Mississippi. North Dakota has more than doubled its oil production in the last two years to more than 1 million barrels a day.

Federal, state and local emergency responders gathering in the La Crosse area will practice deploying booms to contain a spill, learn how to deal with oil-covered wildlife and train in communication and organization.

David Morrison of the Minnesota Pollution Control Agency is directing the exercise. Morrison says the energy boom is bringing a lot of crude oil in regular proximity to natural resources and refuge areas.



Emergency responders prepare for real-world disaster in mock river spill



OCTOBER 04, 2014 12:00 AM • BY CHRIS HUBBUCH

The situation was artificial but nevertheless plausible: a southbound train derailed in the night, spilling 150,000 gallons of volatile crude oil into the Mississippi River backwaters off Goose Island.

Dozens of emergency responders from federal, state and local agencies — as well as the private sector — from three states convened in La Crosse on Friday to respond to the mock disaster in a drill designed to test their ability to contain and clean a spill, collect oil-covered wildlife and coordinate

among each other in a chaotic situation.

The exercise, which included a day and a half of training, is a response to exponential growth of crude oil shipments by rail.

Recent derailments, notably the oil train that derailed and exploded in Lac-Mégantic, Canada, killing 47 people in 2013, have focused attention on the danger to life and property as this volatile fuel passes through population centers on its trip from South Dakota's Bakken shale formation to refineries along the East and Gulf coasts.

But this drill simulated an environmental disaster in which thousands of gallons of toxic oil is released into the Upper Mississippi River National Fish and Wildlife Refuge, one of the nation's largest, most ecologically diverse natural resources.

Spanning four states, the 240,000-acre refuge is home to 119 species of fish, 51 mammals, dozens of mollusks and more than 300 species of birds. Up to half the world's population of canvasback ducks stop in the refuge each year during their fall migration, while 3.5 million human visitors use it for hunting, fishing and recreation, injecting an estimated \$226 million into the local economies.

And two railways — on either side of the river — run the entire 261-mile length, carrying about 45 trains a week each filled with up to 3 million gallons of oil, according to industry records filed with state emergency officials.

Fake disaster, real weather

Battling stiff winds, firefighters deployed floating booms to keep the mock oil out of Target Lake and surrounding wetlands.

The original scenario described a spill off Goose Island, but the actual location was not important, said Jim Stockinger, an emergency response specialist with the Minnesota Pollution

Control Agency.

"It's the skills of reading the river, what the water's trying to do," he said.

Most important, participants said, was the chance to meet those from other agencies and learn what roles they play and what resources they bring.

"You don't know all the players," Stockinger said. "To me that's the value of these drills."

As firefighters and pollution specialists worked to contain the spill, wildlife officials practiced reconnaissance.

In the event of a real disaster, they would need to assess the level of damage to wildlife and find ways to contain and collect them while keeping healthy critters away.

In addition to rehabilitation facilities, they would also need to set up "a pretty big morgue," said Dave Warburton, of the U.S. Fish and Wildlife Service.

The Bakken crude being transported through the Upper Mississippi River corridor is heavier, said Cathy Rofshus of the Minnesota Pollution Control Agency, which makes it harder to remove from water and wildlife.

While the disaster was artificial, the weather was very real.

The plan was to direct the "spill" into the municipal marina for collection, but wind gusts over 30 mph made it difficult to keep the booms in place, so the crews pulled out of the water early.

That was a luxury, but responders can still learn from the experience, said La Crosse Fire Chief Gregg Cleveland.

"Today was a typical day," he said. "That oil's not going to stop just because the weather conditions aren't conducive."

Responders had access to a battery of equipment trucked in from across the country.

The BNSF railroad brought a trailer packed with 1,000 feet of floating boom for containing a spill, a skimmer for collecting oil and absorbent materials.

The USDA had air-fired nets for capturing oil-coated birds and a variety of devices — from a coyote decoy to pyrotechnics — for scaring off clean ones.

Wisconsin Emergency Management sent an \$800,000 communications trailer packed with radios, phones and computers to allow dispatchers to coordinate agencies that might otherwise not be able to talk to one another.

"I believe the resources are available to us," Stockinger said. "The question is how quickly we can get the equipment to where we need it."

What's in place now may not be sufficient.

The city has about 800 feet of usable boom, said Capt. Jeff Schott, head of the La Crosse Fire Department's hazmat squad. But the long skirts make them unwieldy in moving water.

"The first response capability is critical," Cleveland said. "What we do in the first hour to three hours is critical."

The nearest BNSF spill trailer, which carries 1,000 feet of boom along with a skimmer and absorbent materials, is a good three hours away in the Twin Cities. But BNSF has offered to station two — along with a fire trailer — in La Crosse.

While the trailers were offered as part of negotiations to put a second set of tracks through the city, BNSF spokeswoman Amy McBeth said they will likely be in place next year.

"Regardless of that project we would want to have that equipment here," she said.

But Schott cautioned that with a spill of the size prescribed in Friday's drill, responders would need all the equipment from Minneapolis to the Quad Cities, and the cleanup would take months.

And a spill doesn't have to be massive to cause extensive damage, Stockinger said.

"It's not so much the volume to me as the resource," he said. "A thousand gallons can do as much damage as a million gallons in the right place."

The U.S. Department of Transportation is in the process of drafting new rules covering the shipment of hazardous materials by rail — including reduced speed limits and higher standards for the tank cars used to ship Bakken crude oil.

But some lawmakers worry those rules don't go far enough.

In a recent letter, Rep. Ron Kind and Sen. Tammy Baldwin urged Secretary of Transportation Anthony Foxx to go further, asking for: stabilization of crude oil before transport, a quicker phase out of the old tank cars, stricter braking and speed regulations and increased transparency about what is being shipped.

The 0.003 percent

Railroads actually have a strong record for handling hazardous materials, with 99.997 percent of the approximately 1.7 million carloads of hazmat reaching their destination without release caused by an accident, according to the Association of American Railroads.

But Stockinger says disasters are inevitable, and his job is to prepare.

"As an emergency responder, I only care about the 0.003 percent," Stockinger said. "It's not a matter of if: It's a matter of when; it's a matter of where."

Mississippi River states prepare for an oil spill -- not if, but when | Minnesota Public Radi... Page 1 of 5

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Mississippi River states prepare for an oil spill -- not if, but when

Elizabeth Baier · La Crosse, Wis. · Oct 3, 2014

Emergency responders attempt to bring in an oil containment boom on the Mississippi River Friday. Alex Kolyer / For MPR News

LISTEN Story audio

4min 13sec (http://www.mprnews.org/listen/? name=/minnesota/news/features/2014/10/03/msriver_oil_prep_20141003)

If a train derailed near the Mississippi River between Wisconsin and Minnesota, spilling some 150,000 gallons of crude oil into the water, it would be a disaster of immense proportions.

A spill of such magnitude would require a huge response, one that would involve equipment and people from the federal government and agencies in three different states — Wisconsin, Minnesota and Iowa — La Crosse Fire Captain Jeff Schott said.

Topic: <u>Environment (http://mprnews.org/environment)</u>



Environment

"That would be private, all public entities, all the way up from Minneapolis, all the way down to the Quad Cities," he said. "You're talking months. So we would have to be diligent about making those contacts and getting them all here. La Crosse would be a busy place for a while."



Emergency responders attempt to bring in an oil containment boom on the waters of the Mississippi River Friday in La Crosse, Wis. *Alex Kolyer / For MPR News*

With that in mind, for the first time nearly 100 federal, state and local emergency responders are training this week on how to handle such a spill, a response to the rapidly growing rail shipments of crude oil from North Dakota that pass by the Mississippi.

In February, a Canadian Pacific train spilled about 12,000 gallons of crude oil along 70 miles of track between Red Wing and Winona. The Minnesota Pollution Control Agency required the company to clean up portions of the spill where puddles of oil accumulated, even though the oil did not seep into the river.

During a drill on Friday, crews fought wind and waves to pull a 300-foot boom away from Target Lake. The lake is within the Upper Mississippi River National Wildlife and Fish Refuge near La Crosse. Workers had set up the giant rope-like structure hours earlier as part of the simulated oil spill.



Heidi Young and Eric Bankes help pull in an oil containment boom outside La Crosse, Wis. A coalition of federal, state and local emergency responders conducted training to prepare for a large-scale oil on the Mississippi River Friday. *Alex Kolyer / For MPR News*

"We have this whole bunch of backwater area between Minnesota and Wisconsin here," said Jim Stockinger, an emergency response specialist for the MPCA, as he considered what would happen in a real oil spill. "We're trying to keep oil out of these back water areas 'cause they're incredible habitat areas for various birds and fish and all kinds of wildlife and getting oil into there would be tremendously hard to clean up."

The agencies chose the riverfront site to practice responding to an oil spill because of its ecology of backwater marshes and floodplain forests. The area is also home to flocks of migratory birds, and is a popular hunting and fishing area.

Concerns about spills and other accidents have led to greater scrutiny of train traffic and calls for more action on the part of state and federal officials.

Stockinger said the training marks the first time so many agencies and railroad companies have come together to practice deploying booms, learning how to clean oil-covered wildlife and training in communication and organization — techniques that they likely will need to use some day.



Paul Wolf, of USDA Wildlife Services, demonstrates the use of a net gun on decoy geese Friday during a drill in La Crosse, Wis. The nets could be used to capture wildlife, if necessary, in an emergency response situation. *Alex Kolyer / For MPR News*

"It's not a matter of if, it's a matter of when and it's a matter of where," he said. "Railroads have a tremendous safety record. They'll tell you 99.997 percent of their cargo gets to its destination without incident. And that's a number I think we can all believe and be confident in. But as an emergency responder in this field, I only care about the 0.003 percent."

If there, those who direct the cleanup will have to ensure that all of the responders work together, said Lisa Olson-McDonald, west central regional director for Wisconsin Emergency Management.

"It might not be one head person, but there will be one person from police, one person from fire, one person from fish and wildlife," she said. "And they'll get together in this unified command."

On Friday, crews found moving equipment to the site of a spill proved more challenging than they thought.



An emergency responder helps maneuver an oil containment boom from shore during practice drills on the Mississippi River Friday in La Crosse, Wis. *Alex Kolyer / For MPR News*

If there were a spill involving BNSF Railway, the company would deploy its own equipment and contractors to help with clean up, said Amy McBeth its director of public affairs.

"We're working with the La Crosse fire department on ... an agreement to stage additional equipment here," she said. "That's in the works and we're hopeful that we'll get that agreement soon and that would include a fire trailer and two spill trailers."

Broadcast dates

MPR News Update 10:36 PM · Oct 5, 2014

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Elizabeth Baier, based in Rochester, covers news in southeastern Minnesota for MPR News.



Published on Wisconsin Public Radio (http://www.wpr.org)

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Agencies Prepare For Possible Rail Accidents With Oil Spill Simulations On Mississippi River

25 Federal, Local, State Agencies Will Participate In 3-Day Exercise By Maureen McCollum Updated: Thursday, October 2, 2014, 1:40pm

Amid increasing concerns about an increase in trains carrying highly volatile oil through Wisconsin, emergency responders will hold a three-day exercise to prepare for the possibility of oil tanker accidents along the Mississippi River.

For the next few days, 25 local, state, and federal agencies will take part in a series of simulated oil spills on the water, working together to make sure people that people are safe, cleanup is fast, and that natural resources are protected.

Dave Hokanson, the water quality program director for the Upper Mississippi River Basin Association, said the drills will give officials a chance to practice deploying different strategies for containing and removing oil from the river. He said that it will also give them a chance to try out those strategies both on "the faster moving main channel, as well in the slower water or marshy areas."

While police may focus on making sure people are safe, the U.S. Fish and Wildlife Service will work to protect natural resources and wildlife. Spokesman Larry Dean said they'll be practicing different scenarios to prepare staff for an accident in the biologically sensitive Upper Mississippi River National Wildlife and Fish Refuge.

"For example, in an oil spill there might be oiled birds that we would have to tend to, or distract ... so they don't walk into an oiled area," said Dean.

Source URL: http://www.wpr.org/agencies-prepare-possible-rail-accidents-oil-spill-simulations-mississippi-river



Published on Wisconsin Public Radio (http://www.wpr.org)

 $\underline{\mathsf{Home}} > \mathsf{Emergency} \ \mathsf{Responders} \ \mathsf{Simulate} \ \mathsf{Massive} \ \mathsf{Oil} \ \mathsf{Spill} \ \mathsf{On} \ \mathsf{Mississippi}$



Emergency Responders Simulate Massive Oil Spill On Mississippi

25 Agencies Walk Through Mock-Evacuation Of Residents, Animals By Maureen McCollum **Updated:** Saturday, October 4, 2014, 1:05pm

Emergency responders from 25 local, state, and federal agencies simulated an oil spill on the Mississippi River on Friday as part of an exercise to prepare for potential rail accidents, as the number of trains carrying volatile crude oil through the region increases.

In the exercise scenario, a train derailed on the south side of La Crosse, spilling 150,000 gallons of Bakken oil. Hundreds of people live nearby, so emergency responders had to figure out what it would take to evacuate them. They also hypothetically rescued 2,000 canvasback ducks migrating through the region.

Paul Wolf, a wildlife biologist with the U.S. Department of Agriculture's Wildlife Services Program in Minnesota, said a number of devices would be used to rescue wildlife, including a net gun.

"If we get in an area where the animals are just staying out of reach and we can't get up close enough to them with a landing net, we use this. It's operated just like a firearm," he said.

During the exercise, emergency responders also deployed booms on the river to contain an imaginary oil spill.

La Crosse firefighter and hazardous materials team member Jeff Schott said local responders do not have the resources to respond to this type of accident alone.

"A spill this magnitude, we'd have to pool all the resources collectively from the three states. That would be private, all public entities, all the way up from Minneapolis all the way down to the Quad Cities.

Schott also said that a spill similar to the one simulated as part of the drill would be take a long time to clean up.

"You'd see this going well past 24-hour operational period. You're talking months. La Crosse would be a busy place for a while, we'll just say that," he said.

BNSF owns the railroad that travels along the Mississippi River in Wisconsin. The rail company and others are working to get more emergency equipment to local responders.

Source URL: http://www.wpr.org/emergency-responders-simulate-massive-oil-spill-mississippi