# Upper Mississippi River Basin Association Water Quality Task Force Virtual Meeting

# January 27, 2021

# Highlights and Action Items Summary

## September 22, 2020 WQTF Meeting Summary

The UMRBA Water Quality Task Force (WQTF) approved the September 22, 2020 draft highlights and action items summary pending an edit to Minnesota PCA's HAB update on page A-7.

## **UMRBA Meeting Review**

#### Keys to the River Report

Kirsten Wallace reminded participants that the focal points of the Keys to the River report are the challenge of flooding and vulnerability to low water conditions in the river floodplain. The volume and rate in which sediment moves through the system has made it challenging for channel maintenance and maintaining the 9-foot navigation channel. UMRS stakeholders and Congress are committed to addressing these issues.

Currently, UMRBA is undergoing a targeted review of the draft Keys to the River report and the high leverage action items developed in the process. UMRBA wants to understand stakeholders' perspectives before handing the final version to the UMRBA Board for review. UMRBA staff will share the draft report to the WQTF. An earlier version was shared with the WQEC.

#### Communication to the Biden-Harris Administration

The Water Subcabinet Executive Order (EO) was an artifact of the Trump Administration. The EO sent an important signal of federal agencies priorities of nutrient reduction strategies (NRS) and work on the Mississippi River. In response, UMRBA sent a letter to the subcabinet that requested UMRBA be consulted with or used as a partner in an action plan.

A letter was sent to the Biden-Harris transition team with UMRBA's priorities. With the new Administration's emphasis on climate change, there may be opportunities to discuss NRS and other water quality work.

## WQEC Strategic Planning

Wallace said the WQEC continues to engage in strategic planning. Thus far, the priorities of the WQEC have been confirmed, including the WQIA, NRS progress tracking workshop, engaging with the HTF, Reaches 8-9 pilot, HABs, emerging contaminants, and engaging in regional and national forums.

Strategic planning initiated when questions came up about the role of the WQ committees. Both the states and UMRBA have recently experienced staff turnover. This ultimately evolved into the idea of strategic planning, to take a step back and solidify what the WQ committees want to build towards. The last major strategic planning effort occurred in 2006, and the WQ committees accomplished the steps that

were laid out. Next steps are to build an interstate WQ monitoring program for the UMR. Wisconsin DNR has provided the WQEC with a staff facilitator, Dan Helsel.

In July 2020, at the first strategic planning session the meeting focused on the basic questions of what business should UMRBA be in and why. Those questions guided development of the mission and vision statement. Additional items discussed included aligning the states' work and managing the UMR as one river. This means using CWA to have shared designated uses, working on the NRS as an advocate, communicating, and bringing in resources. States asked UMRBA to augment their NRS programs, but what this looks like is still in development.

One of the working assumptions is that UMRBA remains as an association of states. In the October 2020 strategic planning session, the WQEC looked at the 2006 strategic planning table and discussed the types of services UMRBA provides. Marcia Willhite provided an overview of working with UMRBA and ORSANCO during her tenure with Illinois EPA. She said that the success of ORSANCO was in the shared agreement of the states to come together and decide how to use, manage, and protect the river. UMRBA does not necessarily need to be a compact to do those things and has the pieces to build the holistic management of the river.

In the November 2020 strategic planning session, the WQEC switched gears and used a product-actionissue-results (PAIR) assessment for its issue areas. Lauren Salvato presented on Interstate WQ Monitoring Program as an example and highlighted what would have to be done in the next five years to get to the point of full-scale implementation of UMR monitoring. The detail provided was helpful to understand the amount of work ahead. Gregg Good added that developing the recommended monitoring plan and other documents was such a small part of the entire picture. It is an incredible amount of work to implement and develop a 305(b) report. It is a 10-year effort, and not something that can be implemented next year.

## UMR Water Quality Improvement Act

Wallace said that UMRBA staff has been engaged in outreach and is pleased to have increased support of the Act (e.g., agriculture, waste water, and drinking water groups). The goal of outreach is to build collaboration before proposing the Act to Congress.

Albert Ettinger asked if UMRBA staff talked to legislators about the WQIA and how that is going. Wallace replied that UMRBA has been working with legislators since 2018. Representative Ron Kind brought to the bill to UMRBA in 2017. UMRBA and the states are regularly talking with delegations about stakeholder perspectives and ensuring the Act reflects those stakeholder needs. In response to Ettinger's questions about the lead sponsors of the bill, Wallace said several members are willing to serve as lead across agriculture, transportation and infrastructure, and environment and public works committees. UMRBA staff were waiting to see if any changes would be made to committee assignments following the 2020 elections.

Shawn Giblin reiterated that it would be great to have a draft of the Keys to the River report, as he has received questions about the report.

#### **Interstate Water Quality Monitoring**

#### Reaches 8-9 Pilot Update

Dan Kendall provided an update on the Reaches 8-9 pilot project. As a reminder UMRBA, Missouri, Illinois, and Iowa agencies and laboratories are sampling 109 river miles from the Iowa River confluence

to L&D 21 (near Quincy, Illinois). Recent changes to the pilot include the pause of pilot sampling from March 2020 to October 2020. The original sample period was from December 2019 to December 2020, and the new sampling period is from December 2019 to March 2020 and October 2020 to September 2021.

After the pilot was restarted the Reaches 8-9 planning committee lost the participation of the PWS voluntarily sampling for the drinking water use assessment. Some of the reasons were due to reduced staff capacity and the monthly volume of samples requested of the PWS. The planning committee adjusted and incorporated drinking water parameters with fixed site sampling. The next update is that PFAS sampling was temporarily suspended due to laboratory contamination issues. Sampling resumed in January 2021 after USEPA Region 5 adjusted sampling protocols to combat the contamination issue. Finally, samples were lost by FedEx in January 2021, and have not been recovered.

## <u>Nutrients</u>

## **Presentations**

## Reducing Legacy Nutrient with Wetlands and Wetlaculture<sup>TM</sup>

Bill Mitsch said the motivation for his research has been to address excessive nitrogen and phosphorus loading to the Gulf of Mexico. Wetlaculture<sup>TM</sup> is sustainable agriculture combined with wetlands. Adding the wetlands adds a treatment process, step one, taking in the nutrients that agriculture may otherwise discharge into landscapes. It doesn't eliminate fertilizer application but reduces the need, as eventually the nutrients retained are returned back to the agriculture landscapes to grow crops. Step two is known as nutrient recycling from wetland to farmland.

Using mesocosm experiments in Ohio and Florida, Wetlaculture<sup>TM</sup> has demonstrated that agriculture crops (e.g., corn) can be produced with nutrients captured by wetlands rather than by conventional fertilizer application. This results in both a reduction in the application of fertilizers across agricultural landscapes and restoration of wetland habitats. The model is a sustainable approach as both farmers and investors can profit from using Wetlaculture<sup>TM</sup>.

Ettinger observed that wetlands are recognized for nitrogen sequestration, but asked how long does it take before the wetland receives too much phosphorus and reduces oxygen to biota. Mitsch replied he can predict that the wetlands will work well for 25 years of operations but is unsure of the longevity after 100 years.

Wetlaculture<sup>TM</sup> can flip landscapes in crop production that can use the nutrients. Joe Summerlin asked Mitsch to elaborate on how the landscapes can be flipped. Mitsch detailed that the experimental mesocosm are 100-gallon experimental tubs. The size of the tubs allows for a plug to instantaneously change from wetland to dry land. This is all using the same plot of land. Mitsch and his team do not yet know the sequence of wetland and agriculture timing (e.g., 5 years for a wetland, 3 years for agriculture).

[Note: questions were emailed to Dr. Mitsch following the presentation and responses are included below].

Steve Schaff asked in Wetlaculture<sup>TM</sup>, how much of the crop is harvested (e.g., corn only or corn stover as well). Mitsch responded that there are no horticultural rules in the approach to the crops. That is where we will benefit from the experience of the farmer or land owner. Like current agriculture, there will be practices and crops that will work better than others. Coreen Fallat asked what scale Wetlaculture<sup>TM</sup> will work. Is this work suggesting that a whole field could be converted to the system? Mitsch said his

research team has demonstrated Wetlaculture<sup>™</sup> in 100-gallon tubs in experiments. Larger scale pilotscale experiments at multi-acre scale and over a decade or more need to be the next step. His team also found that the mesocosm experiments growing crops in small containers are too small a scale to get repeatable results and deal with herbivory, for example.

Karen Hagerty asked how do you change the hydrology from wetland to crop land outside of mesocosms. Similarly, John Hoke asked whether the tile drains remain in place. In response to both questions, Mitsch said if the field has tile drainage to leave it in place. If you want a wetland, plug the tile outflow. If you want farmland, drain the land. This would be a major benefit for farmers to know that the drainage system stays in place. Micah Bennett observed that it seems like one of the big barriers to existing conservation programs is in getting farmers to give up use of the land. You end up getting marginal lands that they may not have farmed much anyway. How do you see overcoming this dynamic with Wetlaculture<sup>TM</sup> since it seems like it would need to involve giving up use of productive lands? Mitsch replied that more likely a farmer could use Wetlaculture<sup>TM</sup> even in marginal lands that are often a little wetter.

Mitsch agreed with Joe Summerlin's comment that the idea is that you use the existing farm tiles to "cork" the system when you need to convert to wetlands, and then you drain the wetlands to create arable land. Adam Schnieders shared that the Iowa Department of Agriculture and Land Stewardship received a grant a year or two ago for drainage water managements systems. One of the projects is capturing water from tile drainage in a lagoon, pond, or wetland for storage. This water can then be used for irrigation when needed. Maybe not the exact same of what is presented here, but seems to be a similar line of thinking. It will be interesting to see the results once it is in place. There may be an economic benefit to farming this way, but Schnieders thinks that is one of the areas that is being investigated as a part of the project. Mitsch commented that he is aware of the idea of using wetlands to store water for crop irrigation. This is different but similar in the concept that the landscape has wetlands and crops rotating.

Salvato asked how far is the Wetlaculture<sup>TM</sup> concept from being brought to market. Is the hope that this could be an accepted conservation practice? Mitsch replied that he has talked to investment specialists, who are working with a business college professor at Notre Dame, and presented this idea with enthusiastic reaction to investors in Florida. The business model is improving every year. This could be a win-win-win situation of using less fertilizer, having clean water downstream, farmers making income whether growing crops or clean water, and providing a crop that could be marketed at twice the cost as an ecological "crop." There is no question that it would have a market at Whole Foods and similar outlets.

## Defining a Nuisance Algal Bloom

Mike Shupryt recalled that, at the September 2020 WQTF meeting, participants discussed the definition of a HAB. Wisconsin DNR has done some work on putting a quantitative value to the definition of a HAB, specific to recreation uses. The algae criterion is based on chlorophyll-a (chl-a), to protect recreation uses and use values for site specific criterion for phosphorus. This includes aesthetics and perception of swimming.

The data utilized were Wisconsin's Citizen Lake Monitoring Network. Citizen scientists collect chl-a, total phosphorus (TP), Secchi depth, and submit a user perception survey (i.e., how water quality is perceived). The perception survey includes levels 1 through 5, describing the presence or absence of aesthetic problems and ability to swim and boat. A rating of 1 equates to the perception that the waterbody is "beautiful, could not be nicer," while a rating of 5 means that "swimming and aesthetic enjoyment of the lake is substantially reduced because of algae levels."

Wisconsin DNR staff compared user perceptions with measured chl-a. The logistics regression revealed that Wisconsin user data supports the definition of "moderate algae" of 20  $\mu$ g/L chl-a. This value was

determined by comparing the measured chl-a with the inflection point between levels 2 and 3 and levels 3 and 4.

The new proposal is that shallow lakes should not have "moderate algae levels" more than 25% of the days during the summer sampling period. Looking at site specific lake chl-a data, Wisconsin DNR staff found that the 75<sup>th</sup> percentile of lakes can meet the "moderate algae levels", i.e., 20  $\mu$ g/L chl-a. A crossover from shallow lakes was made to large rivers, as the same type of recreation is done on both water bodies. There is a similar relationship between phosphorus and frequency of moderate algae levels. However, confounding factors in large rivers include size and slope, TSS, and upstream impoundments.

The implications of the proposal are the following:

- Reduces the frequency to no more than  $\frac{1}{4}$  of summer days with "moderate algae levels" i.e., 20 µg/L.
- This equates to no more than 15 days in mid- to late-summer.
- A number of large rivers would be impaired for algae, but most are already exceeding TP criterion or under a TMDL (reservoir based end-points).

In response to a question from Hoke about the extent of user surveys, Kristi Minahan said over 10,000 user surveys were conducted beginning in 2003, which has resulted in two decades worth of data. Shupryt added that some of those surveys were repeated and they had to account for that in the analysis framework. Hoke said Missouri has considered how it would construct user surveys, but perhaps Missourians thinking similarly to Wisconsin and data in the region can be used. Pam Anderson commented that Minnesota used the exact same survey if Missouri wanted another example. Minahan said that Wisconsin's protocols were based directly off of Minnesota and Vermont's surveys developed in the 1980s.

Ettinger noted that a study in Florida revealed similar numbers, that people believe algal biomass is undesirable at about 20 mg/L. Good asked whether the numbers were generated as a statewide number for Wisconsin or have regional differences. Shupryt replied that yes, the value is state-wide. DNR staff looked at the split between north and south. The northern third of the State is pristine and the lower two thirds is mixed agriculture and urban uses. Minahan added that staff found some difference but not enough to warrant splitting the criterion into two different groups. DNR staff put together a technical support document, and while it has not yet been published, Minahan can share with the WQTF. Anderson said that Minnesota split values across eco regions.

Ettinger asked participants if anyone has looked at user perception of aquatic plants like Eurasian watermilfoil as opposed to chlorophyll-a. KathiJo Jankowski thought retired DNR staff John Sullivan worked on that topic for Wisconsin. Giblin clarified that it did not emphasize user perception. Minahan added that the topic was discussed in terms of quantifying aquatic biomass as it relates to impeding recreation.

Jason Daniels recalled that Iowa conducted a user perception survey around a decade ago. Kendall confirmed that Iowa State University did. One aspect that comes out is that users are happy post-restoration because the water is clear. Two years later they get weeds again (i.e., aquatic vegetation) that makes it hard to fish. Users want a swimming pool that they can boat and fish in. Salvato asked how the WQTF wanted to follow-up on this topic. Kendall replied that states can look over the surveys conducted in the region, and Minahan said she will send the technical support document.

## State Updates

*Minnesota* – Anderson said NRS five-year update is posted on PCA's website. This includes an interactive BMP adoption page.

The waste water program has been working on WQ trading guidance. The state wanted to come up with a market strategy to facilitate trading between agriculture and municipalities. This multi sector group landed with developing a guidance document, establishing baselines for sellers and buyers, and talking about credit ratios. The guidance document was just updated in January 2021. Anderson can share with the WQTF and interested individuals.

With the Biden-Harris Administration's emphasis on climate change, Minnesota is trying to integrate NRS and multiple benefits into its climate change initiatives

*Illinois*– Good announced that Illinois EPA received a multipurpose HAB grant from USEPA. As part of the grant, the state is receiving HAB kits and sending the collection to a contractor to identify blue green algae. Another potential addition is monitoring sites for the ambient water quality network. Potential sites were identified on the Fox River.

The USGS Next Generation Water Observing System (NGWOS) on the Illinois River Basin will be evaluating HABs and nutrients in the basin. The basin runs from SW Chicago to the Mississippi River and borders portions of Wisconsin and Indiana. USGS' Jim Duncker has been tasked to work with USGS HQs on this. Upcoming meetings will solicit information from stakeholders and the states to see what existing information and research questions exist. Duncker appreciated Good's shoutout about the Illinois River Basin NGWOS. USGS is just getting started and staff reached out to UMRBA and other stakeholders to assist in setting up meetings to understand stakeholder's priority issues as USGS puts together a study plan.

Ettinger asked Good if Illinois EPA will use USGS data in 2020. Good responded that Illinois EPA is using USGS super gauge data and staff are working on data consolidation and analysis. There are millions and millions of records and it has been quite a process to figure out how to have attainment/ non-attainment for aquatic life use using DO, pH, and temperature data. Ultimately the data will be in the next assessments. Kendall seconded Good's comment about continuous monitoring data. It is a struggle to deal with massive datasets.

Gina LaLiberte suggested trying the jar test if the HAB identification question is for planktonic cyanotoxin versus other algae. LaLiberte instructed participants to shake up your green water sample, and let it sit to allow the planktonic cyanotoxins to form a floating scum. More information on the jar test can be found at the following link: <u>https://www.pca.state.mn.us/sites/default/files/wq-swm1-04.pdf</u>

*Iowa* – Schnieders said Iowa DNR continues to develop relationships with municipalities and farmers in priority watersheds. A lot of the work is based out of the Sand County Foundation, applying work in Wisconsin, Illinois, and Iowa. The outgrowth of that work results in a MOU to provide municipalities with regulatory certainty to recognize NDPES permitting purposes for investing in the watershed. Policy is evolving to allow for on-the-ground practices that reduce nutrients and provide other benefits such as source water protection and flood resiliency.

Regarding source water protection, the WQ bureau is reorganizing to better leverage NRCS funding and line up Iowa communities to take advantage of those resources.

The state and a group of organizations are also working with smaller communities to look at waste water treatment plant (WWTP) optimization opportunities, which is low hanging fruit to lower electricity used

and reduce greenhouse gas emissions. The engaged groups include the League of Cities, Iowa Power, Iowa State University, and Iowa Rural Water Association.

The state is also working on increasing cover crop production, and began to produce its own cover crop seed to give to wildlife managers where there are row crops planted. The state is looking to expand on that and is currently applying for grants from the USEPA Gulf of Mexico Program Office. The goal is to increase seed production to the 30,000 acres of state managed lands.

Salvato asked whether it is feasible for small municipalities to be involved in the Sand County Foundation work. In response, Schnieders noted that Storm Lake is a small community. It is a matter of having administrative capacity and awareness, and bigger cities are better equipped. The Sand County Foundation is trying to develop solutions to these potential barriers.

*Wisconsin* – Shupryt said monitoring is in progress for the Fox River TMDL. It will be complete in a couple years.

Shupryt reminded participants that Governor Evers' Administration declared 2019 the year of clean drinking water. This was initiated by the state's challenges with *E. Coli*, nitrate, PFAS, etc. There has been some departmental movement on nitrate in ground water. Wisconsin DNR now has a nine key element plan, in terms of well head protection for nitrate loading. The agency is collaborating with agriculture to figure out ways to tackle the issue of nonpoint source pollution.

Ettinger observed that the federal arsenic standard is low if its intention is to protect for fish consumption. He asked if states are using the federal criterion. Anderson replied that Minnesota has worked on assessments in the Red River Basin but believes it was drinking water focused. Ettinger recalled that the drinking water MCL is 10 micrograms per liter.

## Clean Water Act (CWA) Program Updates

## State Updates

*Missouri* – Hoke said Missouri DNR staff submitted its 303(d) list at the end of April 2020. USEPA Region 7 reviewed and acted upon it in November. The 2020 list represented the first where Missouri implemented its data age provision. In other words, if a waterbody was not already listed as impaired and data was more than 7 years old, DNR is required to collect additional data and place it in the 3b category. USEPA approved the vast majority of the list. However, there were 40 lakes for which USEPA did not agree with Missouri's data age provision. Data from the University of Minnesota was discovered after the list was submitted, as well as for other data missed on Missouri DNR's end. Currently the 40 lakes are back out for public notice until March 22, 2021.

Additionally, there is a push by USEPA to get all CWA submissions in on time in celebration of USEPA's 50<sup>th</sup> anniversary. Missouri DNR has vacancies in the Monitoring and Assessment Unit, and staff are trying to fill those slowly so DNR can meet the USEPA anniversary goal and complete field work.

On the 2020 list, the UMR *E*. *Coli* impairment was delisted as it was determined to no longer be impaired.

Hoke said that TMDLs are still being revised based on the consent decree, particularly where there is a nutrient impairment below a WWTP. The nutrient waste load allocations are being revised to be more

achievable with current technology. Thank you to USEPA Region 7 for reviewing the modeling for this revision.

DNR staff are also engaged in a reasonable potential analysis for lakes that are impaired on 2020 303(d) to make a determination whether nutrient limits are necessary for waterbodies in those new lakes in impairment watersheds. The TMDL modeling group is working with the BATHTUB model and decay over stream distance. Fortunately, there are not a lot of large lakes in the analysis, other than a larger reservoir in SW Missouri. There may be additional lakes listed as impaired at the end of 2020. Regarding CWA programs, DNR staff are waiting to proceed with 2019 triennial review once updates are made to WQ standards. Missouri has nutrient standards for aquatic life protection but wants to expand to recreation.

Ettinger asked if the reasonable potential analysis for impaired waters list is being conducted for lakes that have not yet been listed. Hoke replied that DNR is doing both, but prioritizing impaired lakes for permit review, and so permit holders can be aware of upgrades are coming.

*Minnesota* – Anderson said the Lake Pepin TMDL went on public notice in early 2021 and PCA hopes to get it wrapped up shortly and sent to USEPA for approval. The Des Moines River and Shell Rock River TMDLs generated contested hearing requests.

For 303(d), the sulfate standard for wild rice waters is still stuck in the Governor's office. As a reminder, Minnesota tribes request that eight waters be added to the list. In response to a question from Salvato, Anderson replied that the 10mg/L sulfate standard has been around for decades. PCA attempted to promulgate a standard for wild rice years ago, and there is now legislation that PCA cannot assess for wild rice. It is a matter of figuring out where a lawsuit will come from. The new standard is more protective of wild rice, according to the science, but it could not get through the legislative process. PCA may have to resort to using the old standard.

Anderson said that PCA is planning to sample seven or eight watersheds in 2021. The agency is working on 2020-2021 to be pulled together for the 2022 submittal. Anderson hopes to get an RFP out for building better data flow for ATTAINS submittal. If not, the submission process will be labor intensive again.

*Wisconsin* – Shupryt said things went smoothly for the 2020 CWA assessments. For the 2022 assessments, the state is on track.

*Illinois* – Good said Illinois EPA's integrated report 2018 is pending approval. Staff were successful inputting the data into ATTAINs. Once the 2018 assessment is approved, staff will populate the database with 2020 assessments, which are already complete.

There has been a big push from USEPA to submit 2022 assessment data for the upcoming 50<sup>th</sup> anniversary on April 22, 2022. States have been asked to work with regions to come up with a timeline for submission.

*Iowa* – Kendall said Iowa DNR's impaired water list went out for public comment in December 2020. Finishing the list in 2020 was a big accomplishment, and the goal moving forward is to get caught up on assessments. There were no major changes from last cycle, although a few assessments were phased out due to the age of the datasets. Another change is the basin level Iowa River TMDL. This is a big TMDL, as opposed to the agency's typical method of issuing TMDLs in shorter segments. Iowa DNR staff are finishing up responses to comments on assessments. Kendall said the agency received 110 comments this year, which is higher than the last cycle. He hopes to finalize responses to the comments in January 2021 and send everything off to USEPA R7. Kendall said there are no major plans for TMDLs on the Mississippi River.

## Federal Updates

USEPA Region 5 – Micah Bennett shared updates from USEPA Headquarters. The Biden-Harris Administration is reviewing the numeric lake criteria, and it will take several months to complete. Cyanotoxin implementation guidance is likely delayed until the summer. A financial capability guidance document was issued in early 2021 to provide more information on feasibility for a lot of different CWA programs. The update pertains to the Ohio River Basin, but a petition from the Sierra Club and others was filed for USEPA to establish numeric nutrient criteria in the Basin and develop a TMDL. This petition is similar to the one put out for the Mississippi River several years ago. Ettinger added he was one of the authors on the Ohio River petition.

*USEPA Region* 7 –Jason Daniels thanked the states for mentioning USEPA's 50th anniversary. More outreach will be done this year, including a timeline and plan for meeting the anniversary goals. It will be a heavy lift but hope everyone can work together.

USEPA received a recovery and mitigation order directing staff to designate a point of contact for recovery and mitigation of disasters. Daniels believes it will help streamline communication and coordination. There is a lot of crossover to WQ and hazard mitigation work.

The STORM Act was passed at the beginning of 2021 (information linked <u>here</u>). MRCTI was at the forefront of getting that passed. The Act includes a provision similar to a state revolving fund for clean water but focused on disaster and resilience projects. It is a FEMA program that will come online in 2022 or 2023, and the goal is that the program will eventually be self-sustaining. The STORM Act also includes language on flooding and habitat projects.

Daniels shared additional links:

- Executive Order on Protecting Public Health and the Environment and Restoring Science to Tackle the Climate Crisis <u>https://www.whitehouse.gov/briefing-room/presidential-actions/2021/01/20/executive-order-protecting-public-health-and-environment-and-restoring-science-to-tackle-climate-crisis/</u>
- Executive Order on Advancing Racial Equity and Support for Underserved Communities Through the Federal Government <u>https://www.whitehouse.gov/briefing-room/presidential-actions/2021/01/20/executive-order-advancing-racial-equity-and-support-for-underserved-communities-through-the-federal-government/</u>

## **UMRR Water Quality Status and Trends**

Jankowski said the UMRR Status and Trends report is still in draft version. She is happy to gather feedback and add to the ongoing report development. The report broadly overviews the status and trends of the river, with a focus on habitat conditions (e.g., ecological health), discusses where the river is changing, highlights information to guide restoration and management, and provides implications for the future of the river. The status and trends report is in its third edition and is published by the UMRR Long Term Resource Monitoring element (LTRM) and includes over 25 years of data. The first report was published in 1998 and provided more descriptive information about the ecology of the river and less data. The second version was more quantitative, published in 2008, based on 10 years of data (1993-2003).

Jankowski presented on water quality indicators, which focused on habitat conditions, nutrient and light conditions, and indicators of eutrophication. The indicators are total suspended solids (SS) in the main channel; nutrients: total nitrogen (TN) and total phosphorus (TP) in the main channel; chlorophyll-a (chl-a) in the main channel and backwaters; and dissolved oxygen (DO) in the backwaters. The data were collected as part of LTRM's fixed and stratified random sampling design. LTRM staff used water quality criteria to assess the status of the river, but it was a challenge to find representative values for a large floodplain river. Ultimately, USEPA nutrient criteria were used, differentiated by eco-region. The statistical trend methods employed included linear vs. non-linear models for chl-a and DO. Trends in nutrients and suspended solids were analyzed two ways: linear trends were estimated for measured concentrations from stratified random sampling and modeled flow-normalized concentration and fluxes were generated using the WRTDS model from several main channel and fixed monitoring sites (SS, TN, and TP).

Jankowski reviewed the results for each WQ parameter. For suspended solids (SS), a longitudinal trend is apparent. In other words, turbidity increases as you move downstream, reflective of resuspension and inputs from the watershed. The lower pools are almost always above 30 mg/L. The main take home is that there are widespread declines in suspended solids, except for Pool 13, which was highly variable and showed no directional change. The tributaries also indicate a decrease in SS, with the exception of the Maquoketa River. This suggests that changes in the mainstem river reflect changes occurring in the watershed.

For total nitrogen (TN), most pools always exceeded the USEPA values, except for Pool 13, which had a higher criterion value than other reaches (3.26 mg/L). The highest values were observed in the La Grange reach of the Illinois Waterway (IWW). Trends in TN were mostly stable, except in Pool 13 which showed a significant increase and the La Grange reach of the IL River, which showed a significant decrease. These trends appear to be reflective of similar north-south trends in tributary inputs (increasing in northern reaches, decreasing in southern). These results also correspond to trends in nitrate evaluated from 2002-2012 by Crawford et al., (2019) who observed declines in nitrate loading in tributaries on the IWW and an increase in nitrate in and around Pool 13.

Total phosphorus (TP) follows an increasing north-south longitudinal pattern. In terms of the USEPA criteria, most of the river is in exceedance. In-river concentrations declined in Pool 4, but flow-normalized concentrations declined strongly in Upper Pool 4 through Pool 26. These decreases are believed, in part, to be due to WWTP improvements and reflect reduced loading from the watershed from some tributaries (e.g., Cannon and Chippewa Rivers). Flow-normalized TP increased in the La Grange reach, matching trends in the Sangamon and La Moine Rivers.

Chl-a was high and above water quality standards in nearly all years in all reaches. There are no significant differences in chl-a between the reaches (i.e., no longitudinal pattern or linear trends). Jankowski observed that some chl-a concentrations peaked around the 2006 to 2008 timeframe. Chl-a is highly responsive to discharge and concentrations were higher during periods of low flow. The chl-a trends could be linked to changes in TP, but Jankowski has yet to make further connections. In the La Grange reach, previous work by the Illinois Natural History Survey has shown that the reduction in biomass was correlated to the proliferation of Asian carp (De Boer et al., 2018). For backwater areas, concentrations are generally higher than the main channel. One exception is Pool 8, which may have something to do with its high aquatic vegetation density.

The dissolved oxygen (DO) criteria is 5mg/L. Jankowski stated that there was more frequent low DO occurrence in summer than winter (0-80% of sites in summer vs. 0-38% of sites in winter). Low DO was more common in the northern pools, which may be a function of the variable hydrologic connectivity between the main channel and back waters, prevalence of free-floating plants that block light, or decay of

aquatic vegetation, but mechanisms need further exploration. There was an increasing trend in the prevalence of low DO during summer in Upper Pool 4 and during winter in Lower Pool 4.

Jankowski reviewed the summary of water quality findings:

- Widespread declines in SS in mainstem and tributaries
- TN is above standards, but trends are mostly stable
- TP is above standards, but many reaches show declining concentrations
- Chl-a indicates eutrophic conditions, but has remained largely stable with some recent declines
- Backwater DO remains mostly stable
  - More prevalent in summer than winter
  - More prevalent in northern than southern reaches

Ongoing challenges include long term (legacy) nutrients in the watershed, climate change impacts, the potential for HABs, and backwater sedimentation and disconnection. Jankowski suggested that efforts to reduce point and nonpoint source SS and TS are improving conditions in the UMR. Additional opportunities include maintaining and enhancing gains in aquatic vegetation and maintaining and enhancing connectivity with backwater and floodplain habitats.

Anderson commented that the reduction in phosphorus in Upper Pool 4 is tied to WWTP improvements, however there are still high loads for nonpoint source coming out of Minnesota. Jeff Houser agreed with Anderson that the data correspond closely to changes at WWTPs, especially when you look at winter data. Hagerty asked if supersaturation was ever a problem, and Jankowski responded she will follow up on her question.

Salvato asked if Jankowski is involved in any additional research that can provide additional insight into the lack of chl-a trends. Jankowski said she has ongoing research looking at winter versus summer data. Biomass is high in winter in some of the lower reaches. One possible next step is to run the chl-a data through the WRTDS model and look at seasonality differences. Robert Voss asked Jankowski which flow gauge was used for above and below Lake Pepin, and she replied that the Prescott gage was used. It provided continuous enough flow, and there was not another option to use.

Good said he was surprised of the results that the water quality story highlights good news. Jankowski confirmed that yes, despite climate change, higher flows, some aspects of water quality on the river have improved. Good asked if he could share the presentation. Jennie Sauer asked that the presentation is not shared beyond this group, and hopes to have the status and trends report completed in April or May 2021. Sauer offered to help with graphics that Good may be interested in by using the LTRM graphical browser.

## **Administrative Items**

## Future Meetings

• The next WQTF meeting will be convened virtually June 8-9, 2021

# <u>Attendance</u>

Anna Belyaeva Gregg Good Daniel Kendall Adam Schnieders Pam Anderson John Hoke Erin Petty Robert Voss Shawn Giblin Sally Jarosz Gina LaLiberte Kristi Minahan Greg Searle Mike Shupryt Coreen Fallat Karen Hagerty Leo Keller Micah Bennett Tim Elkins David Pfeifer Kathryn Quesnell Jason Daniels Steve Schaff Joe Summerlin Josh Tapp Amber Tilley Jay Christiansen Heather Golden Aleisha Kenney Jim Duncker KathiJo Jankowski Jeff Houser Jennie Sauer Ted Kratschmer Albert Ettinger Ingrid Gronstal Bill Mitsch	Illinois Environmental Protection Agency Illinois Environmental Protection Agency Iowa Department of Natural Resources Iowa Department of Natural Resources Minsouri Department of Natural Resources Missouri Department of Natural Resources Wisconsin Department of Agriculture, Trade, and Consumer Protection U.S. Army Corps of Engineers, Rock Island District U.S. Environmental Protection Agency, Region 5 U.S. Environmental Protection Agency, Region 5 U.S. Environmental Protection Agency, Region 5 U.S. Environmental Protection Agency, Region 7 U.S. Environmental Protection Agency, Office of Research and Development U.S. Environmental Protection Agency, Office of Research and Development U.S. Environmental Protection Agency, Office of Research and Development U.S. Geological Survey, Upper Midwest Environmental Science Center U.S. Geological Survey, Upper Midwest Environmental Sc
Lauren Salvato	Upper Mississippi River Basin Association
Kirsten Wallace	Upper Mississippi River Basin Association