Upper Mississippi River Basin Association Water Level Management Workshop

April 4-5, 2017 Grand River Center — Dubuque, Iowa

Workshop Purpose

Upper Mississippi federal and state natural resource agencies and non-governmental partners have been debating for decades about how to best manage the pool water levels to ensure a reliable 9-foot navigation channel and a healthy river ecosystem, including whether the benefits of holding down the river level merited the resource needs. Over time, various policies appeared to limit the feasibility of implementing water level management on a routine basis even within the operating band. Observations from the St. Louis District's water level management efforts over the past few years have shown tremendous ecological responses while, at the same time, the St. Paul District appeared stymied with obstacles to implementing a planned drawdown. The Upper Mississippi River Restoration's (UMRR's) effort to quantify the river's ecological resilience linked water level management to several key drivers impacting fish and wildlife habitat. Together, this highlighted a need for a comprehensive dialogue among the resource agencies regarding objectives for potentially operationalizing routine, systemic, large-scale water level management – what that would look like, the challenges to doing so, and recommendations for moving forward. The workshop's purposes are two-fold: 1) reaching a common understanding of implementation mechanics and stakeholder perspectives and 2) reaching consensus on a suite of recommendations.

Partner Recommendations

Through facilitated exercises, participants identified and prioritized recommendations for the UMRBA Board and broad UMRS partnership to consider. In addition to the highest ranking actions (listed below), the need for public outreach and education and increased communication and coordination among partners and Districts was evident in nearly all discussed recommendations.

- 1) *Employ water level management opportunistically* seize opportunities to manage pool levels at the lower end of the existing operating band to generate ecological benefits within the existing funding, staffing, and policy construct
- 2) *Perform a cost-benefit analysis to determine merit* define and quantify the trade-offs to implementing water level management associated with the spectrum of effort
- 3) Address various policy and program implementation issues gain a comprehensive understanding of the policy and programmatic constraints impeding implementation of water level management and determine the best ways to resolve them
- 4) *Implement drawdowns in Pools 13 and* 18 execute drawdowns (below the standard operating band) and more routine water level management (within the operating band) in these pools, which have a high potential for implementation success and for generating substantial ecological benefits as well as learning opportunities (Pool 13 is an UMRR LTRM study reach and there has been substantial monitoring in Pool 18)
- 5) Seek and secure necessary funding identify means to cover the costs of additional dredging and material placement (or river training structures), increase efficiencies and reduce unnecessary costs, and generate public support for investment
- 6) *Gain a better understanding of how hydrology and hydraulics affect river management* research and develop models to better predict river flows and water levels and identify the appropriate conditions to trigger water level management (perhaps integrate with the UMRS watershed study)

Day 1 – April 4

Opening Remarks/Setting the Stage

Partner Perspectives

Representatives from each of the Upper Mississippi federal and state agencies and non-governmental partners present shared their perspectives on the opportunities and challenges surrounding the potential for managing pool water levels in ways that benefit the ecosystem and what they hope will be achieved during the workshop. Representatives who spoke include B.J. Murray, Levi Solomon, Mike Griffin, Megan Moore, Jim Fischer, Jessica Brooks, Sabrina Chandler, Tim Schlagenhaft, Olivia Dorothy, Gretchen Benjamin, Paul Rohde, Kevin Landwehr, Brian Johnson, and Steve Clark. Shared objectives included learning, reaching consensus surrounding recommendations, and fostering interagency, interdisciplinary relationships.

Multi-Purpose Management

Dru Buntin provided a historical context of the Corps' dual purpose management of the river – the agreements that led to the Corps operating the dams (and pool water levels) to ensure a reliable 9-foot navigation system as well as a healthy ecosystem that supports fish and wildlife habitat. The states strongly hold that balanced management of the river allows for maximizing the broad suite of river uses and ensuring that the navigation system and ecosystem are sustained for future generations.

Ecosystem Resilience

Jeff Houser provided an overview of UMRR's effort to define and quantify the resilience of the Upper Mississippi ecosystem – i.e., its capacity to absorb disturbances and sustain its fundamental ecological characteristics to support abundant and diverse habitat – and how water level management directly or indirectly affects various controlling variables to ecosystem health. These controlling variables include water depth and velocity, substrate, total suspended solids, hydraulic connectivity among aquatic areas, water level fluctuations, and flood inundation. Conceptual models of lentic, lotic, and floodplain forest subsystems within the UMRS ecosystem illustrate the influence of individual and cumulative relationships among watershed and in-river drivers. Next steps include identifying thresholds among these relationships when an ecosystem is likely to move to a different state – e.g., floods lasting about 40 percent of the growing season suffocate many of the hardwood tress and present understory from establishing and growing, resulting in uniformly low species diversity and a degraded floodplain forest state.

District Pool Operations

Each of the three UMRS Districts presented on the operational realities of managing pool water levels. [Note: Slides of these presentations are included at the end of this summary.]

St. Louis District (MVS)

Joan Stemler presented on the operations of MVS's hinge-point control pools and the District's ability to manage the pools in ways that benefit the ecosystem. Four of the five MVS locks are controlled by a hinge-point, which is very challenging to manage. The pools' water level limits change with flows ranges and can require over a five-foot pool change in a 24-hour timeframe. The District issues instructions to lock personnel at least once per day and gate changes are made as necessary. Stemler showed visualizations illustrating the hinge-point operations and discussed the District's dredging operations as well as rock pinnacle removal necessary to maintain the nine-foot navigation channel. Stemler discussed the District's approaches to forecasts river flows in order to make daily adjustments to pool levels.

In 1988, resource managers began asking the Corps to lower pool water levels during the growing season to improve ecological conditions. They began by asking for 3-foot drawdowns for 120 days, which the Corps was unwilling to do. It was in 1994 that resource managers changed the request to a half-foot drawdown for at least 30 days; 10 more days than the Corps was already holding water levels down half a foot. With successful communication and collaboration between the Corps and resource managers in the field, it was found that managing water levels is feasible when tried. Since 1994, MVS has achieved environmental benefits annually through successful water level management.

In particular, 2016 was a very successful year for MVS's environmental pool management (EPM). In February 2015, the Corps formed an interagency project delivery team for EPM that defined a suite of parameters for successful water level management. This includes initiating EPM around April 1 every year, continuing EPM from May 1 for at least 90 days or until hydrologic conditions require routine dam operations, and ending EPM with raising water levels less than 0.3 foot per day to allow vegetation to survive and continue to grow. In 2016, the Corps was able to hold water levels at L&D 24 for at least half a foot for 148 days, 1 foot for 97 days, and 2 feet for 30 days. At L&D 25, water levels were held at 1.5 feet for 143 days and 2.5 feet for 61 days. At Mel Price, water levels were held at 1 foot for 224 days and 2 feet for 110 days. Stemler explained that the Corps only actively managed the pools for 10-20 days within the entire season. Stemler provided an overview of the biological response, which included increased species richness including emergent perennials and structural diversity. The response included all native species, with no infestations by invasive species. Stemler also explained how the Corps' outreach efforts helped to increase public understanding and support for its efforts to hold water levels low.

Rock Island District (MVR)

Kevin Landwehr presented MVR's pool characteristics and water level management capabilities given its ability to manage the dams. MVR has operational control of L&Ds 11-14, 16-18, and 20-22; L&D 15 is operated by lock staff; and L&D 19 is privately-held and controlled by Ameren UE. All of MVR's L&Ds are operated under dam point control, except for L&Ds 16 and 20, which are operated under primary-secondary-tertiary control where regulation occurs at multiple points along the length of the pool. Landwehr explained how the Corps manages the dam point and primary-secondary-tertiary L&Ds, including the operating limits and different gate settings. Ameren operates L&D 19 for the purposes of maximizing hydropower energy output. That has significant implications for Pools 20-22, making it virtually impossible to implement drawdowns in those pools.

During the non-navigation season (winter), the Corps historically employed drawdowns to maintain minimum desired depth at St. Louis. The Anti-Drawdown Law of 1934 and amended in 1946 and 1948 requires the Corps to operate and maintain the pools as though the navigation season was open year-round, limiting drawdowns north of L&D 15. However, Pools 16-18 were drawn down as needed to maintain depth at St. Louis. From 1970 to 1987, drawdowns were limited to one foot at all dams and, since 1988, the dams have been operated for a year-round navigation season.

Landwehr explained the Pool 13 drawdown event in 1998, which showed that a drawdown of 30 days or more could be accomplished once every three years. The Navigation and Ecosystem Sustainability Program's 2004 Water Level Management Report included a suite of prioritized recommendations for implementing water level management. In MVR, Pools 11 and 13 are found to be most suitable to water level management with Pools 16 and 18 as secondary priorities. Landwehr asserted that drawdowns in hinge-point pools have less recreational impacts and less associated dredging requirements.

Landwehr recalled that MVR attempted to implement a drawndown in Pool 13 again in 2000-2003, but conditions did not make it feasible. Partners quit asking the District to implement a drawdown, and therefore the Corps has not attempted once since then.

Hank DeHaan provided a handout of graphs showing dredging volume trends since 1997 in all Mississippi River pools within MVR, acknowledging that volumes have been decreasing. Illinois pools have experienced stable dredging volume needs.

St. Paul District (MVP)

Steve Clark explained that MVP employed deeper drawdowns in the 1930s than today due to several factors, including concerns regarding impacts to commercial navigation, riverfront property, and conservation. The 1948 Anti-Drawdown Act targeted winter operations, requiring that dams be held to levels required for navigation. And, changes in channel maintenance practices in the early 1970s required reduced frequency of dredging. In 1995, the Corps adopted the water level management task force's (WLMTF's) recommendation to maintain winter operations on the high side of the operating band.

Dan Fasching explained that MVP operates L&Ds 2-6 and 8-9 under hinge point control, L&D 7 under primary-secondary control, and L&D 10 under primary-secondary-tertiary control. Fasching explained the day-to-day dam operations, including how gate instructions are issued and the relationship among dams as well as the challenges association with wind, power generation, shift changes, math and human error and so forth that affect daily fluctuations.

Jon Hendrickson explained MVP's channel maintenance management requires, including dredging depth requirements and material placement. All dredged material must be placed in uplands except in emergency situations, increasing the cost and limiting the volume that can be accommodated from each dredge job. Hendrickson said factors affecting success of drawdowns include timeframe, duration, and depth of exposed areas. While in the 1990s partners sought optimum drawdown conditions targeting a 1.5 foot depth, more recent discussions have concluded that opportunistic drawdowns of shorter duration could have ecological benefits. Hendrickson explained the drawdown events that occurred in Pool 8 in 2001-2002 and then in Pool 5 in 2005-2006, including the biological responses measured and the associated channel maintenance. According to Hendrickson, planning for future drawdowns should consider constraints associated with additional dredging costs and recreational boating as well as opportunistic factors such as deferred dredging reaches, high tailwater at some dams, short-term change sin channel conditions, and risk of groundings. One consideration may be the construction of river training structures to reduce dredging needs.

Facilitated Exercise

Participants identified three opportunities and three challenges to water level management on sticky notes and placed them on the wall for a Day Two facilitation exercise – see below.

<u>Day 2 – April 5</u>

Partner Perspectives

Each participant provided an observation for the presentations on Day One and a desired outcome of Day Two's discussion. Observations included:

- There are no show-stoppers, but rather each challenge can be overcome with an opportunity
- We can work better together to integrate water level management in annual dam operations
- Water level management presents a great opportunity for dialogue with the public
- There are policy constraints limiting the ability to employ water level management identify and address the most pressing constraints
- The ecological impacts/trade-offs need to be better understood

- There exist opportunities to be opportunistic identify triggers for employing and maintaining water level drawdowns on an annual basis; identify and prioritize opportunities
- Federal funds are silo-ed preventing available funds being used for water level management secure adequate funding through appropriate channels and explore ways to work cross-programmatically
- In addition to maintaining lower water levels, water level management should consider restoring annual fluctuations
- Hold annual meetings to track progress and exchange information
- Hydrology in the river is changing and that will affect water level management need to get a better understanding of watershed influences and acknowledge changing conditions
- Opportunities to automate gates with a hard-wired control located within the lock house may create substantial efficiencies and better enable water level management
- Consistent understandings of water level management terminology low control pool, operating band, etc. would be helpful to ensuring that all partners are on the same page
- There seems to be difference perspectives between Districts regarding hydraulics and how that affects water level management

Facilitated Exercise

Participants grouped the sticky notes of opportunities and challenges in similar thematic groups. Small groups formed to consider a series of questions that would ultimately result in recommendations for action. The instructions

- Define the opportunity or constraint (what)
- Explain why it is important (why)
- List actions that can be taken to address (how)
- Name who can take those actions (who)
- Identify what they would need in order to act (how)
- Explain whether UMRBA should do anything to support these actions (UMRBA)

A spokesperson for each small group presented on the results, which then all participants voted on their respective priorities. The recommended actions and their associated priorities are described below.

Opportunities

Opportunistic Management (28 votes)

- What: Employ water level management opportunistically with existing/readily available funding sources, policy framework, and working conditions
 Why: There are ecological benefits to managing water levels for ecological purposes that are
- feasible and at relatively low cost (partners are learning how to optimize)
- **How**: (1) Be ready

(2) Continue to monitoring biological responses and collect data on operations when employing water level management

(3) Plan for opportunities following dredge operations; seek extended dredging activities if needed/feasible

(4) Allow for opportunistic allowances in dam operating manuals

(5) Partners continue to ask the Corps to operate the pool levels on an opportunistic basis; Corps staff discuss internally to instill the willingness

(6) Engage public to increase awareness, understanding, and buy-in

(7) Identify, own, and share the risk

- Who: Federal and state agencies, river teams, non-governmental organizations
- UMRBA: (1) Engage agency leadership
 - (2) Facilitate the development of a UMRS environmental pool management manual

Costs-Benefit Analysis (20 votes)

- What: Define and quantify the benefits and costs associated with various levels of water level management Why: To rationalize the additional effort involved in managing pool water levels for the purposes of improving ecological health How: (1) Complete a meta-analysis of information known (2) Define the scope of a cost-benefit analysis (3) Employ any additional studies necessary to accurately portray the costs and benefits associated with various scales of water level management Who: River teams, federal and state agencies, non-governmental organizations, universities, contractors (e.g., Earth Economics), Congress UMRBA: (1) Support and facilitate the development of a cost-benefit analysis
 - (2) Pursue any necessary and desired legislative changes

Pools 13 and 18 (17 votes)

-	What:	Employ more routine, opportunistic water level management and drawdowns (below the standard operating band) in Pools 13 and 18
-	Why:	(1) The pools represent feasible options to employ water level management that have a high potential to result in substantial ecological benefits
		(2) These pools would "fill the gap" within MVR, creating a systemic link between MVS and MVP
		(3) These pools offer tremendous learning opportunities given that Pool 13 is an LTRM study reach and there has been substantial monitoring in Pool 18
_	How:	(1) Just do it! Ask for it!
		(2) Determine whether NESP recommendations for water level management in these pools are still appropriate and feasible
		(3) Inform the public through an outreach campaign
		(4) Prepare the navigation channels (i.e., advanced dredging if needed)
_	Who:	Corps and federal and state resource managers
_	UMRBA:	(1) Facilitate partners' request for water level management in Pools 13 and 18
		(2) Lead or support the public outreach campaign

Monitoring/Modeling/Learning (8 votes)

- What: Generate an information gradient associated with the range of water level management options
- Why: To obtain a better understanding of the biological responses to repeated implementation, benefits to natural resources more comprehensively, impacts to other river users, and implementation approaches – e.g., optimal depth and duration
- How: (1) Immediate: continue learning from water level management in Pools 24-26
 - (2) Define and implement a desired monitoring protocol
 - (3) Prioritize learning needs
 - (4) Secure necessary resources funding and staff to make learning a priority
- Who: "Funded" or experienced staff at federal and state agencies and universities as well as other knowledgeable partners, with an appropriate mix of agencies and expertise
- UMRBA: Seek and secure necessary funding sources

Enabling Methodologies (7 votes)

- What: Determine ways to better manage sediment in the UMRS to make routine water level management more feasible- e.g., use of river training structures
- Why: To provide mechanisms by which Districts can operationalize water level management
- How: (1) Evaluate the use of river training structures to minimize dredging costs

(2) Explore any new ways to handle dredge material that are more cost-effective, environmentally-acceptable

(3) Develop models to better manage sediment – e.g., 2-dimensional, Applied River Engineering Center models

(4) Acquire new, or increase capacity at existing, disposal sites for future drawdowns; integrate dredge needs with habitat restoration projects for disposal opportunities

- Who: Corps and federal and state resource agencies
- **UMRBA**: (1) Seek and secure funding sources
 - (2) Pursue any necessary and desired policy and/or legislative changes

Improving Habitat (6 votes)

- What/why: Improve habitat for fish and wildlife through more routine, systemic water level management
- **How**: (1) Educate policy makers, public, and key stakeholders within the basin about the potential of water level management for improving habitat; broaden support
 - (2) Quantify the benefits
 - (3) Implement pool-scale water level drawdowns through UMRR
 - (4) Explore all available authorities
- Who: Corps, federal and state resource agencies, and non-governmental partners

Generic Opportunity (4 votes)

- What: Follow through on the recommendations from today's workshop
- Why: To ease constraints, operationalize, and realize benefits
- How: (1) Annual in-person meetings and other conference calls as needed
 (2) Enhance consistency and communication among partners
- Who: Corps, federal and state resource agencies, and non-governmental partners
- UMRBA: Provide accountability and momentum within the partnership

Public Outreach (1 vote)

- What: Outreach to the public to increase awareness and understanding
- Why: To gain support and ease concerns in advance of water level management events to dampen negative reactions
- **How**: (1) Hold public meetings
 - (2) Install informative kiosks at boat landings
 - (3) Distribute fliers at libraries, marinas, and other targeted locations
 - (4) Employ a social media presence
 - (5) Create consistent messages that are reviewed and accepted among the partnership
 - (6) Task a communications specialist to create a strategy and materials
- Who: Federal and state resource agencies, non-governmental partners, water level management task force
- UMRBA: Provide leadership, facilitate logistics

Constraints

Policy (26 votes)

-	What:	Lack of a complete awareness/shared understanding of relevant policies and how they might be constraining (or facilitating) of water level management actions
-	Why:	Seemingly, existing policies are impeding routine water level management within and beyond the operating band whether they be perceived or real
-	How:	(1) Gain a comprehensive understanding of those policy constraints and determine the best ways to resolve them
		(2) Increase shared knowledge of the various authorities affecting water level management individually and cumulatively
_	Who:	Corps and federal and state resource managers
-	UMRBA:	Facilitate dialogue among partners about the policy issues and any action to resolve them

Funding (15 votes)

- What: Costs associated with water level management are expensive – dredging, material placement, monitoring, river training structures

- Why: Costs are an impeding factor

-	How:	(1) Seek and secure necessary funding, including potential flexible funding sources within the Corps
		(2) Advocate for desired policy changes to reduce unnecessary costs and increase efficiencies where possible
		(3) Quantify ecological benefits and cost savings (over dredging for future years) to explain that costs are essentially off-set
		(4) Generate public support for investment
_	Who:	Federal and state resource agencies, non-governmental partners, UMRBA

- UMRBA: Facilitate discussion about potential policy solutions and ways to minimize associated costs

Hydrology & Hydraulics (10 votes)

-	What:	The hydrology and hydraulics (H&H) of the river system are changing in ways that may be constraining
_	Why:	Successful implementation of water level management for environmental purposes is dependent on the H&H conditions – need to have a better understanding of how H&H affect drawdown implementation, including identifying the optimum conditions
-	How:	(1) Pursue studies of sediment and water flow from the watershed, floodplain, and within the channel
		(2) Update models to better predict H&H
		(3) Integrate existing information from multiple sources
		(4) Determine desired water level management effort to base results
		(5) Secure public and agency support, funding, and expertise
		(6) Define objectives and strategy to scope studies
-	Who:	Partners determine objectives; Corps, USGS, and other H&H technical experts develop the models and studies
_	UMRBA:	(1) Obtain political support
		(2) Facilitate collaboration and distribution of information
Pe	rceptions (8 v	otes)
-	What:	There is a perception among some stakeholders that environmental pool management or drawdowns are not good/valuable

- Why: This becomes a impeding factor to being opportunistic or initiating plans for a larger drawdown
- **How**: (1) Engage both the general public and targeted constituency groups such as Ducks Unlimited, etc.

(2) Define "triggering criteria" for the Corps to begin facilitating a planning process (to be opportunistic)

- Who: All partners have a roll

Risk (3 votes)

- What: There is concern about associated risk e.g., costs outweighing benefits, allocating risk for planning when not feasible, negative public reaction
- Why: Understanding risk is important for either accepting or mitigating and ultimately deciding whether to implement
- How: (1) Identify risk and its certainty, impact, and options for addressing
 (2) Communicate among partners the various risks involved in water level management and which are perceived and can be overcome immediately
- Who: UMRS regional partnership and public
- UMRBA: (1) Facilitate public outreach and education
 - (2) Encourage forward movement

Operational (2 votes)

- What: The Corps 9-foot navigation channel authority cannot be impacted
- Why: Recognizing this authority allows planners to set boundaries and may require additional dredging to ensure the authority is met
- How: (1) Define success

(2) Explore options for changing dredge operations and policies, including river training structures and automating gates

(3) Pursue any necessary federal and state policy changes

(4) Revise dam operations manuals and develop a water level management plan, enhancing consistency among Districts to the extent possible

(5) Make a shared commitment to invest in water level management

(6) Prioritize pools to employ water level management based on likelihood of success – implementation and desired biological responses

- (7) Generate regional support among agencies and the public and funding
- Who: Federal and state agencies, non-governmental organizations, Congress
- UMRBA: (1) Facilitate public outreach and education
 - (2) Encourage forward movement

Ecological Impact (0 votes)

- What: There are known negative impacts on mussel and fish populations that creates concern among some resource practitioners
- Why: Water level management may impact threatened and endangered species of mussels and fish
- How: (1) Survey and assess mussel communities and relocate mussels from exposed areas
 - (2) Mitigate (or propagate) for mussel mortality
 - (3) Gradually alter water levels
 - (4) Only employ drawdowns within the operating band
 - (5) Time drawdowns to avoid spawning and rearing events
- Who: Corps and federal and state resource managers and scientists
- UMRBA: Facilitate multi-agency leadership in determining solutions to potential resources impacts

Partner Perspectives

Each participant provided an observation of the workshop discussion and outcomes, including:

- There was a lack of information in the Corps' presentations about narrowing of the operating bands over time and just in-time dredging would like to determine if the issues were perceived or whether future discussion is warranted about addressing those management issues
 - If the operating band was widened, there would be greater flexibility to be opportunistic
 - Environmental communities requested the Corps manage for a narrower operating band at higher levels to minimize dredging needs; it may be time to revisit that decision as it would require dredging deeper and increased associated costs or constructing river training structures
 - The tradeoff is that increased dredging may have a greater impact on the ecosystem than the benefit from doing water level management
- There might still be some misconception surrounding L&D operations
- The intent of the MVP WLMTF is to address these issues and prepare for a feasibility study
- Water level management presents a great opportunity for dialogue with the public
- The 9-foot navigation channel is the most significant constraint and the wide range of options for managing the system should be on the table
- In WRDA 2016, Congress asks the Corps to identify beneficial use projects that would disregard the federal low cost standard the UMRS partnership could propose a project that includes dredging, a habitat restoration project (island), and a drawdown
- MVD has given the Districts a clear directive that an independent funding source is needed outside of O&M budget for any major drawdown beyond the operating band
- It may be worthwhile to do a modeling exercise to illustrate extent of exposed areas from various levels of drawdowns

Upper Mississippi River System 2017 Water Level Management Workshop

Attendance List

Levi Solomon **B.J.** Murrav **Kyle Bales** Mike Griffin Kirk Hansen Dan Dieterman Megan Moore **Brian Stenguist** Matt Vitello Deanne Drake Jim Fischer Brenda Kelly Jim Killian Kurt Rasmussen Jessica Brooks Dave Busse Steve Clark Dan Cottrell Hank DeHaan Tim Eagan Russell Errett Dan Fasching Jon Hendrickson Toby Hunemuller Shahin Khazrajafari Brian Johnson Kevin Landwehr Ben McGuire Davi Michl Bre Popkin Lane Richter Joan Stemler Chuck Theiling Steve Tapp Randy Urich Sabrina Chandler Brandon Jones Mary Stefanski Tim Yager Jeff Houser Kevin Kenow Olivia Dorothy Tim Schlagenhaft Gretchen Benjamin Doug Blodgett Paul Rohde Dru Buntin Kirsten Mickelsen

Illinois Natural History Survey Illinois Department of Transportation Iowa Department of Natural Resources Iowa Department of Natural Resources Iowa Department of Natural Resources Minnesota Department of Natural Resources Minnesota Department of Natural Resources Minnesota Department of Natural Resources Missouri Department of Conservation Wisconsin Department of Natural Resources National Weather Service U.S. Army Corps of Engineers U.S. Fish and Wildlife Service U.S. Geological Survey U.S. Geological Survey American Rivers Audubon The Nature Conservancy The Nature Conservancy Waterways Council, Inc. Upper Mississippi River Basin Association Upper Mississippi River Basin Association













Resilience assessment of the UMRS

What can we infer about the resilience of the UMRS from existing data?

- Describe the system Assess the system
- Ceneral resilience: Capacity of a system to absorb disturbances of all kinds, including novel, unforeseen ones, so that all parts of the system keep functioning as they have in the past Specified resilience: Resilience of some specified part of the system to a particular kind of disturbance
- Management implications

O'Connell et al. 2015. The resilience adaptation and transformation assessment framework: from theory to application. CSIRO, Australia

EUSES



30



System Description

• Purpose:

- Develop an agreed upon (more or less) simplification of the UMRS that clearly identifies the fundamental characteristics of the system.
- Briefly describe the history of how the UMRS came to be what it is today. · Simplify a complex system to its most fundamental controlling variables. Valued uses & ecosystem services

 - Major ecological resources needed to support those uses & services
 Major controlling variables that affect those major resources
- Bouska, K.L., J.N. Houser, N. R. De Jager. Developing a shared understanding of the Upper Mississippi River: the foundation of a resilience assessment. Submitted manuscript.











Con	trolling va	ariable	es that	may be	directly or indirectly affected by WLM
		Lotic	Lentic	Floodplain	
	Depth				Water surface elevation - bed elevation= depth
	Velocity				Complex effects on velocity depending on geomorphology
	Substrate				Sediment drying/compaction can affect substrate characteristics
	Total suspended solids		-		Sediment drying/compaction of exposed sediment may reduce resuspension when subsequently inundated
	Connectivity b/t channels and OCAs				Hydrologic connectivity among aquatic areas is affected by water surface elevation
	Water level fluctuations				Water surface elevation and its variability directly determined by WLM
[Flood inundation				Duration and extent of floodplain inundation directly determined by WLM.













































































BUILDING STRONG®

Environmental Pool Management

- Adaptively managing pools within the St. Louis District since 1994!
- Optimize water levels to maximize environmental benefits

1994 Annual Spring Coordination Meeting



Environmental Pool Management Since 1994 we have been able to achieve yearly environmental benefits There have been a few years when the process was abbreviated due to channel conditions (2008, 2010, 2013) 2014 River Resources Action Team (RRAT)

TNC and USACE met after a 2014 EPM results presentation

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ock and	Pool	Original	Interim Chan	iges with Year	Present
Dam	Elev.	Drawdown	App	roved	Drawdown
2	687.2	3.2		2	0.7
		(1938)		(1960)	(1970)
3	675	2			1
		(1939)			(1971)
4	667.0	4.0	15	15	0.5
*	007.0	(1941)	(1943)	(1960)	(1971)
		(1)41)	(1)43)	(1)(0)	(1)(1)
5	660.0	2.5		1.5	0.5
		(1936)		(1960)	(1970)
5A	651.0	2.5		_	1.0
		(1930)			(1959)
6	645.5	2.5			1.0
		(1935)			(1959)
-					
7	6.39.0			_	
		none			none
8	631.0	3.5	2.0	1.5	1.0
		(1936)	(1941)	(1963)	(1971)
	620.0	15			1.0
,	020.0	(1937)			(1971)
		(357)			(15/1)
10	611.0	2.0			1.0
		(1936)			(1971)













	Primary Control	Secondary Control	Gates Out	Primary Control name	River Mile of Primary Control
Lock & Dam 2	flow < 13,000 hold elevation = 687.20 @ SSPM5	flow 13,000 to 61,000 hold elevation = 686.50 @ Dam 2	flow > 61,000	South St. Paul	833.7
Lock & Dam 3	flow < 15,000 hold elevation = 675.00 @ PREW3	flow 15,000 to 36,000 hold elevation = 674.00 @ Dam 3	flow > 36,000	Prescott	811.4
Lock & Dam 4	flow < 20,000 hold elevation = 667.00 @ WABM5	flow 20,000 to 89,000 hold elevation = 666.50 @ Dam 4	flow > 89,000	Wabasha	760.45
Lock & Dam 5	flow < 30,000 hold elevation = 660.00 @ AMAW3	flow 30,000 to 116,000 hold elevation = 659.50 @ Dam 5	flow > 116,000	Alma	749.2
lock & Dam SA	flow < 25,000 hold elevation = 651.00 @ L&D 5 tailwater	flow 25,000 to 57,000 hold elevation = 650.00 @ Dam 5A	flow > 57,000	L&D 5 tailwater	738.1
Lock & Dam 6	flow < 27,000 hold elevation = 645.50 @ WNAM5	flow 27,000 to 76,000 hold elevation = 644.50 @ Dam 6	flow > 76,000	Winona	725.5
Lock & Dam 7	flow < 89,0 hold elevation = 639	.000 .00 @ Dam 7	flow > 89,000		
Lock & Dam 8	flow < 24,000 hold elevation = 631.00 @ LACW3	flow 24,000 to 96,000 hold elevation = 630.00 @ Dam 8	flow > 96,000	La Crosse	696.9
Lock & Dam 9	flow < 33,000 hold elevation = 620.00 @ LNSI4	flow 33,000 to 64,000 hold elevation = 619.00 @ Dam 9	flow > 64,000	Lansing	663.0
Lock & Dam 10	flow < 42,000, hold elevatic flow 42,000 to 52,000, hold ele flow 52,000 to 73,000, hold elev	n 611.00 @ Dam 10 zvation 611.80 @ CLAI4 vation 610.00 @ Dam 10	flow > 73,000	Clayton	624.8
note #1 : Bands note # 2: Gates note # 3 : Bands note # 4 : water	are +/- 0.2' during the navigation season, ar are usually pulled when the head is less than given in the orders are what the L&D Oper- surface elevations held at the L&D's are flo	ad +/- 0.3° during non navigation sea n a foot at the dam, then the tailwat stors hold at the pool gage at the da w dependent and can range any who	son er rating curve i m to maintain e ere between the	s used to calculate ther primary or s secondary elevat	e discharge. econdary control. ion up to the prim



















2006		630.09		0.1
2007		630.16		0.1
2008		630.14		0.2
2009		630.15		0.1
2010		630.15		0.2
2011		630.15		0.1
2012		630.07		0.1
2013		630.20		0.2
2014		630.06		0.1
2015		630.13		0.1
2016		630.13		0.1
	Primary 22%	Secondary 71%	Out of Control 7%	BUILDING STRONG











Annual Dre	daing Per Pool 1995 - 20	16	
	uging Fei Fooi 1365 - 20	10	
Pool	Cubic Yards		
2	112,935		
3	48,229		
4	281,328		
5	111,484		
5A	47,288		
6	25,791		
7	52,463		
8	75,706		
9	55,852		
10	24,190		
	925 266		











Past D	rawdown Ex	amples
Years	2001-2002	2005-2006
Drawdown Initiated	June 16, 2001 June 15, 2002	June 13, 2005 June 12, 2006
Maximum DD Duration	1.5' (06 July – 14 Aug 2001) 1.5' (03 July – 16 Sep 2002)	1.5' (29 Jun – 31 Jul 2005) 1.5' (26 Jun – 29 Jun 2006)
Acres Exposed	1950 (Both years)	1000 (in 2005)
		BUILDING STRONG







	Pool 8	Pool 5
Pre-Drawdown Dredging (yd3/year)	62,000	83,000
5-year Drawdown Dredging Average (yd3/year)	78,000 (+26-percent)	120,000 (+44-percent)
Reference Reach Dredging Ratio	0.93	0.80
Average Annual Discharge Ratio	1.0	0.77
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		BUILDING STROM













































































BUILDING STRONG®

Environmental Pool Management

- Adaptively managing pools within the St. Louis District since 1994!
- Optimize water levels to maximize environmental benefits

1994 Annual Spring Coordination Meeting



Environmental Pool Management Since 1994 we have been able to achieve yearly environmental benefits There have been a few years when the process was abbreviated due to channel conditions (2008, 2010, 2013) 2014 River Resources Action Team (RRAT)

TNC and USACE met after a 2014 EPM results presentation

BUILDING STRONG®







































































































































































ock and	Pool	Original	Interim Char	ges with Year	Present
Dam	Elev.	Drawdown	App	oved	Drawdown
2	687.2	3.2		2	0.7
		(1938)		(1960)	(1970)
2	675				
3	0/3	(1939)			(1971)
4	667.0	4.0	2.5	1.5	0.5
		(1941)	(1943)	(1960)	(1971)
5	660.0	2.5		1.5	0.5
		(1936)		(1960)	(1970)
5.4	651.0	15			1.0
34	031.0	(1936)			(1959)
6	645.5	2.5			1.0
		(1933)			(1939)
7	639.0				
		none			none
8	631.0	3.5	2.0	1.5	1.0
		(1936)	(1941)	(1963)	(1971)
9	620.0	2.5			1.0
		(1937)			(1971)
10	611.0	2.0			1.0
10	011.0	(1936)			(1971)
				Sector Sector	













	Primary Control	Secondary Control	Gates Out	Primary Control name	River Mile of Primary Control
Lock & Dam 2	flow < 13,000 hold elevation = 687.20 @ SSPM5	flow 13,000 to 61,000 hold elevation = 686.50 @ Dam 2	flow > 61,000	South St. Paul	833.7
Lock & Dam 3	flow < 15,000 hold elevation = 675.00 @ PREW3	flow 15,000 to 36,000 hold elevation = 674.00 @ Dam 3	flow > 36,000	Prescott	811.4
Lock & Dam 4	flow < 20,000 hold elevation = 667.00 @ WABM5	flow 20,000 to 89,000 hold elevation = 666.50 @ Dam 4	flow > 89,000	Wabasha	760.45
Lock & Dam 5	flow < 30,000 hold elevation = 660.00 @ AMAW3	flow 30,000 to 116,000 hold elevation = 659.50 @ Dam 5	flow > 116,000	Alma	749.2
ock & Dam SA	flow < 25,000 hold elevation = 651.00 @ L&D 5 tailwater	flow 25,000 to 57,000 hold elevation = 650.00 @ Dam 5A	flow > 57,000	L&D 5 tailwater	738.1
Lock & Dam 6	flow < 27,000 hold elevation = 645.50 @ WNAM5	flow 27,000 to 76,000 hold elevation = 644.50 @ Dam 6	flow > 76,000	Winona	725.5
Lock & Dam 7	flow < 89,000 hold elevation = 639,00 @ Dam 7		flow > 89,000		
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	Ave Grov in Se	WSEL During wing Season v econdary Con	vhen trol	
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